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NATIONAL ASSEMBLY  
TENTH PARLIAMENT – THIRD SESSION, 2009

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REPORT OF THE DEPARTMENTAL COMMITTEE (L)  
ON TRANSPORT, PUBLIC WORKS AND HOUSING ON EXAMINATION  
OF THE 2009/2010 ESTIMATES FOR FOLLOWING VOTES;

- VOTE 14 – MINISTRY OF TRANSPORT
  - VOTE 59 – MINISTRY OF PUBLIC WORKS
  - VOTE 13 – MINISTRY OF ROADS
  - VOTE 44 – MINISTRY OF HOUSING
- 

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NAIROBI

JULY 2009

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## PREFACE

Mr. Speaker Sir,

1. The Departmental Committee on Transport, Public Works and Housing was constituted on 17<sup>th</sup> June 2009 during the Third Session of Tenth (10<sup>th</sup>) Parliament pursuant to provisions of Standing Orders 198 (1). The Committee executes its mandate in accordance with the provisions of Standing Order 198 (3), from which it draws its mandate to-
  - i. investigate, inquire into and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and Departments;
  - ii. study the programme and policy objectives of the Ministries and Departments and the effectiveness of the implementation;
  - iii. study and review all legislation after First Reading subject to the exemptions under Standing Order 101 A (4);
  - iv. study and review all legislation referred to it;
  - v. study, assess and analyse the relative success of the Ministries and Departments as measured by the results obtained as compared with its stated objectives;
  - vi. investigate and inquire into all matters relating to the assigned Ministries and Departments as they may deem necessary, and as may be referred to them by the House or a Minister; and
  - vii. make reports and recommendations to the House as often as possible, including recommendations of proposed legislation.
- 2 The Committee is mandated to consider the following issues; Transport, Roads, Public Works, Construction and Maintenance of Roads, Rails and Buildings, Air, Seaports and Housing.
- 3 In executing its mandate, the Committee oversees the following Ministries:
  - i. Ministry of Transport;
  - ii. Ministry of Public Works;
  - iii. Ministry of Roads; and
  - iv. Ministry of Housing.
- 4 The Departmental Committee on Transport, Public Works and Housing comprises the following Members: -
  - i. The Hon. David Were, M.P. – Chairperson
  - ii. The Hon. Isaac Muoki, M.P. – Vice-Chairperson
  - iii. The Hon. Walter Nyambati, M.P.
  - iv. The Hon. Edwin Ochieng' Yinda, M.P.
  - v. The Hon. Yusuf K. Chanzu, M.P.
  - vi. The Hon. (Dr.) Wilbur Ottichilo, M.P.

- vii. The Hon. Boaz Kaino, M.P.
- viii. The Hon. Benjamin Langat. M.P
- ix. The Hon. Joseph Kiuna, M.P.
- x. The Hon. Clement Wambugu, M.P.
- xi. The Hon. Mohammed H. Gabow, M.P.

Mr. Speaker Sir,

- 5 Pursuant to Standing Order 152, upon being laid before the National Assembly, the Estimates stand committed to the relevant Departmental Committee for examination. The Departmental Committee on Transport, Public Works and Housing examined the printed estimates of the following votes;
- i. Vote 14 – Ministry of Transport
  - ii. Vote 59 – Ministry of Public Works
  - iii. Vote 13 – Ministry of Roads
  - iv. Vote 44 – Ministry of Housing
- 6 In considering the Estimates, the Committee held a total of nine sittings. The Committee received a comprehensive brief from the Parliamentary Budget Office on the Estimates. The Committee later held meetings with the Ministers for Transport, Public Works, Roads and Housing where it received submissions, presentations and other reports. The Ministers were accompanied by the Permanent Secretaries in the respective Ministries and other technical Officers. The minutes of these sittings are appended to this report.
- 7 The Committee also considered the following policy papers and budget documents in their scrutiny of the Annual estimates for the respective Ministries:-
- i. Vision 2030
  - ii. Medium Term Plan
  - iii. Printed Estimates for the Financial Year 2009/2010 for the vote 14, 59, 13 and 44
  - iv. Budget Speech for 2009/2010
  - v. Budget Outlook Paper for the Financial Year 2009/2010
  - vi. Budget Strategy Paper for Financial Year 2009/2010
  - vii. Economic Survey for 2009
  - viii. Other relevant documents
- 8 In its examination, the Committee mainly dealt with the following issues:-
- i. Total net requested from the Exchequer for each of the Ministries;
  - ii. Comparison of the previous years' allocations;
  - iii. Allocations to new projects/programmes;
  - iv. Ministries absorption capacity;
  - v. Areas/projects left-out of the Estimates;
  - vi. Proposed allocation vis-a-viz the achievements of the Ministries Strategic Plans;

- vii. Budgets for State Corporations under each of the Ministries; and
- viii. Disaggregated/District budgets.

Mr. Speaker Sir,

- 9 The Ministries of Transport, Public Works, Road and Housing fall in the category of Physical Infrastructure Sector. This sector is very critical to the socio-economic needs of Kenya. Infrastructure is a major contributor to the creation of favourable environment for economic growth as it supports all other economic and social activities and is therefore critical to the achievement of the vision 2030. The demand for physical infrastructure and services which provides a facilitative role for other economic sectors as envisaged under Vision 2030 therefore requires massive investment. Indeed the government has been investing heavily in the physical infrastructure sector. The Minister did indicate in his budget speech that the government will continue to focus on the sector thus has allocated substantial resources to infrastructure projects in particular on roads, rail and ports.

Nevertheless, the sector continues to have some challenges that include:

- i. Poor quality of service, i.e. Poor quality of the construction projects realized from funding and untimely completion of construction projects.
- ii. Inadequate integration of the physical infrastructure.
- iii. Lack of co-ordination between institutions tasked with infrastructure development.
- iv. Lack of streamlined funding mechanisms.
- v. Inadequate local capacity for construction.
- vi. Inaccessibility of infrastructure development to all, especially in the rural areas e.g. northern Kenya.

- 10 It is important to note that increased funding sector by the government, does not translate to commensurate enhanced infrastructural facilities available to the public. The major challenge therefore for the government is to address the issues of capacity within the Ministries so that there is better supervision of the works and enforcement of the required rules.

Another notable challenge is the absorption capacity of the funds budgeted for in the year 2009/2010. The Minister did acknowledge this in the budget speech, that utilization of donor funds has been low (about 50%). If that is accurate, this means that of the total allocation in development expenditure in the last financial year that was donor component was only utilized at 50% and therefore this financial year's net allocation in relation to last years is actually much less that the figure proposed in the estimates.

- 11 On the rail sub sector, the proposal in the budget speech to have a new standard gauge railway is not reflected in the estimates. The speech included an allocation of Kshs. 3 billion to initiate this project which was to come from the Roads

Maintenance which is not easily identifiable in the expenditure section for the vote for transport. In fact, the actual allocation going to railways has decreased from the last financial year, i.e. from Kshs. 693 million to Kshs. 595 million.

Another challenge to sector is in ensuring the Kenya is the regional shipping hub through the turn-over time of vessels that berth at Kilindini harbor. This did not apparently receive any reflection in this year's budget. There is need for a new and capital intensive shipping cranes and hoisting machinery to reduce turn-over time for docking vessels to the globally accepted 24-36 hrs. This would significantly reduce shipping costs through reduced port charges and lag time of vessels in the harbor.

12 The Civil Aviation Authority which is tasked with licensing and regulation of air transportation in the Country has had a small decrease in allocation this financial year in development expenditure of Kshs. 107 million. This is understandable given the local and global reduction in the use of air transportation due to harsh economic times.

13 Housing development has increments in allocation in line with the social pillar of the vision 2030 and the medium term plan. The government has commissioned housing projects in the last few years and this is to continue in this financial year. However, the turn-over of actual homes constructed during this period is not keeping with the population growth and is therefore not meeting the demand or stemming the growth of slums.

The government should therefore instead create a proper regulatory environment and incentives and ensure for private participation through tax incentives and ensure adequate supply of raw materials such as cement through certain measures, e.g. tax holidays to new cement manufacturing companies. This will increase the turnover of new homes built since private companies are in a better position to meet the housing demand,

The capital markets should also be reformed in order that they may be in a position to issue longer maturing debt instruments which private companies can access to fund construction. Once complete, the constructed projects may also be spun off on the market to limit risk to developers who would then move on to other projects.

Financing of Home ownership is also an issue that is critical to this sub-sector since once complete, the houses would otherwise not find buyers unless access to credit that is specifically channeled to home ownership is available and affordable. The government should therefore deepen the capacity of the National Housing Corporation and private financing companies to provide affordable mortgages that would ensure increased home ownership in the country.

14 The contribution of infrastructure to growth in this country is low and should be enhanced because of its potential for wealth and employment creation. Poor infrastructure costs affect private sector negatively as man-hours is lost in traffic jams. For instance, KIPPRA estimates that poor transportation costs the Nairobi Metropolitan Department alone in excess of Kshs. 30 billion annually.

15 The increased allocation to the infrastructure sector over the last financial is commendable. However, as enumerated above, increased allocation alone is not a ticket towards enhanced development of the physical infrastructure in the Country. Instead, the government should ensure value for tax-payer by also introducing policies that are geared towards ensuring timely completion of designated projects and quality of services provided.

## 16 Acknowledgements

The Committee wishes to thank the Office of the Honourable Speaker and the Liaison Committee for the necessary support extended to it in the execution of its mandate as well as the Office of the Clerk for providing the necessary logistical and technical support. The Committee is also grateful to the Parliamentary Budget Office for the technical support provided. The Committee further wishes to thank the Ministers for Transport, Public Works, Roads and Housing, their respective Permanent Secretaries and the Technical Staff who appeared before the Committee for providing the necessary information and responding to issues raised by Members during the examination of the 2009/2010 estimates.

Mr. Speaker Sir,

17 Based on the submissions, presentations and evidence produced, the Committee recommends:-

- i. That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, four hundred million, five hundred and fifty five thousand, five hundred and sixty Kenya Shillings (Kshs. 1,400,555,560) for Recurrent Expenditure under the Ministry of Transport, be approved and that the Ministry be allowed to raise one billion, nine hundred and sixty two million Kenya Shillings (Kshs.1,962,000,000) as Appropriations-in-Aid to meet the Recurrent Expenditures.

That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of three billion, twenty million and eight hundred thousand Kenya Shillings (Kshs. 3,020,800,000) for Development Expenditure under the Ministry of Transport, be approved and that the Ministry be allowed to raise one billion, seven hundred and eighty five thousand, five hundred thousand Kenya Shillings

(Kshs.1,785,500,000) as Appropriations-in-Aid to meet the Development Expenditures.

- ii. That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, three hundred and sixty four million, three hundred thousand Kenya Shillings (Kshs. 1,364,300,000) for Recurrent Expenditure under the Ministry of Public Works, be approved and that the Ministry be allowed to raise eleven million, five hundred thousand shillings Kenya Shillings (Kshs.11,500,000) as Appropriations-in-Aid to meet the Recurrent Expenditures.

That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of five billion, ninety one million and four hundred thousand Kenya Shillings (Kshs. 5,091,400,000) for Development Expenditure under the Ministry of Public Works, be approved and that the Ministry be allowed to raise fifty seven thousand, four hundred and fifty eight thousand Kenya Shillings (Kshs.57,458,000) as Appropriations-in-Aid to meet the Development Expenditures.

- iii. That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, three hundred and fifty five million, four hundred thousand Kenya Shillings (Kshs. 1,355,400,000) for Recurrent Expenditure under the Ministry of Roads, be approved and that the Ministry be allowed to raise twenty million, seventy nine million, one hundred and fifty thousand Kenya Shillings (Kshs.20,697,500,000) as Appropriations-in-Aid to meet the Recurrent Expenditures.

That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of twenty eight billion, seven hundred and ninety nine million, one hundred thousand Kenya Shillings (Kshs. 28,799,100,000) for Development Expenditure under the Ministry of Roads, be approved and that the Ministry be allowed to raise twenty one million, six hundred and ninety seven million, five hundred thousand Kenya Shillings (Kshs.21,697,500,000) as Appropriations-in-Aid to meet the Development Expenditures.

- iv. That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of nine hundred and seventy one million, sixty four thousand, eight hundred and thirty Kenya Shillings (Kshs.971,064,830) for Recurrent Expenditure under the Ministry of Housing, be approved and that the Ministry be allowed to raise nine hundred and thirty six thousand Kenya Shillings (Kshs.936,000,000) as Appropriations-in-Aid to meet the Recurrent Expenditures



- 14 The contribution of infrastructure to growth in this country is low and should be enhanced because of its potential for wealth and employment creation. Poor infrastructure costs affect private sector negatively as man-hours is lost in traffic jams. For instance, KIPPRA estimates that poor transportation costs the Nairobi Metropolitan Department alone in excess of Kshs. 30 billion annually.
- 15 The increased allocation to the infrastructure sector over the last financial is commendable. However, as enumerated above, increased allocation alone is not a ticket towards enhanced development of the physical infrastructure in the Country. Instead, the government should ensure value for tax-payer by also introducing policies that are geared towards ensuring timely completion of designated projects and quality of services provided.

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- iii. That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, three hundred and fifty five million, four hundred thousand Kenya Shillings (Kshs. 1,355,400,000) for Recurrent Expenditure under the Ministry of Roads, be approved and that the Ministry be allowed to raise twenty million, seventy nine million, one hundred and fifty thousand Kenya Shillings (Kshs.20,079,150,000) as Appropriations-in-Aid to meet the Recurrent Expenditures.

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- iv. That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of nine hundred and seventy one million, sixty four thousand, eight hundred and thirty Kenya Shillings (Kshs.971,064,830) for Recurrent Expenditure under the Ministry of Housing, be approved and that the Ministry be allowed to raise nine hundred and thirty six million Kenya Shillings (Kshs.936,000,000) as Appropriations-in-Aid to meet the Recurrent Expenditures

That, the proposal by the Minister to withdraw from the Consolidated Fund a sum of two billion, one hundred and ninety four million Kenya Shillings (Kshs.2,194,000,000) for Development Expenditure under the Ministry of Housing, be approved and that the Ministry be allowed to raise sixty million, seven hundred thousand Kenya Shillings (Kshs.60,700,000) as Appropriations-in-Aid to meet the Development Expenditures

18 The Committee also recommends that;

a) Vote 14 – Ministry of Transport

- i. A clear policy should be put in place and enforced to ensure a well functioning public transport system in Kenya.
- ii. The railway transport system should be revamped and modernized to help decongest the roads and reduce incidences of road accidents. The current one is old and cannot cope up with demand.
- iii. Port services should be made more efficient as they have often led to perpetual congestion in Mombasa and the associated cost of doing business.
- iv. Air transport challenges including the safety in the Kenyan airspace should be looked into.
- v. Inefficient ferry services due to inadequacy of numbers and ageing vessels needs to urgently be addressed.
- vi. Controversy surrounding the delay in procurement of the two ferries from Germany should be investigated and the parties involved held to account.
- vii. Dilapidated state of Airstrips and slow expansion of Airports in the country should be addressed.
- viii. The Kshs. 3.8 billion for the development of the New Transport Corridor; Lamu-Ethiopia and Southern Sudan Railway Line and Mombasa-Kampala Standard Gauge Railway Line allocated through the Ministry of Finance Vote 07 should be transferred to the Ministry of Transport.
- ix. The exorbitant cost of construction especially of foot bridges should be addressed.

b) Vote 59 – Ministry of Public Works

- i. In view of the fact that the over-lap in the mandate, functions and roles of the Ministry as a result of the split of former Ministry of Roads, Public Works and Housing has hitherto made effective execution of some the Ministry of Public Works' mandate difficult, these overlaps should be addressed.

- ii. The Ministry of Local Government should work closely with that of Public Works especially in approving plans and issuance of certificates of occupancy to ensure standards in construction of buildings.
- iii. The frequent failures/breakdowns of the Integrated Financial Management Information System (IFMIS) at Treasury which have been a major cause of low absorption rate of funds approved leading to delays in completion of projects should be addressed.
- iv. Adequate funds should be allocated to complete projects that have stalled at different levels across the country.

c) Vote 13 – Ministry of Roads

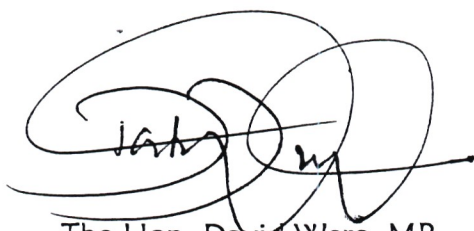
- i. The frequent failures/breakdowns in the Integrated Financial Management Information System (IFMIS) at Treasury and delays in exchequer releases from Treasury that have contributed greatly to low absorption capacity of funds allocated and delays in completion of projects should be addressed.
- ii. There should be transparency regarding apportionment of available resources for road construction and maintenance in geographical terms in terms of criteria and rationale applied.
- iii. The Ministry should ensure strict enforcement of vehicles weight which has led to destruction of road network as is evident in a number of sections of our highways.
- iv. The Ministry should ensure maintenance of existing road network which has led to existence of potholes in most parts of the network both in urban and rural areas.
- v. The Ministry should ensure strict enforcement of quality workmanship on roads and bridges. Poorly build roads and bridges lead to quick tear and ware of these facilities yet the ministry has engineers who should enforce standards at all levels
- vi. The Ministry should ensure completion of road projects as per the scheduled period.

d) Vote 44 – Ministry of Housing

- i. The Government should allocated adequate funds towards slum upgrading project to enable the Ministry achieve its objectives of getting rid of slums totally by the year 2020 in accordance with the Millennium Development Goals of providing quality, decent and affordable housing for all Kenyans.
- ii. The Ministry should enhance completion of the slum upgrading project.
- iii. The Ministry should put in place adequate measures to ensure that the slum upgrading projects end up with the intended beneficiaries (slum dwellers).
- iv. The Ministry should put in place adequate measures to enable slum dwellers afford to pay for the low cost houses put up for them.

- v. In place of the Government's policy of buying or constructing houses for selling to civil servants, the Ministry should move into fully utilizing the just completed formulation of the Housing Loan Framework which is meant to facilitate civil servants develop or purchase houses through advancement of loans.
- vi. The Ministry should promote construction of residential houses to bridge the existing housing gap.
- vii. The Ministry should come up with standards to regulate the quality of low cost housing constructed.
- viii. The Government should look into the factors resulting to escalating costs of purchasing houses and building materials and address them accordingly.
- ix. The Government should harmonize procedures in the building code to ease the lengthy and cumbersome process involved in the construction of residential houses.

19 On behalf of the Committee, I now wish to present to the House, the Report on the Examination of Votes: 14 – Ministry of Transport, 59 – Ministry of Public Works, 13 – Ministry of Roads and 44 – Housing, pursuant to the provisions of Standing Order 181.

A handwritten signature in black ink, appearing to read 'David Were', with a large, stylized flourish above it.

The Hon. David Were, MP  
Chairperson  
Departmental Committee on Transport,  
Public Works and Housing

Dated: July 31, 2009

## VOTE 14 - MINISTRY OF TRANSPORT

### Introduction

- 20 The Ministry is expected to facilitate accessible transportation services to spur socio- economic growth and development. It is mandated to facilitate provision of adequate, efficient, affordable safe and reliable transport services to all parts of the country to support socio-economic activities. Transport sector is crucial in the promotion of socio-economic activities and development. An effective, efficient and reliable transport system is a mainspring for rapid and sustained development in terms of national, regional and international integration, trade facilitation, poverty reduction and improvement of welfare of the citizenry.
- 21 Contribution of transport sub-sector to the Kenya's GDP growth has been significant overtime. In 2008, transport and storage (which includes the road, rails, air, and water transport) alone accounted for 7.4% of Kenya's GDP down from 7.9% and 7.6% in 2006 and 2007 respectively. It however recorded depressed growth of only 0.1% in 2008 compared to 7.2% in 2007. This was due to a number of factors including post election skirmishes, high international crude oil prices and generally low demand for its output.
- 22 Total budget allocation (recurrent and development) for the ministry is kshs.8.17 billion, a 50.6% increase from kshs.5.42 billion in 2008/09. The increase is mainly for increased provisions to government agencies and other levels of government, and provisions to international organization.
- 23 Expenditure Summary – 2008/2009 (Net Approved) and 2009/2010 (Estimates)

Sub vote		2008/2009 (net approved)		2009/2010 (estimates)		Change	
		Recurr.	Dev.	Recurr	Dev.	Recurr	Dev.
140: General Admin. & Plannin g	Gros s	3,002,980,798	1,788, 330,000	3,164,400,611	4,211,300,000	161,419,813	2,422,970,000
	A-in- A	1,962,000,000	271,000,000	1,962,000,000	1,785,500,000	0	1,514,500,000
	Net	1,040,980,798	1,517,330,000	1,202,400,611	2,425,800,000	161,419,813	908,470,000
141: General Admin & Plannin g	Gros s	40,075,000		48,366,865		8,291,865	
	A-in- A	0		0		0	
	Net	40,075,000		48,366,865		8,291,865	
148: Road Transpo rt	Gros s	171,266,502		149,788,084		-21,478,418	

	A-in-A	0		0		0	
	Net	171,266,502		149,788,084		-21,478,418	
144: Railways	Gross		693,140,000		595,000,000		-98,140,000
	A-in-A		0	0	0		
	Net		693,140,000		595,000,000		-98,140,000
Total	Gross	3,214,322,300	2,481,470,000	3,362,555,560	4,806,300,000	148,233,260	2,324,830,000
	A-in-A	1,962,000,000	271,000,000	1,962,000,000	1,785,500,000	0	1,514,500,000
	Net	1,252,322,300	2,210,470,000	1,400,555,560	3,020,800,000	148,233,260	810,330,000

Source: 2009/10 Printed Estimates

## 24 State Corporations under the Ministry.

a) The Ministry has six state corporations which are:-

### Commercial State Corporations – 2009/2010

- i) Kenya Airports Authority
- ii) Kenya Ports Authority
- iii) Kenya Railways Corporations

### Non-Profit Making State Corporations - 2009/2010

- i) Kenya Maritime Authority (Regulatory)
- ii) Kenya Ferry Services (Social Services)
- iii) Kenya Civil Aviation Authority (Regulatory)

b) Summary of State Corporations Budgets was given as follows:

### 1. Commercial State Corporations – 2009/2010

- i) Kenya Airports Authority

Revenue – Kshs.5.823,847,000  
Expenses – Kshs.5.163,847,000  
Gross profit – Kshs.600,000,000  
Capital budget – Kshs. 10,000,000,000.

- ii) Kenya Ports Authority

Revenues – Kshs. 17,264,000,000

Expenditures - Kshs. 13,598,000,000  
Trading gross profit – Kshs. 3,366,000,000  
Capital budget – Kshs. 5,897,198,000.

iii) Kenya Railways Corporations

Revenues – Kshs. 1,771,525,000  
Expenditures – Kshs. 1,718,755,000  
Trading profit – Kshs. 52,770,000  
Loss after tax – Kshs. 1,889,023,000  
Capital budget of Kshs. 930,000,000

2. Non-Profit Making State Corporations - 2009/2010

i) Kenya Maritime Authority (Regulatory)

Income – Kshs. 513,800,000  
Expenditure – Kshs. 280,895,000  
Operating surplus – Kshs. 232,905,000  
Capital budget – Kshs. 220,000,000.

ii) Kenya Ferry Services (Social Services)

Income – Kshs. - 666,500,000  
Expenditure – Kshs. 660,177,000  
Operating surplus – Kshs. 6,323,000  
Capital budget – Kshs. 788,000,000

iii) Kenya Civil Aviation Authority (Regulatory)

Income – Kshs. 2,537,561,000  
Expenditure – Kshs. 2,311,699,000  
Operating Surplus – Kshs. 225,862,000  
Capital Budget – 1,442,089,000  
Net Deficit – Kshs. 198,228,000

25 Areas left out of the Budget are:

- i. Development of Mass Light Rail Transit System
- ii. Development of the New Transport Corridor: Lamu-Ethiopia and Southern Sudan Railway Line
- iii. KRC Post Concession Rescue Support Programme
- iv. Expansion of Nyaribo Aerodrome and Nyangusu Airport
- v. Kibera Rail By-Pass
- vi. Development of Mombasa-Malaba-Kampala Standard Gauge Railway Line



26 Areas of concern in the Ministry were:

- i) Modernization of ferry services
- ii) Improvement of railway transport
- iii) KRC post concession Rescue Support Programme
- iv) Rehabilitation and Development of Air strips
- v) Development of Isiolo Airport
- vi) Expansion of Airports and Aerodromes
- vii) Making State Corporations self sustaining
- viii) Funding of Commercial State Corporations
- ix) Increased road accidents
- x) Role of TLB in reduction of road accidents

27 Recommendations

Recurrent Allocation to Ministry of Transport

- i. **Head 440 - Headquarters Administration Services:** An amount of Kshs. 1,050,020, 222 is proposed and Appropriations-in-Aid of Kshs.1,962,000,000.

The Committee observed that the amount was an increased net allocation to kshs.1.050 billion from kshs.772.17 million in 2008/09 mainly on account of Kshs.40 million transfers to government agencies and other levels of government, and substantial increase in personnel costs. This includes the following sub-heads:

- o Headquarters :- kshs.617.5m from kshs.512.9m in 2008/09
- o Kenya Maritime Authority: - kshs. 135 m from nil in 2008/09
- o Kenya Ferry Services :- kshs.300 million, same level as 2008/09
- o Kenya Civil Aviation Authority :- kshs.1.9 billion(A-in-A) as 2008/09
- o Kenya Ports Authority : kshs.41.5 million from nil in 2008/09

The Committee observed that membership fees and subscription to international organization was too high, allocated Kshs. 76.24 million from Kshs.14.3 million in 2008/09. However, according to the Ministry the gains by a Country of belonging to these regional and international organizations were much higher vis-a-viz inputs.

Members observed that the government agencies benefiting from the kshs.40 million ought to have been classified as sub-heads as opposed to treating them as line items thus cannot be differentiated.

Members expressed concern over A-in-A from Kenya Civil Aviation Authority remaining constant at Kshs.1.9 billion into the medium term.

The Committee recommends that an amount not exceeding Kshs. 1,050,020,222 be approved for this Ministry on financial expenditures as reflected in Head 440 and an amount of Kshs. 1,962,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- ii) **Head 572 - Shipping and Maritime Affairs Department:** An amount of Kshs. 77,082,647 is proposed.

The Committee observed that the reduced net allocation to kshs.77.1 million from kshs. 222.7 million in 2008/09 was due to revision of the allocation to Kenya Maritime Authority (KMA) which is now a parastatal with its budget put under General Administration head 440 with allocations of kshs. 135 million.

The Committee also observed that now that a parastatal had been formed to undertake the shipping and maritime affairs functions, the whole budget, which was Kshs. 222.7 million in FY 2008/09 should be transferred to it as has been done for the development vote.

The Committee recommends that an amount not exceeding Kshs. 77,082,647 be approved for this Ministry on financial expenditures as reflected in Head 572 to meet the recurrent expenditures in this Head.

- iii. Head 574 - Aircraft Accident Investigation: An amount of Kshs. 75,297,742 is proposed.

The Committee observed that there was increased net allocation to Kshs.75.3 million from Kshs.46.1 million in 2008/9 mainly on account on domestic travel and subsistence, other operating expenses, and personnel costs

The Committee recommends that an amount not exceeding Kshs. 75,297,742 be approved for this Ministry on financial expenditures as reflected in Head 574 to meet the recurrent expenditures in this Head.

- iv. Head 613 - Information Technology Services: An amount of Kshs. 48,366,865 is proposed.

The Committee observed that there was increased net allocation to Kshs.48.4 million from Kshs.40.1 million in 2008/09 mainly due to increased provision for office and general supplies and services

The Committee recommends that an amount not exceeding Kshs. 48,366,865 be approved for this Ministry on financial expenditures as reflected in Head 613 to meet the recurrent expenditures in this Head.

- v. Head 475 - Transport Licensing and Registration: An amount of Kshs. 149,788,084 is proposed.

The Committee noted that there was reduced net allocation to Kshs.149.8 million from Kshs.171.3 million in 2008/09 mainly on account of printing and advertising

Members observed that the main mandate of Transport, Licensing and Registration unit is to register and license road transporters and allocate routes to PSVs after being satisfied of the roadworthiness of the vehicles. They should also enforce the traffic rules together with traffic police. The Committee felt that the unit had failed in undertaking these activities since many Kenyans continue to die due to non compliance of PSVs with traffic rules under the watch of the TLB/Ministry.

The Committee was not satisfied as to why the unit should continue to get funds yet there is no value for it. They recommended that the Ministry institutes reforms to clean up the situation.

Nevertheless, the Committee recommends that an amount not exceeding Kshs. 149,788,084 be approved for this Ministry on financial expenditures as reflected in Head 475 to meet the recurrent expenditures in this Head.

## 28 Recommendations

### Development Allocation to Ministry of Transport

- i. **Head 440 - Headquarters Administration Services:** An amount of Kshs. 2,425,800,000 is proposed and Appropriations-in-Aid of Kshs. 1,785,500,000.

The Committee noted that the head was more than double allocation to Kshs.1.48 billion from Kshs.2.43 billion in 2008/09 mainly on account of capital grants to government agencies some of which are also financed by Appropriations in Aid. The allocation is as follows:

- Kenya Maritime Authority=ksh.40 m from nil in 2008/09
- Kenya Ferry=kshs.347.1 m from 257.1 in 2008/09
- Aerodromes and Airstrips=kshs.174.3m from 165m
- Kenya Civil Aviation Authority=kshs.218.0 from 325m
- Kenya Airports Authority=kshs.1.251 billion from 109m
- Kenya Ports Authority=1.6581 billion from 519.4m

The Committee was informed that the purchase of new ferries was ongoing though delayed as a result of controversy in the procurement procedure. The alleged perpetrators had since been sent on compulsory leave and the matter was under investigation by Kenya Anti-corruption Commission (KACC). However, the Committee questioned how the funds for the payment of the ferries in question could have been released from Treasury without the knowledge of the Kenya Ferry Board of Management and also the Ministry.

The Committee noted that capital grants to government agencies appeared to be increasing at a very high rate. The Committee questioned why a commercial state corporation such as Kenya Ports Authority, which makes profits and even declares dividends to Treasury again requires funds from exchequer. The Committee recommended that in future, the Government should not continue to fund such corporations. The Government should instead avail loans to them.

Members recommended that the Ministry should work on modalities to ensure that State Corporations are self sustaining so that the Ministry basically deals with policy issues in the management of transport sub-sector.

The Committee also noted that KPA has a budget line of Kshs. 300 million (Sub-Head 0160) for other operating expenses and questioned why this budget is in development estimates while it is recurrent in nature.

Members recommended that the Ministry should avail the precise expenses the funds were being allocated to.

Nevertheless, the Committee recommends that an amount not exceeding Kshs. 2,425,800,000 be approved for this Ministry on financial expenditures as reflected in

Head 440 and an amount of Kshs. 1,785,500,000 in form of Appropriations in Aid be raised to meet the development expenditures in this Head.

- ii. Head 457- Headquarters: An amount of Kshs. 595,000,000 is proposed.

The Committee noted that the amount was a reduced allocation to Kshs.595.0million from kshs.693.1 million in 2008/09 mainly due to removal of government pensions and retirement benefits which was Kshs.98.14 million in 2008/09

Members felt that Kenya Railways being one of the parastatals under the Ministry of Transport should be classified together with the others in head 440.

Members observed that Kenya Railway Corporation concession programme to RVR had not changed the railway transport. The Ministry admitted that the concession programme had failed and that the Government would be taking over KRC from RVR from 10<sup>th</sup> August 2009.

Nevertheless, the Committee observed that the Ministry should do more to revamp and improve railway transport to help decongest roads and reduce incidents of road accidents.

Members felt that budget should be demand driven and therefore if the Ministry of Transport had not come up with a policy direction on the implementation of the development of Mombasa – Kampala standard gauge railway line and also the development of the new transport corridor: Lamu-Ethiopia and Southern Sudan Railway line (allocated Kshs. 3.8 billion under the economic stimulus package) in the Ministry of Finance vote, then the funds should be allocated elsewhere.

The Committee recommends that an amount not exceeding Kshs. 595,000,000 be approved for this Ministry on financial expenditures as reflected in Head 457 to meet the development expenditures in this Head.

## VOTE 59 - MINISTRY OF PUBLIC WORKS

### Introduction

- 29 The Ministry is expected to facilitate provisions and maintenance of quality infrastructure mainly in buildings and other public works so as to promote and sustain socio-economic development. It is mandated to provide basic infrastructure facilities to the public, which include development and maintenance of Government buildings and other public works.
- 30 The total net estimate budget requested from the exchequer for the Ministry of Public Works for the financial year 2009/2010 amounted to Kshs. 6,455,700,000 against the printed estimates of Kshs. 5,736,899,835 translating to a variance of Kshs. 221,800,165. The figure includes Kshs. 2.1 billion for construction of 70 district headquarters.
- 31 Total budget allocation (recurrent and development) for the Ministry is Kshs.6,524,658,000, double the Kshs.3.198 billion in 2008/09. The increase is mainly due to provision of operational and maintenance expenses.
- 32 Expenditure Summary – 2008/2009 (Net Approved) and 2009/2010 (Estimates)

Sub vote		2008/2009 (net approved)		2009/2010 (estimates)		Change	
		Recurr.	Dev.	Recurr	Dev.	Recurr	Dev.
590: General Admin. & Plannin g	Gross	587,981,971	20,000,000	831,032,398	0	243,050,607	-20,000,000
	A-in-A	800,000	0	3,300,000	0	2,500,000	0
	Net	587,981,971	20,000,000	827,732,398	0	240,550,607	-20,000,000
591: Building and Works	Gross	385,478,882	2,230,938,119	524,211,470	5,138,108,000	138,732,588	2,907,169,881
	A-in-A	7,200,000	57,458,000	5,700,000	57,458,000	-1,500,000	0
	Net	378,278,882	2,173,480,119	518,511,470	5,080,650,000	140,232,588	2,907,169,881
592: Other Services	Gross	17,308,777	13,519,881	20,556,132	10,750,000	3,247,355	-2,769,881
	A-in-A	2,500,000	0	2,500,000	0	0	0
	Net	14,808,777	13,519,881	18,056,132	10,750,000	3,247,355	-2,769,881
Total	Gross	990,769,450	2,264,458,000	1,375,800,000	5,148,858,000	385,030,550	2,884,400,000
	A-in-A	10,500,000	57,458,000	11,500,000	57,458,000	1,000,000	0
	Net	980,269,450	2,207,000,000	1,364,300,000	5,091,400,000	384,030,550	2,884,400,000

Source: 2009/10 Printed Estimates

33 State Corporations under the Ministry - The Ministry has no state corporation under it.

34 Areas left out of the Budget are:

- i. Local presidential visit components i.e. dais, carpets, trucks, twin mobile toilets, generators, amounting to Kshs. 317 million.
- ii. 33 vehicles to supervise ongoing projects.
- iii. Equipments and office space for the 101 districts of the DWOs amounting to Kshs. 100 million.
- iv. Malindi Jetty phase II which required a minimum of Kshs. 500 million to commence.
- v. Stalled projects worth Kshs. 1.3 billion. The current allocation of Kshs. 1.7 billion, could not meet the cost of ongoing and targeted stalled projects scheduled to commence during the current FY.

35 Areas of concern in the Ministry

- i) Over-lap in the mandate, functions and roles of the Ministry as a result of the split of former Ministry of Roads, Public Works and Housing hampering effective execution of some the Ministry's mandate.
- ii) Poor standards in construction of buildings under various city and town councils jurisdictions.
- iii) The frequent failures/breakdowns of the Integrated Financial Management Information System (IFMIS) at Treasury.
- iv) low absorption rate of funds approved
- v) Delays in completion of projects.
- vi) Stalled projects at different levels across the country.

36 Recommendations

Recurrent Allocation to Ministry of Public Works

- i. **Head 205 - Headquarters Administration Services:** An amount of Kshs. 301,488,893 is proposed and Appropriations in Aid of Kshs. 1,000,000.

The Committee noted that the increased net allocation to Kshs.301.5 million from kshs. 218.7 million in 2008/09 was mainly due to personnel costs and domestic travels and subsistence.

The Committee also noted that there was the re-introduction of purchase of vehicles at a very high cost of Kshs.140 million and Kshs.70 million respectively in the medium term from Kshs.21.5 million in 2008/09 which they said was questionable.

Members observed that monitoring and evaluation budget was scrapped and transferred to new head 873. It was Kshs.4.65 million in 2008/09.

Nevertheless, the Committee recommends that an amount not exceeding Kshs. 301,488,893 be approved for this Ministry on financial expenditures as reflected in

Head 205 and an amount of Kshs. 1,000,000 in form of Appropriations in Aid be raised to meet the recurrent expenditures in this Head.

- ii. Head 381 - Provincial Administration Services: An amount of Kshs. 96,305,492 is proposed and Appropriations- in-Aid of Kshs. 500,000.

The Committee noted there was increased net allocation to Kshs.96.3 million from Kshs.63.8 million in 2008/09 mainly due to routine maintenance, fuel oil and lubricants, domestic travel and subsistence and personnel costs - important to enable movement of officers implementing, supervising and monitoring various projects on the ground.

The Committee recommends that an amount not exceeding Kshs. 96,305,492 be approved for this Ministry on financial expenditures as reflected in Head 381 and an amount of Kshs. 500,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- iii. Head 382 - District Administration Services: An amount of Kshs. 353,285,923 is proposed and Appropriations-in-Aid of Kshs.1,000,000.

Members noted that there was increased net allocation to Kshs.353.3 million from Kshs.268.8 million in 2008/09 mainly due to increased provisions for domestic travel and subsistence, purchase of office furniture, routine maintenance, and office and general supplies. The allocation is important to enable movement of officers implementing, supervising and monitoring various projects on the ground.

Members were informed that even with the increase in the number of districts in the Country, the basic salaries for permanent employees were going down (to Kshs.190.8 million from Kshs.200.84 million in 2008/09) because personnel would be posted to regional centers as opposed to districts as this could be wasteful.

The Committee recommends that an amount not exceeding Kshs. 353,285,923 be approved for this Ministry on financial expenditures as reflected in Head 382 and an amount of Kshs. 1,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- iv. Head 419 - Supplies Branch: An amount of Kshs. 39,164,528 is proposed and Appropriations-in-Aid of Kshs. 800,000.

The Committee observed that there was increased net allocation to Kshs.39.2 million from 35.9 million in 2008/09 mainly for personnel costs and domestic travel and subsistence.

The Committee recommends that an amount not exceeding Kshs. 39,164,528 be approved for this Ministry on financial expenditures as reflected in Head 419 and an amount of Kshs. 800,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- v. Head 871 - Accounts, Finance, and Procurement Unit: An amount of Kshs. 27,166,634 is proposed.

The Committee observed that the Head was a new creation with allocation of kshs. 27.2 million. This was due to internal reorganization of the ministry's support functions.

The Committee recommends that an amount not exceeding Kshs. 27,166,634 be approved for this Ministry on financial expenditures as reflected in Head 871 be paid to meet the recurrent expenditures in this Head.

- vi. Head 873 - Central Planning and Monitoring Unit: An amount of Kshs. 10,320,928 is proposed.

The Committee noted the unit is a newly created one with an allocation of Kshs.10.3 million. This is a restructured unit from the former monitoring and evaluation unit

The Committee recommends that an amount not exceeding Kshs. 10,320,928 be approved for this Ministry on financial expenditures as reflected in Head 873 to meet the recurrent expenditures in this Head.

- vii. Head 400 - Architectural Department: An amount of Kshs. 163,006,855 is proposed and Appropriations in Aid of Kshs. 3,500,000.

The Committee noted the net increased allocation to Kshs.163.0million from Kshs.115.2 million in 2008/09 was mainly due to personnel costs.

The Committee recommends that an amount not exceeding Kshs. 163,006,855 be approved for this Ministry on financial expenditures as reflected in Head 400 and an amount of Kshs.3,500,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- viii. Head 401 - Quantities and Contracts Department: An amount of Kshs. 109,786,660 is proposed and Appropriations in Aid of Kshs. 2,000,000.

Members observed there was an increase in net allocation to Kshs.109.79 million from Kshs.65.34 million in 2008/09 was mainly due to staff costs and routine maintenance.

The Committee recommends that an amount not exceeding Kshs. 109,786,660 be approved for this Ministry on financial expenditures as reflected in Head 401 and an amount of Kshs. 2,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- ix. Head 402 - Structural Department: An amount of Kshs. 115,250,616 is proposed.

This is an increased net allocation to Kshs.115.3 million from Kshs.82.6 million in 2008/09 mainly on account of personnel costs.

The Committee recommends that an amount not exceeding Kshs. 115,250,616 be approved for this Ministry on financial expenditures as reflected in Head 402 to meet the recurrent expenditures in this Head.

- x. Head 409 - Government Buildings: An amount of Kshs. 9,824,759 is proposed.

Members observed the net allocation was a reduced allocation to Kshs.9.8 million from Kshs.27.8 million in 2008/09.



The Committee recommends that an amount not exceeding Kshs. 9,824,759 be approved for this Ministry on financial expenditures as reflected in Head 409 to meet the recurrent expenditures in this Head.

- xi. Head 413 - Electrical Department: An amount of Kshs. 120,642,580 is proposed and Appropriations in Aid of Kshs. 200,000.

The Committee observed that this was an increased net allocation to Kshs.120.6 million from kshs.87.4 million in 2008/09 mainly for personnel costs, and routine maintenance.

The Committee recommends that an amount not exceeding Kshs. 120,642,580 be approved for this Ministry on financial expenditures as reflected in Head 413 and an amount of Kshs. 200,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- xii. Head 399 - Kenya Building Research Centre: An amount of Kshs. 18,056,132 is proposed and Appropriations in Aid of Kshs. 2,500,000.

Members noted that there was a slight increased net allocation to Kshs.18.1 million from Kshs. 14.81million

The Committee raised concerns over the placement of this unit in the Ministry of Public Works with the split of the former larger Ministry of Roads, Public Works and Housing. The Committee felt that this department was best suited for Ministry of Housing.

The Committee recommends that an amount not exceeding Kshs. 18,056,132 be approved for this Ministry on financial expenditures as reflected in Head 399 and an amount of Kshs. 2,500,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

## 37 Recommendations

### Development Allocation to Ministry of Public Works

- i. Head 400 - Architectural Department: An amount of Kshs. 4,216,432,874 is proposed and Appropriations-in-Aid of Kshs. 57,458,000.

The Committee noted that the net allocation was increased to Kshs.4.2 billion from Kshs.1.9 billion in 2008/09 mainly on account of construction of buildings. These are mostly GoK funded projects. Kshs.2.1 billion would go towards construction of 70 district headquarters.

The Committee also noted that whereas construction of buildings relating to development of district headquarters is new budget line, other construction of building with budget of kshs. 2.03 billion have been on-going.

Members were informed that the district headquarters to be constructed would be identified in consultation with the Ministry of State for Provincial Administration and Internal Security. Tendering would be done at the local level and labour would be sourced locally to ensure funds are utilized in the localities.

The Ministry further informed Members that the total portfolio of stalled projects was at 224 and which were at various stages of completion. Out of which 173 are now complete, 23 are ongoing and 4 are at award stage while 20 are at various stages of documentation. The Ministry stated that it required a total of Kshs. 3.8 billion for completion of the stalled projects. The Ministry attributed the delays in completion of projects to lengthy and complex procurement procedures and pending court cases.

The Committee recommends that an amount not exceeding Kshs. 4,216,432,874 be approved for this Ministry on financial expenditures as reflected in Head 400 and an amount of Kshs. 57,458,000 in form of Appropriations-in-Aid be raised to meet the development expenditures in this Head.

- ii. Head 402 - Structural Department: An amount of Kshs. 826,500,000 is proposed.

The Committee noted that the increased net allocation to kshs.826.5 million from Kshs.223.5 million in 2008/09 was mainly on account of construction and civil works and overhaul and refurbishment of construction and civil works as follows:

- Headquarters = kshs.435.5 m from kshs.35 million
- Kwale district = kshs.77.5 m from kshs.7.5m
- Lamu district = kshs.308.5m from kshs.178.5m
- Malindi district =kshs.5 m from 3 million in 208/09

The Committee recommends that an amount not exceeding Kshs. 826,500,000 be approved for this Ministry on financial expenditures as reflected in Head 402 to meet the development expenditures in this Head.

- iii. Head 413 - Electrical Department: An amount of Kshs. 37,717,126 is proposed.

The Committee observed that there was a slight reduction in net allocation to kshs.37.7 million from kshs.42.4 million.

The Committee recommends that an amount not exceeding Kshs. 37,717,126 be approved for this Ministry on financial expenditures as reflected in Head 413 to meet the development expenditures in this Head.

- iv Head 399 - Kenya Building Research Centre: An amount of Kshs. 10,750,000 is proposed.

The Committee observed that the reduced net allocation to Kshs. 10.75 million from Kshs. 13.52 million was mainly on account of refurbishment of buildings.

The Committee was informed that the funds allocated were meant to revamp the Kenya Building Research Centre which is intended to provide home-grown solutions to building technologies and solutions.

The Committee raised concerns over the placement of this unit in the Ministry of Public Works with the split of the former larger Ministry of Roads, Public Works and Housing. The Committee felt that this department was best suited for Ministry of Housing.

The Committee recommends that an amount not exceeding Kshs. 10,750,000 be approved for this Ministry on financial expenditures as reflected in Head 413 to meet the development expenditures in this Head.

## VOTE 13 - MINISTRY OF ROADS

### Introduction

- 38 This Ministry is expected to facilitate provision and maintenance of quality of roads for sustainable socio-economic development. It is mandated to rehabilitate/reconstruct and maintain the existing road network and airstrips throughout the country develop and effectively manage quality road system and facilitate adequate provision of physical infrastructure through policy formulation, research, design, supervision and regulation of standards in roads and aerodromes development and maintenance in the country.
- 39 The Ministry of Roads was allocated a total budget (both recurrent and development) of Kshs.71,931,150,000 up from Kshs.44.80 billion. broken down as follows: Recurrent– Kshs.21,434,550,000 most of which (Kshs.20,079,150,000) is A-in-A mainly from Road Maintenance Fuel Levy managed by the Kenya Roads Board, Development of Kshs. 50,496,600,000 Totaling to Kshs. 71,931,150,000. This represents 8.31% share of the total budget and is only second to the Ministry of Education budget. It is an increase of 60.62% over the 2008/09 budget.
- 40 Expenditure Summary – 2008/2009 (Net Approved) and 2009/2010 (Estimates)

Sub vote		2008/2009 (net approved)		2009/2010 (estimates)		Change	
		Recurr.	Dev.	Recurr	Dev.	Recurr	Dev.
130: General Admin. & Plannin g	Gross	319,149,763	55,000,000	376,201,363	87,500,000	57,051,600	32,500,000
	A-in-A	2,000,000	0	4,000,000	0	2,000,000	0
	Net	317,149,763	55,000,000	372,201,363	87,500,000	55,051,600	32,500,000
133: Other Services	Gross	474,738,509	143,000,000	495,991,820	249,000,000	21,253,311	106,000,000
	A-in-A	74,447,674	0	72,150,000	0	-2,297,674	0
	Net	400,290,835	143,000,000	423,841,820	249,000,000	23,550,985	106,000,000
136: Roads	Gross	20,363,000,000	45,445,600,000	20,562,356,817	50,160,100,000	198,787,225	4,714,500,000
	A-in-A	19,853,000,000	22,020,100,000	20,003,000,000	21,697,500,000	150,000,000	-322,600,000
	Net	510,569,592	23,425,500,000	559,356,817	28,462,600,000	48,787,225	5,037,100,000
Total	Gross	21,157,457,864	45,643,600,000	21,434,550,000	50,496,600,000	277,092,136	4,853,000,000
	A-in-A	19,929,447,674	22,020,100,000	20,079,150,000	21,697,500,000	149,702,326	-322,600,000

	Net	1,228,010,190	23,623,500,000	1,355,400,000	28,799,100,000	127,389,810	5,175,600,000

Source: 2009/10 Printed Estimates

41 State Corporations; The Ministry is in charge of four State Corporations namely;

- i. Kenya Roads Board (KRB) – whose mandate is to disburse RMLF and advice the Minister on matters related to maintenance of Roads in accordance with the KRB Act, 1999 and Kenya Roads Act, 2007.
- ii. Kenya National Highways Authority (KeNHA) – Responsible for the management, development, rehabilitation and maintenance of National roads.
- iii. Kenya Rural Roads Authority (KeRRA) – Responsible for the management, development, rehabilitation and maintenance of rural roads.
- iv. Kenya Urban Roads Authority (KURA) – responsible for management, development, rehabilitation and maintenance of all public roads in the cities and municipalities in Kenya except where these roads are national roads.

All the four parastatals are funded by the Government. KRB is fully established and has been in operation since 1999. It is fully funded through the RMLF. The other three authorities created through the Kenya Roads Act, 2007 are being operationalized and are funded through the RMLF and GOK exchequer. Funds for their operationalisation will be sourced from RMLF. Development funded projects will be transferred to the Authorities as they continue gaining the necessary capacities. Since all the State corporations are funded through the Ministry's budget, all their funds form a component of the Ministry's budget.

42 Areas left out of the Budget.

Arising from under funding, the Ministry could not take on board the following new projects whose one year costs would have been as indicated below;

Project	Amount (Kshs.)
1. Mwatate – Taveta	600,000,000
2. Turbi – Moyale	500,000,000
3. Eldoret – Ziwa – Kitale	600,000,000
4. Kibwezi – Mwingi – Isiolo	500,000,000
5. Eldama Ravine – Nyaru- Eldoret	500,000,000
6. Isebania – Kisii – Ahero	500,000,000
7. Mombasa bypass – Kipevu	400,000,000
8. Dualling Outering Road	500,000,000
9. Dualling Ngong Road	500,000,000
10. Isiolo – Garbatulla – Modogashe	500,000,000
11. Marigat – Loruk – Marich Pass	500,000,000

12. Makutano – Sagana	400,000,000
Total	6,000,000,000

#### 43 Areas of concern in the Ministry

- i. Frequent failures/breakdowns in the Integrated Financial Management Information System (IFMIS) at Treasury
- ii. Delays in exchequer releases from Treasury
- iii. Low absorption capacity of funds allocated
- iv. Delays in completion of projects
- v. Carrying forward of bills
- vi. Transparency regarding apportionment of available resources for road construction and maintenance in geographical terms (criteria and rationale applied).
- vii. Lack of enforcement of vehicles weight which has led to destruction of road network.
- viii. Lack of maintenance of existing road network both in urban and rural areas.
- ix. Poor quality workmanship on roads and bridges which leads to quick tear and ware of these facilities yet the ministry has engineers who should enforce standards at all levels

#### 44 Recommendations

##### Recurrent Allocation to Ministry of Roads

- i. **Head 154 - Financial Management Services:** An amount of Kshs. 22,296,805 is proposed and Appropriations-in-Aid of Kshs. 2,000,000.

The Committee observed that the increased net allocation to kshs.22.3 million from kshs.14.2 million in 2008/09 mainly on account of fuel oil and lubricants and routine maintenance of vehicles and other transport equipments.

The Committee recommends that an amount not exceeding Kshs. 22,296,805 be approved for this Ministry on financial expenditures as reflected in Head 154 and an amount of Kshs. 2,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- ii. **Head 380 - Headquarters Administrative Services:** An amount of Kshs. 336,504, 041 is proposed and Appropriations-in-Aid of kshs. 2,000,000.

Members observed that there was an increased net allocation to kshs.336.5 million from kshs.294.3 million in 2008/09 mainly on account of personnel costs (personal allowances kshs.58.3 million from kshs. 36.7 million,) Also increasing substantially was foreign travel and subsistence to kshs.6.8 million from 1.2 million in 2008/09.

The Committee raised concerns over the huge increment of 59% in personnel allowance from 2008/09. The Committee was not satisfied with the Ministers

explanation that the increase was necessitated by plans to recruit additional personnel was not satisfactory.

Utilization of the ICT in the management and operations of activities was encouraged. The Committee lauded the plans by the Ministry to have the weighbridges on a centralized network for more effective management.

The Committee recommends that an amount not exceeding Kshs. 336,504,041 be approved for this Ministry on financial expenditures as reflected in Head 380 be paid to meet the recurrent expenditures in this Head and an amount of Kshs. 2,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- iii. Head 600 - Economic Planning: An amount of Kshs. 13,400,517 is proposed.

The Committee recommends that an amount not exceeding Kshs. 13,400,517 be approved for this Ministry on financial expenditures as reflected in Head 380 to meet the recurrent expenditures in this Head.

- iv. Head 505 - Mechanical and Transport Department: An amount of Kshs. 247,763,229 is proposed and Appropriations in Aid of Kshs. 60,000,000.

Members noted that there was increased net allocation to kshs.247.8 million from kshs. 239.35 million on account of personnel costs (basic salaries for permanent employees)

However, Members expressed concern over A-in-A remaining constant at Kshs.60 million from previous year and into the medium term. Members felt that if the Ministry was collecting some money at source, the A-in-A should not remain the same.

The Committee recommends that an amount not exceeding Kshs. 247,763,229 be approved for this Ministry on financial expenditures as reflected in Head 505 and an amount of Kshs. 60,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- v. Head 506 - Materials Department: An amount of Kshs. 73,847,566 is proposed and Appropriations-in-Aid of Kshs. 10,000,000.

The Committee recommends that an amount not exceeding Kshs. 73,847,566 be approved for this Ministry on financial expenditures as reflected in Head 506 and an amount of Kshs. 10,000,000 in form of Appropriations-in-Aid be paid to meet the recurrent expenditures in this Head.

- vi. Head 507 - Kenya Institute of Highway and Building Technology: An amount of Kshs. 102,231,025 is proposed and Appropriations-in-Aid of Kshs. 2,150,000

The Committee noted that there was a slight increase in net allocation to kshs. 102.2 million from kshs. 98.2 million in 2008/09 mainly due to reduction on training expenses to kshs.1.45 million from kshs.4.6 million in 2008/09 and specialized materials to kshs.4.8 million from kshs.10.6 million in 2008/09.

The Committee recommends that an amount not exceeding Kshs. 102,231,025 be approved for this Ministry on financial expenditures as reflected in Head 507 and an

amount of Kshs. 2,150,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- vii. Head 384 - Major Roads: Appropriations-in-Aid of Kshs. 20,000,000,000 is proposed.

This head has a net of zero as the total expenditure of Kshs. 20,000,000 is fully financed by Appropriations-in-Aid some raised from the fuel levy.

These are mostly resources collected as Road Maintenance Levy Fund for maintenance of roads in the country. 20% of these funds normally allocated to every constituency for maintenance of rural access roads through the roads engineer. During the current year's budget the MOF indicated that these funds would now be channeled to the grass root through the CDF.

Members felt that the increment of RMLF ought to have been more than kshs. 0.25 billion considering the increase in number of cars on the roads and fuel prices over the past year.

The Committee recommends that amount of Kshs. 20,000,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- viii. Head 392 - Headquarters Roads Department: An amount of Kshs. 188,662,060 is proposed and Appropriations-in-Aid of Kshs. 3,000,000.

The Committee noted the increased net allocation to kshs.188.7 million from kshs.176.1 million mainly on account of personnel costs

The Committee recommends that an amount not exceeding Kshs. 188,662,060 be approved for this Ministry on financial expenditures as reflected in Head 392 and an amount of Kshs. 3,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- ix. Head 393 - Roads Works Inspection: An amount of Kshs. 3,442,842 is proposed.

The Committee noted that there was increased net allocation to kshs.3.4 million from kshs.1.6 million.

The Committee recommends that an amount not exceeding Kshs. 3,442,842 be approved for this Ministry on financial expenditures as reflected in Head 393 to meet the recurrent expenditures in this Head.

- x. Head 482 - Provincial/District Administration and Technical Services: An amount of Kshs. 367,251,915 is proposed.

The Committee noted the increased net allocation to kshs.367.3 million from kshs. 332.8 million in 2008/09 mainly driven by personnel costs, utilities, supplies and services, office and general supplies and services and routine maintenance.

The Committee observed that with creation of many districts throughout the country, the increased funding levels may not be sufficient to ensure that services are availed in all the districts.

The Committee recommends that an amount not exceeding Kshs. 367,251,915 be approved for this Ministry on financial expenditures as reflected in Head 482 to meet the recurrent expenditures in this Head.

#### 45 Recommendations

##### Development Allocation to Ministry of Roads

- i. Head 380 – Headquarters Administrative Services: An amount of Kshs. 87,500,000 is proposed.

The Committee noted that there was increased net allocation to kshs.87.5 million from kshs.55 million mainly due to increased allocation for refurbishment of buildings to kshs.50 million from kshs.35 million in 2008/09.

The Committee also noted that there was a new budget line of kshs.25 million for research, feasibility studies, project preparation and design, project supervision. All these are GoK funds and are projected to increase in the medium term.

The Committee recommends that an amount not exceeding Kshs. 87,500,000 be approved for this Ministry on financial expenditures as reflected in Head 380 to meet the development expenditures in this Head.

- ii. Head 505 – Mechanical and Transport Department: An amount of Kshs. 42,500,000 is proposed.

The Committee observed that there was reduced net allocation to kshs.42.5 million from kshs.50 million in FY 2008/09. Both the two items of refurbishment of buildings and purchase of specialized equipment and machinery had their budgets reduced. All these are GoK funds and are projected to increase in the medium term.

The Committee recommends that an amount not exceeding Kshs. 42,500,000 be approved for this Ministry on financial expenditures as reflected in Head 505 to meet the development expenditures in this Head.

- iii. Head 506 – Materials Department: An amount of Kshs. 86,500,000 is proposed.

The Committee noted that there was more than triple allocation to kshs.86.5 million from kshs.25. 0 million in FY 2008/09 as follows:

- Refurbishment of buildings = kshs.15.5 m from 2.5m in 2008/09
- purchase of specialized materials = kshs.12m from 6.0 m in 2008/09
- rehabilitation and renovation of plants and machinery=kshs.18m from kshs 2m in 2008/09
- research and feasibility studies = kshs.41 m from kshs.14 m in 2008/09

The Committee recommends that an amount not exceeding Kshs. 86,500,000 be approved for this Ministry on financial expenditures as reflected in Head 506 to meet the development expenditures in this Head.

- iv. Head 507 – Kenya Institute of Highway and Building Technology: An amount of Kshs. 120,000,000 is proposed.



The Committee noted that there was increased net allocation to kshs.120 million from kshs. 68.0 million mainly on account of refurbishment of buildings (kshs.95 million from kshs.45.5 million in 2008/09).

The headquarters will retain kshs. 68 million as was in 2008/09 while new projects will be established at Kisii central district – kshs.17 million and Kajiado district – kshs. 35 million. All these are GoK fund and it is also projected that the budgets for the same will increase in the medium term.

The Committee questioned the much money that had already been used for each of the above projects, when each project would be completed and what would be the total cost. Members resolved to pursue the matter.

Nevertheless, the Committee recommends that an amount not exceeding Kshs. 120,000,000 be approved for this Ministry on financial expenditures as reflected in Head 507 to meet the development expenditures in this Head.

- v. **Head 384 – Major Roads:** An amount of Kshs. 7,102,610,000 is proposed and Appropriations in Aid of Kshs. 13,947,500,000.

Members observed that there was reduced net allocation to kshs. 7.1 billion from kshs.6.99 billion in 2008/09. Allocations under this head inclusive of A-in-A are as follows:

- o Capital grant to Kenya National Highway Authority=kshs.13,262 million (in addition to kshs.4.56 billion as A-in-A from various sources)
- o Construction of roads = kshs.3.8 billion from kshs.16.5 billion in 08/09
- o Overhaul and refurbishment of construction and civil works=kshs.4.01 billion from kshs.8.4 billion

The Committee observed that the Ministry should address the slow pace in completion of projects.

Members concurred with the Ministry that the policy and relevance of Kenya Roads Board (KRB), and the other three Authorities created in 2007 namely Kenya National Highways Authority (KeNHA), Kenya Rural Roads Authority (KeRRA) and Kenya Urban Roads Authority (KURA) should be reviewed in four years time to establish which ones are necessary during which they will have gained the necessary capacities.

The Committee felt that the answer provided by the Ministry that a plan of action would be mooted to determine the way forward in addressing the issue of stalled projects was too general.

The Committee recommends that an amount not exceeding Kshs. 7,102,610,000 be approved for this Ministry on financial expenditures as reflected in Head 384 and an amount of Kshs. 13,947,500,000 in form of Appropriations-in-Aid be raised to meet the development expenditures in this Head.

- vi. **Head 385 – Other Roads:** An amount of Kshs. 20,949,990,000 is proposed and Appropriations-in-Aid of Kshs. 7,750,000,000.

Members observed that the increased net allocation to kshs.20.95 billion from kshs.13.0 billion in 2008/09. The following are major allocations at gross level:

- o Capital grants to Kenya Rural Roads Authority=kshs.4.9 billion
- o Capital grants to Kenya Urban Roads Authority=Kshs.4.2 billion
- o Construction of roads = kshs. 8.2 billion from kshs.7. 08 billion in 2008/09
- o Construction of civil works = kshs. 214.0 m from kshs.150.2m in 2008/09
- o Overhaul and refurbishment of construction and civil work=kshs.10. 7 billion from kshs.8.6 billion in 2008/09
- o Research and feasibility studies=kshs.515m from kshs.1.3 billion in 08/09

The Ministry gave the rationale and criteria of allocation of financial resources available for road construction and maintenance activities as; traffic on a given road; economic rate of return; and donor preferences and specifications. However, the Committee was not satisfied with answer provided as this has not always been the case.

The Committee observed that there serious coordination of activities was required between KeNHA and KURA, and the various local authorities and other authorities both private and public involved in the construction or maintenance of roads across the Country to avoid duplication and corruption.

Members decried the high rate of unaccountability and corruption among the Ministry of Roads' officers particularly; the District Roads Engineers involved in the management of roads funds. Members stated that it was time the Ministry restructures the manner in which roads are managed to ensure accountability. Members also stated stern action should be taken against the corrupt officers.

Allocations of small figures amounts of money to roads - The Ministry stated that allocations of such figures are an indication that the Ministry was at advanced stage of negotiating donor funding for a particular road. This is because donors require the Government to allocate funds before taking part in funding the road.

Members were not satisfied with the explanation provided as some roads have had such figures allocated to them for very many years.

The Committee recommends that an amount not exceeding Kshs. 20,949,990,000 be approved for this Ministry on financial expenditures as reflected in Head 385 and an amount of Kshs. 7,750,000,000 in form of Appropriations-in-Aid be raised to meet the development expenditures in this Head.

- vii. Head 393 – Roads Works Inspectorate: An amount of Kshs. 40,000,000 is proposed.

Members observed that there was a new creation with an allocation kshs.40.0million wholly for research and feasibility studies, GoK funds which is projected to increase to kshs.85 million and kshs.100 million respectively in the medium term. Members felt that this seems to be a good philosophy but questioned whether the budget allocated will be sufficient for the intended works.

The Committee recommends that an amount not exceeding Kshs. 40,000,000 be approved for this Ministry on financial expenditures as reflected in Head 393 to meet the development expenditures in this Head.

- viii. **Head 488 – Extra-Ordinary Road Maintenance:** An amount of Kshs. 270,000,000 is proposed.

The Committee noted that there was increased net allocation to kshs.270.0 million from kshs.19.4 million in 2008/09 wholly for research and feasibility studies

The Committee questioned the huge increment in terms of the exact purpose of the budget. The Committee also questioned the achievement level of fund earlier earmarked for the same.

The Committee recommends that an amount not exceeding Kshs. 270,000,000 be approved for this Ministry on financial expenditures as reflected in Head 488 to meet the development expenditures in this Head.

- ix. **Head 489 – Miscellaneous (RA.RP and GB.c):** An amount of Kshs. 100,000,000 is proposed.

The Committee noted the reduced net allocation to kshs.100.0 million from kshs.3.39 billion in 2008/09 wholly for overhaul and refurbishment of construction and civil works. This money had come down since the development partner responsible had left.

Members noted that the projected budgets for outer years was obviously wrong and misleading because they over net the expenditures. The Committee recommended that the Ministry needs to take MTEF seriously.

The Committee recommends that an amount not exceeding Kshs. 100,000,000 be approved for this Ministry on financial expenditures as reflected in Head 489 to meet the development expenditures in this Head.

## VOTE 44 - MINISTRY OF HOUSING

### Introduction

- 46 The Ministry is expected to improve livelihood of Kenyans through facilitation of access to adequate housing in sustainable human settlements. It is mandated to facilitate development and management of quality and affordable housing for Kenyans which include facilitation of production of decent and affordable housing in urban areas and improvement of quality shelter in rural areas, provision of effective and efficient estate management services and improvement of tenancy relations.
- 47 Contribution of real estate, renting and business services sub-sector to the Kenya's GDP growth has been reducing overtime. In 2008, it accounted for 5.1% of Kenya's GDP down from 5.9% in 2004 and 5.4% in 2006.
- 48 In the FY 2009/10, the Ministry had requested a recurrent budget of 1.027 billion against an allocation of Kshs. 921 million leading to a funding gap of Kshs. 106 million. Under the development vote, the Ministry had requested Kshs. 2.274 billion against a resource allocation of Kshs. 2.194 billion leading to a funding gap of Ksh. 80 million.
- 49 Total budget allocation (recurrent and development) for the Ministry is Kshs.4,111,764,830, a 9.5% increase from Kshs.3.76 billion in 2008/09. The increase is mainly due to the provisions for salary and maintenance expenses for houses.
- 50 Expenditure Summary – 2008/2009 (Net Approved) and 2009/2010 (Estimates)

Sub vote		2008/2009 (net approved)		2009/2010 (estimates)		Change	
		Recurr.	Dev.	Recurr	Dev.	Recurr	Dev.
440: General Admin. & Plannin g	Gross	190,636,042	825,000,00 0	186,904,473	650,000,000	-3,731,569	-175,000,000
	A-in-A	500,000	0	500,000	0	0	0
	Net	190,136,042	825,000,00 0	186,404,473	650,000,000	-3,731,569	-175,000,000
441: Govern ment Estates Depart ment	Gross	568,553,366		670,117,847		101,564,481	
	A-in-A	400,000,000		450,000,000		50,000,000	
	Net	168,553,366		220,117,847		51,564,481	
442: Housing Develop ment	Gross	956,441,792	1,241,000,00 0	1,000,042,51 0	1,604,700,00 0	43,600,718	363,700,000
	A-in-A	485,500,000	25,000,000	485,500,000	60,700,000	0	35,700,000
	Net	470,941,792	1,216,000,00	514,542,510	1,544,000,0	43,600,718	328,000,000

			0		00		
Total	Gross	1,715,631,200	2,066,000,000	1,857,064,830	2,254,700,000	141,433,630	188,700,000
	A-in-A	886,000,000	25,000,000	936,000,000	60,700,000	50,000,000	35,700,000
	Net	829,631,200	2,041,000,000	921,064,830	2,194,000,000	91,433,630	153,000,000

Source: 2009/10 Printed Estimates

51 State Corporations; The Ministry has one semi autonomous State Corporation, National Housing Corporation (NHC), which supports the Ministry in fulfilling its mandate.

i) National Housing Corporation's Budget

a. Recurrent Budget

In the forecast for 2009/2010 financial year, the Corporation will generate revenue of Kshs. 961 million and spend Kshs. 718 million, to realize a pre-tax profit of Kshs. 243 million. This presents an increase in profits of 15.16% compared with 2008/2009 financial year's Kshs. 881 million revenue, expenses of Kshs. 670 million and a pre-tax of Kshs. 211 million.

b. Capital Budget

In the forecast for 2009/2010, the Corporation plans to spend Kshs. 2.6 billion on capital projects. Out of this amount, Kshs. 920 million is expected to be additional through borrowing, while Kshs. 1.3 billion is expected to be additional capital injection from GoK. The balance will be financed through internally generated funds.

c. Corporation's Financial Performance

The Corporation's performance for the last four years as represented by the pre-tax profit indicates a growth from Kshs. 162 million in 2004/2005 to Kshs. 217 million in 2007/2008. This represents a growth of 34% in four years.

During the same period, the Corporation has consistently paid dividend to the Treasury as indicated below:

Year	Kshs.
2005/2006	27,325,000
2006/2007	27,951,000

For the financial year 2007/2008, the Corporation made an after tax profit of Kshs. 217 million out of which it expects to pay dividend of Kshs. 31.6 million upon conclusion of Audit of Accounts.

52 Areas left out of the Budget.

Arising from under funding, the Ministry could not take on board the following projects:

- i. Building Code Committee Operations
- ii. Routine Maintenance of Residential Buildings across the Country

53 Areas of concern in the Ministry

- i. Slow progress in the Slum upgrading project.
- ii. The policy of providing housing for Civil Servants
- iii. Regulation of standards and quality of low cost housing.
- iv. Escalating cost of purchasing houses and building material.

54 Recommendations

Development Allocation to Ministry of Housing

- i. **Head 142 – Financial and Procurement Services:** An amount of Kshs. 22,932,196 is proposed.

The Committee observed that there was increased net allocation to kshs.22.93 million from kshs. 19.0 million in 2008/09 on account of basic salaries for permanent employees.

Members felt that the significant increase in basic salaries increasing to kshs.5.54 million from kshs.2.94 in 2008/09 was questionable.

The Committee recommends that an amount not exceeding Kshs. 22,932,196 be approved for this Ministry on financial expenditures as reflected in Head 142 to meet the recurrent expenditures in this Head.

- ii. **Head 657 – Headquarters Administrative Services:** An amount of Kshs. 163,472,277 is proposed and Appropriations-in-Aid of Kshs. 500,000

Members observed that the reduced net allocation to kshs.163.47 million from kshs.171.1 million in 2008/09 mainly due to nil budget for purchase of vehicles and other transport equipment.

Members observed that to meet the housing gap and also slow down emergence of slums, planning infrastructure and housing development is key. This can only be achieved through proper planning and extensive research.

The Committee recommends that an amount not exceeding Kshs. 163,472,277 be approved for this Ministry on financial expenditures as reflected in Head 142 and an amount of Kshs. 500,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

- iii. **Head 418 – Government Estates Department:** An amount of Kshs. 250,636,847 is proposed.

Members observed that there was increased net allocation to kshs250 million from kshs.222.3 million in 2008/09 mainly on account of other operating expenses, foreign travel and subsistence and personnel costs.

Members expressed concern that even though the purchase of vehicles budget is nil it is projected to be kshs. 12 million for two outer years from kshs.6 million in 2008/09.

The Committee recommends that an amount not exceeding Kshs. 250,636,847 be approved for this Ministry on financial expenditures as reflected in Head 418 to meet the recurrent expenditures in this Head.

- iv. **Head 673 – District Government Estates Management:** It proposes to raises Kshs. 450,000,000 in form of Appropriations-in-Aid but proposes to spend only Kshs. 419,481,000 hence a surplus of kshs. 30,519,000 to finance other Heads.

Members observed that there was increased net allocation to kshs.419.5 million from kshs.346.3 million in 2008/09.

Members expressed concern that routine maintenance–other assets was taking a substantial amount of money (285.5m from 235.8m in 2008/09).

The Committee questioned why the Ministry should conduct routine maintenance of the buildings while the line Ministries usually have allocations for that purpose. Members were informed that the buildings to be maintained were those owned by the Ministry. The Ministry of Public Works only comes in to carry out and supervise the refurbishments as well as give recommendations of what requires to be done.

The Committee recommends that the Ministry be allowed to raise an amount of Kshs. 450,000,000 in form of Appropriations-in-Aid of which Kshs. 419,481,000 will be used to finance its operations

- v. **Head 404 – Slum Upgrading and Housing Development:** An amount of Kshs. 18,658,082 is proposed.

Members observed that there was almost a constant allocation of kshs.18.66 million from kshs.17.01million in 2008/09. The slight increase is mainly due to increased provisions for domestic travel and subsistence.

The Committee recommends that an amount not exceeding Kshs. 18,658,082 be approved for this Ministry on financial expenditures as reflected in Head 404 to meet the recurrent expenditures in this Head.

- vi. **Head 411 – Housing Development:** An amount of Kshs. 391,146,084 is proposed and Appropriations-in-Aid of Kshs. 485,000,000

The Committee observed the increased net allocation for headquarters operations to kshs.95.13 million from kshs.85.66 million in 2008/09 mainly due to personnel costs in terms of salary and allowances.

The Committee also observed that the allocation for Civil Servants Housing Scheme remains constant at kshs.770 million, part of which (kshs.485 million) is A-in-A – receipts from sale of buildings.

Members noted that there was a new function, housing infrastructure development, created with an allocation of kshs.11.0 million

The Committee raised the following concerns;

- i. Why A-in-A (receipts from sale of buildings) was remaining constant from 2008/09 into the medium term?
- ii. When last the audit of Civil Servants Housing Scheme fund was undertaken and whether it was surplus of deficit position?

The Committee recommended that in place of the policy of buying or constructing houses for selling to civil servants, the Ministry should move into fully utilizing the just completed formulation of the Housing Loan Framework which is meant to facilitate civil servants develop or purchase houses through advancement of loans.

The possibility of the Ministry working on a package with mortgage financiers should also be explored.

The Committee recommends that an amount not exceeding Kshs. 391,146,084 be approved for this Ministry on financial expenditures as reflected in Head 411 and an amount of Kshs. 485,000,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

vii **Head 416 – Headquarters:** An amount of Kshs. 33,202,714 is proposed.

The Committee observed the increased net allocation to kshs.33.2 million from kshs.27.7 million in 2008/09 mainly due to personnel costs.

The Committee recommends that an amount not exceeding Kshs. 33,202,714 be approved for this Ministry on financial expenditures as reflected in Head 416 to meet the recurrent expenditures in this Head.

viii **Head 423 – Rent Restriction Tribunal:** An amount of Kshs. 71,535,630 is proposed and Appropriations in Aid of Kshs. 500,000.

Members noted the increased net allocation to kshs.62.0 million from kshs.44.0 million in 2008/09 mainly on account of personnel costs.

Committee felt that the Ministry was not doing enough to settle the regular conflicts concerning tenants and landlords especially in informal settlements for long lasting harmony between the two.

The need for the review of Landlord and Tenant Act was observed.

The Committee recommends that an amount not exceeding Kshs. 71,535,630 be approved for this Ministry on financial expenditures as reflected in Head 423 and an



amount of Kshs. 500,000 in form of Appropriations-in-Aid be raised to meet the recurrent expenditures in this Head.

## 55 Recommendations

### Development Allocation to Ministry of Housing

- i. **Head 657 – Headquarters Administrative Services:** An amount of Kshs. 650,000,000 is proposed.

The Committee observed the reduced net allocation to kshs. 650 million from kshs.825 million in 2008/09 mainly on account of purchase of buildings in Nairobi North District.

The Committee noted that the purchase of buildings has been getting significant budget allocation which has only reduced to kshs.200 million from kshs.750 million in 2008/09.

The Committee recommended that the Ministry should concentrate on providing the civil servants with loans at low interest rates in place of the policy of developing houses and selling them to government officers at subsidized rates.

The Committee also noted that the budget for routine maintenance went up to kshs.450 million from kshs.70 million in 2008/09.

The Committee was informed that the assets to be maintained were those owned by the Ministry. The Ministry of Public Works only comes in to carry out and supervise the refurbishments as well as give recommendations of what requires to be done.

The Committee recommends that an amount not exceeding Kshs. 650,000,000 be approved for this Ministry on financial expenditures as reflected in Head 657 to meet the development expenditures in this Head.

- ii. **Head 404 – Slum Upgrading and Housing Development:** An amount of Kshs. 724,700,000 is proposed and Appropriations-in-Aid of Kshs. 60,700,000.

Members observed that there was increased net allocation to kshs.724.0 million from kshs.470.0 million in 2008/09 mainly due to construction and civil works- kshs.649 million (GoK funds) and routine maintenance-other assets –kshs.35.7 million (funds from SIDA).

The Committee made the following observations;

- i) The Slum upgrading project started in 2003 was proceeding on very slowly indeed. The first project was Kibera and is not over till now, yet other slums are waiting. The Committee felt that the Ministry was not doing enough to speed up completion of the project.
- ii) No proper measures have been put in place to ensure that low cost housing projects end up with the intended beneficiaries (slum dwellers).

iii) No measures have been put in place to enable slum dwellers afford to pay for the low cost houses put up for them.

iv) That the Ministry was not doing enough to reduce and finally eradicate the phenomena of slums springing up in most parts of the Country.

The Committee recommends that an amount not exceeding Kshs. 724,700,000 be approved for this Ministry on financial expenditures as reflected in Head 657 and an amount of Kshs. 60,700,000 in form of Appropriations-in-Aid be raised to meet the development expenditures in this Head.

- iii. Head 411 – Housing Department Slum Upgrading and Housing Development: An amount of Kshs. 820,000,000 is proposed.

The Committee noted that there was increased allocation to kshs.820 million from kshs.746 million in 2008/09 on account of construction and civil works.

The Committee expressed concern over the escalating cost of buying houses, which had made it impossible for the average Kenyan to own houses. The Ministry attributed the escalating cost to high cost of building materials and lengthy procedures involved in building of residential houses. The Committee felt that many other factors were at play and therefore the Government should look into the matter.

Members commended the move by the Ministry towards improving facilitation for contractors who may engage in low cost residential houses.

The Committee recommends that an amount not exceeding Kshs. 820,000,000 be approved for this Ministry on financial expenditures as reflected in Head 411 to meet the development expenditures in this Head.

**APPENDIX I – MINUTES OF THE COMMITTEE**

MINUTES OF THE SECOND SITTING OF THE DEPARTMENTAL COMMITTEE ON  
TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN BATIAN ROOM, 1<sup>ST</sup>  
FLOOR, KENYATTA INTERNATIONAL CONFERENCE CENTRE (KICC) ON  
MONDAY, JULY 06, 2009 AT 3.00 P.M.

MEMBERS PRESENT

The Hon. David Were, MP – Chairperson  
The Hon. Isaac Muoki, MP – Vice-Chairperson  
The Hon. Walter Nyambati, MP  
The Hon. Boaz Kaino, MP  
The Hon. Benjamin Langat, MP  
The Hon. Joseph Kiuna, MP  
The Hon. Clement Wambugu, MP  
The Hon. Mohammed .H. Gabow, MP  
The Hon. (Dr.) Wilbur Ottichilo, MP

ABSENT

The Hon. Edwin Ochieng Yinda, MP  
The Hon. Yusuf K. Chanzu, MP

IN ATTENDANCE

KENYA NATIONAL ASSEMBLY

Mr. Nicodemus Odongo– Deputy Head, Budget Office  
Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Anne Musandu – Third Clerk Assistant  
Mr. Martin Masinde – Budget Officer  
Ms. Brenda Ogembo – Parliamentary Intern

MIN 07/2009-2012

BUDGET ANALYSIS FOR THE ASSIGNED  
MINISTRIES

Papers laid: The Deputy Head, Budget Office, National Assembly, Mr. Nocodemus Odongo laid the following *paper* before the Committee.

*Analysis for Transport, Public Works and Housing Committee on Budget for the financial year 2009/2010 and the medium term.*

He thereafter took the Committee through the contents of the paper which included an analysis of estimates for the financial year 2009/2010 for the Votes for the Ministries under the Committee’s jurisdiction namely; Ministries of Roads, Transport, Housing and Public Works.

a) Ministry of Roads (Vote 13)

The Committee was informed that:-

- i) Ministry of Roads had a total budget allocation (both recurrent and development) of Kshs.71.93 billion up from kshs.44.80 billion in the FY 2008/09 budget. This represented 8.31% share of the total budget and was only second to the Ministry of Education budget. This is an increase of 60.62% over the 2008/09 budget. The recurrent expenditure was totaling kshs. 21,434.6 million, most of which (kshs.20,079.2million) is AIA mainly from Road Maintenance Fuel Levy managed by the Kenya Roads Board(KRB).
- ii) The overall issues of concern in the Ministry of Roads were:-
  - a. Low absorption capacity. According to various Controller and Auditor General's reports, the Ministry returns or underutilizes resources voted with the latest reports showing an average utilization level of only 60% absorption rate.
  - b. Poor enforcement of vehicles weight leading to destruction of road network.
  - c. Poor maintenance of existing road network both in urban and rural areas
  - d. Poor quality workmanship on roads and bridges yet the Ministry has engineers who should enforce standards at all levels
  - e. Low completion rates of road projects. Most of road projects delay past the projected completion dates and sometimes costs are escalated.
  - f. Transparency regarding apportionment of available resources in geographical terms (criteria and rationale applied).

b) Ministry of Transport (Vote 14)

The Committee was informed that:-

- i. The total budget allocation (recurrent and development) for the Ministry was Kshs.8.17 billion, a 50.6% increase from kshs.5.42 billion in 2008/09. The increase was attributed to mainly increased provisions to government agencies and other levels of government, and provisions to international organization.
- ii. Contribution of transport sub-sector to the Kenya's GDP growth had been significant over time. For example, in 2008, transport and storage (which includes the road, rails, air, and water transport) alone accounted for 7.4% of Kenya's GDP down from 7.9% and 7.6% in 2006 and 2007 respectively. It however recorded depressed growth of only 0.1% compared to 7.2% in 2007. This was attributed to a number of factors including post election skirmishes, high international crude oil prices and generally low demand for its output.
- iii. The Ministry continued to face major challenges revolving around the following issues;

- a. Lack of clear policy to ensure well functioning public transport system in Kenya.
- b. Inadequate railway transport to help decongest the roads and reduce incidences of road accidents.
- c. Inefficient port services leading to perpetual congestion in Mombasa and the associated cost of doing business.
- d. Air transport challenges including the safety in the Kenyan airspace.
- e. Inefficient ferry services due to inadequacy of numbers and ageing vessels.
- f. Dilapidated state of airstrips and slow expansion of airports.

**c) Ministry of Housing (Vote 44)**

The Comiitee was informed that:-

- i. The total budget allocation (recurrent and development) for the Ministry of Kshs.4.11 billion was a 9.5% increase from Kshs.3.76 billion in 2008/09. This was attributed the increase in the provisions for salary and maintenance expenses for houses.
- ii. Contribution of real estate, renting and business services sub-sector to the Kenya's GDP growth had been reducing overtime. For example, in 2008 it accounted for 5.1% of Kenya's GDP down from 5.9% in 2004 and 5.4% in 2006.
- iii. Some of the salient issues concerning the Ministry were;
  - a) Slum upgrading: The Slum upgrading project were moving on very slowly.
  - b) Civil servant housing development: The Ministry's policy of buying or constructing houses then selling them to civil servants in its efforts to assist them own decent houses.
  - c) Lack of standards to regulate the quality of low housing.

**iv) Ministry of Public Works (Vote 59)**

The Committee was informed that:-

- i. Total budget allocation (recurrent and development) for the Ministry of Kshs.6.524 billion was double the Kshs.3.198 billion in 2008/09. This was attributed the increase mainly due to provision of operational and maintenance expenses.
- ii. The Ministry is expected to facilitate provisions and maintenance of quality infrastructure mainly in buildings and other public work so as to promote and sustain socio-economic development. It is mandated to provide basic infrastructure facilities to the public, which include development and maintenance of Government buildings and other public works.
- iii. The critical issue in this Ministry related to the state of the government projects which had stalled at different levels across the country.

Members raised the following concerns which they resolved to raise with the respective Ministers when they appear before the Committee:-

**a) Ministry of Roads (Estimates for Votes R.13 and D.13)**

- i. Low absorption capacity of resources voted in the Ministry.
- ii. The lengthy procurement processes and periods of technical evaluation for projects in the Ministry. They felt that this could partly be one of the reasons for Ministry's low absorption rate of funds allocated as the financial year comes to a close before any significant progress in the procurement process and technical evaluation for projects lined up is made.
- iii. Lack of transparency in criteria and rationale applied in apportionment of available resources in geographical terms. In this regard, Members requested the Budget Office to avail them the district financial estimates for roads construction and rehabilitation for the past three financial years to enable them analyze whether there was equity in the allocations and the trend of the allocations over the period.
- iv. The low completion rates of road construction projects.
- v. The implementation status of roads begun in the previous financial year.
- vi. The status of stalled projects.
- vii. The rationale of the Ministry in allocating very low amounts of money to roads.
- viii. Considering that construction of most major highways is funded by development partners, the government should therefore concentrate its resources on other roads that do not constitute major highways.

**b) Ministry of Transport (Estimates for Votes R.14 and D.14)**

- i. Annual allocation of huge sums of money towards the refurbishment of Jomo Kenyatta International Airport, Mombasa and Kisumu Airports yet no major noticeable improvements are undertaken.
- ii. Large amounts of funds usually allocated towards the development of airstrips yet the projects had not been forthcoming.
- iii. Underfunding of the Department of Accident Investigation within the sector of aviation which is so critical to safety of the aviation industry. It was observed that though funding was increased in the current financial year compared with 2008/09, it was still insufficient to run the department efficiently as it was under-staffed and ill equipped.
- iv. Lack of rehabilitation of the already dilapidated infrastructure and facilities available in the sector.

- v. Delays in exchequer releases from Treasury leading to delays in implementation of projects lined up hence low absorption rate of funds allocated.

MIN 10/2009-2012

DELIBERATIONS ON DRAFT PROGRAMME FOR  
CONSIDERATION OF 2009/2010 PRINTED  
ESTIMATES

The Committee deliberated on the draft programme for consideration of printed estimates and adopted it subject to the following amendments;

- i) Tuesday, July 14, 2009 at 9.30am – Consideration of submissions/ presentations for estimates for Votes R.14 and D.14, Votes R.59 and D.59;
- ii) Tuesday, July 14, 2009 at 2.30pm – Consideration of submissions for Votes R.13 and D.13, and Votes R. 44 and D. 44;
- iii) Wednesday, July 15, 2009 at 2.30pm – (a) Consideration draft report and (b) Adoption of the final report.

MIN 11/2009-2012

ADJOURNMENT

The Chairperson reminded Members that in accordance with the provisions of Standing Order No. 180, all Committee proceedings would be open to the public except where the Committee otherwise decides and when the Committee is considering its recommendations for the purposes of writing and compiling its report.

MIN 12/2009-2012

ANY OTHER BUSINESS

And there being no other business, the Chairman adjourned the sitting at 5.30 p.m until a later date.

Signed ..... The Hon. David Were, MP .....  
Chairperson

Date.....15<sup>th</sup> July 2009.....



MINUTES OF THE THIRD SITTING OF THE DEPARTMENTAL COMMITTEE ON TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN COMMITTEE ROOM NO. 7, MAIN PARLIAMENT BUILDINGS ON THURSDAY, JULY 09, 2009 AT 2.30 P.M.

MEMBERS PRESENT

The Hon. David Were, MP – Chairperson  
The Hon. Isaac Muoki, MP – Vice-Chairperson  
The Hon. Boaz Kaino, MP  
The Hon. Benjamin Langat, MP  
The Hon. Clement Wambugu, MP  
The Hon. Mohammed .H. Gabow, MP  
The Hon. (Dr.) Wilbur Ottichilo, MP  
The Hon. Edwin Ochieng Yinda, MP  
The Hon. Yusuf K. Chanzu, MP

ABSENT WITH APOLOGY

The Hon. Walter Nyambati, MP  
The Hon. Joseph Kiuna, MP

ABSENT

The Hon. Yusuf Chanzu, MP

IN ATTENDANCE

MINISTRY OF PUBLIC WORKS

The Hon. Chris M. Obure, EGH, MP – Minister for Public Works  
Mrs. Leah A. Gwiyo, CBS – Permanent Secretary  
Mr. Julius Kandie, EBS – Director of Administration  
Eng. Mbiu Kimani – Chief Structural Engineer  
Eng. W. R. Okubo – Chief Electrical/Mechanical Engineer  
Arch. A. Munano – Ag. Chief Architect  
Qs M. A. Nyakiongora – Ag. Chief Quantity Surveyor  
Eng. H. J. Nyaanga – Ag. Senior Principal Supt. Engineer  
Mr. Wambua – Head, Central Planning Unit  
Mrs. Icharia – Principle Procurement Officer  
Arch. G. M. Mulyungi – Works Secretary  
Mr. Oselu – Finance Officer

MINISTRY OF FINANCE

Mr. Onderi Ontweka – Chief Finance Officer  
Mr. Kelvin Mutinda – Finance Officer  
Ms. Janet Nalyanya – Finance Officer

KENYA NATIONAL ASSEMBLY

Mr. Nicodemus Odongo – Deputy Head, Parliamentary Budget Office  
Ms. Rachel Kairu – Second Clerk Assistant

Ms. Anne Musandu – Third Clerk Assistant  
Ms. Brenda Ogembo – Parliamentary Intern

MIN 13/2009-2012                      PRELIMINARIES

The meeting began with a word of prayer by the Hon. Isaac Muoki, MP. The Chairperson then welcomed the Minister for Public Works, the Hon. Chris Obure, EGH, MP to address the issues raised by the Committee.

MIN 14/2009-2012                      MEETING WITH MINISTER FOR PUBLIC WORKS

Paper laid: The Minister for Public Works, the Hon. Chris Obure, EGH, MP laid the following papers before the Committee.

- i. Report of the printed estimates for the Departmental Committee on Transport, Public Works and Housing examination.*
- ii. Strategic Plan (2008-2012) – Final Draft*

He thereafter took the Committee through the contents of the *paper 1*, which included the Ministry's vision and mission, mandate, Ministry's policy objectives, overall goal, total net estimate budget requested from the exchequer for the Ministry for the financial year 2009/2010 amounts, comparison with previous years' gross allocations, allocations to new projects/programs, absorption capacity, areas/projects left out of the estimates, proposed allocation viz a viz achievements of Ministry's strategic plan for the FYs 2008/2009 and 2009/2010, Economic Stimulus Implementation Framework (E.S.I.F.) Annex III, Ministry's achievements from 2003 to date, and other issues related to the estimates (challenges).

The Committee was informed that:-

- i. The Ministry's responsibility is provision of basic infrastructure buildings and other public works facilities to the public.
- ii. The Ministry's strategic goal of the Ministry was to support building infrastructure development on identified flagship projects for economic growth and social equity as identified in the vision 2030.
- iii. The total net estimate budget requested from the exchequer for the Ministry for the financial year 2009/2010 amounted to Kshs. 6,455,700,000 against the printed estimates of Kshs. 5,736,899,835 translating to a variance of Kshs. 221,800,165. The estimates include Kshs. 2.1 billion for construction of 70 district headquarters.
- iv. Both development and recurrent expenditure allocations for the Ministry had been increasing since FY 2007/08. Between FYs 2008/09 and 2009/10 the recurrent expenditure budgetary allocation increased by 40% while the development expenditure allocation increased by 133%. The increment of development budget was attributed to the budgetary allocation of Kshs. 2.1 billion for construction of 70 District Headquarters.
- v. The absorption capacity of funds allocated for the Ministry had improved in FY 2009/10 as compared to 2008/09.

- vi. At the time when the Ministry's revised budget was reduced by Kshs. 310 million, the Ministry had ongoing projects planned, evaluated and certified for payment. The revision consequently resulted to carryover of pending bills amounting to almost Kshs. 300 million in the FY 2009/10 and this would negatively affect implementation of other programs.
- vii. The Ministry was currently undertaking nearly 2000 projects under the programmes; construction of new buildings, refurbishment/maintenance and completion of stalled projects.
- viii. Completion of all stalled projects would be funded through the Ministry of Public Works except those in Ministry of Youth Affairs. The Ministry therefore required more than Kshs. 3.8 billion to implement these projects. The Ministry also required a total of Kshs. 500 million and Kshs 292 million for the construction of foot bridges and sea walls/jetties respectively.
- ix. The total portfolio of stalled projects stood at a 224 which were at various stages of completion out of which 173 were now complete, 23 were ongoing and 4 at ward stage 20 were at various stages of documentation.
- x. Mentioned that projects left out of the estimates included:-
  - a) local presidential visit components i.e. dais, carpets, trucks, twin mobile toilets, generators, amounting to Ksh. 317 million.
  - b) 33 vehicles to supervise ongoing projects
  - c) Equipments and office space for District Works Officers in 101 districts amounting to Kshs. 100 million
  - d) Malindi Jetty phase II requiring a minimum of Kshs. 500 million to commence
  - e) Stalled projects worth Kshs. 1.3 billion. The current allocation of Kshs. 1.7 billion, was inadequate to meet the cost of ongoing and targeted stalled projects.
- xi. The Ministry of Public Works was among the Ministries identified to implement the economic stimulus package activities. To this end, the Ministry would develop the standard designs, tender documents and supervise 1280 projects as follows:-
  - a) Two primary schools in each constituency at a cost of Kshs. 3.5 million each.
  - b) A national school in each constituency a cost of Kshs. 30 million each
  - c) Health centres in 200 constituencies at a cost of Kshs. 20 million each.
  - d) Fresh produce and wholesale markets in 180 constituencies at a cost of Kshs. 10 million per each.
  - e) Jua kali sheds at each constituency at a cost of Kshs. 2.5 million each.
  - f) 70 new HQs at a cost of Kshs. 30 million each.
- xii. Some of the Ministry's achievements for the 2003 to date were completion of 173 stalled projects; completion of designing, documentation and rehabilitation of 134 projects; electrification of 1,200 units of Government

buildings and installation of 25 PABX in Government offices. Others were protection of land from sea encroachment with over 3,000 meters sea wall constructed at Kizingitini, Ndau, Faza and Vanga areas; completion of 2 jetties at Mokowe and Manda; and construction of 21 foot bridges across the Country.

- xiii. Some of the challenges facing the Ministry included inadequate transport, inadequate office facilities and accommodation, escalating costs of building materials, delay in submission of projects requirements from line Ministries/Departments, complex and lengthy procurement procedures, delays in exchequer release from Treasury, inadequate funding for both development and recurrent vote, lack of adequate local construction capacity especially for contactors, inadequate capacity of human resources, frequent breakdowns of Intergrated Financial Management Information System (IFMIS) and the post election violence in the year 2008.

MIN 15/2009-2012

COMMITTEE'S ISSUES OF  
CONCERN/OBSERVATIONS

Vote R.59

The Committee;

- i. Sought to know the relevance of gender and education sub-head introduced at the Ministry's headquarters and its coordination level with Ministry of Gender, mandated to deal with gender issues (Head-205 recurrent)

Members were informed that each Ministry was required to have a department of gender to propagate the gender agenda.

- ii. Questioned why allocations for basic salaries for permanent employees were going down (to Kshs. 190.8 million from Kshs. 200.84 in FY 2008/09 despite the increase in the number of districts in the Country over time.

The Minister clarified that the Ministry intended post staff to regional centres as opposed to districts as this may be wasteful.

- iii. Noted that the Ministry was allocated additional funds of Kshs. 145 million to cater for salaries of 400 technical staff and 130 support staff to be recruited in the current financial year and sought to know why the Ministry intended to recruit additional personnel instead of providing vehicles to the already existing ones to improve efficiency in service delivery.

Members were informed that the Ministry was faced with inadequate capacity of human resources particularly the technical personnel due to employment embargo imposed and staff exiting to join the private sector. The Ministry therefore required to recruit additional staff as a matter of urgency to enhance its personnel capacity to implement projects and improve efficiency in service delivery.

Recruitment of these personnel would be conducted by the Public Service Commission while the support staff would be recruited competitively at the

district levels. On provision of transport to personnel, the Ministry stated that it was limited by lack of funds.

## Vote D. 59

### The Committee:

- i. Sought to know the 70 district headquarters to be constructed using the Kshs. 2.1 billion allocated and the criteria used to select them. (Head 400).

The Committee was informed that the headquarters were yet to be identified which would be done in consultations with the Ministry of State for Provincial Administration and Internal Security while tendering and labour sourcing set to be conducted at the local level to ensure funding is utilized at the localities. The Minister undertook to avail the list of the headquarters to the Committee once the process was complete.

- ii. Sought to know why the Kenya Building Research Centre was having its allocation increased to Kshs. 20.6 up from Kshs. 17.31 million in the FY 2008/09.

The Minister informed Members that the funds were meant to revamp the centre, which is intended to provide home-grown solutions to building technologies. The increased allocation was attributed to increase in the cost of building materials.

- iii. Sought to know the cost in the construction of the 21 foot bridges built from 2003 to date and the criteria used to determine areas the bridges were to be built.

Members were informed that the cost for each foot bridge ranged between Kshs. 4.6 to 6 million; and that construction was based on recommendations received from communities through their local leaders. Other considerations were regional balances and the average population crossing.

Members expressed concern over the exorbitant costs and called for more stakeholder involvement on the matter. The Minister undertook to avail the list of the 21 foot bridges.

- iv. Expressed concern over the exorbitant prices charged against preparation of Bills of Quantities (BQs) by the Ministry. Members observed that notwithstanding the high charges, the process also takes unnecessarily long which leads to delays for the clients.

Members were informed that that costs vary depending on the design and specifications of the client. The Minister assured Members that in an attempt to address these concerns, the Ministry had produced a booklet stipulating the prices for the various specifications. In addition, a workshop for stakeholders was scheduled to take place soon to deliberate on the said concerns.

The Committee observed that the pricing would assist to check on corruption but added that the Ministry should also come up with clear guidelines on the level of facilitation that should be provided for designing of CDF projects.

- v. Sought to know the measures put in place to ensure that the Economic Stimulus Implementation Framework (E.S.I.F) activities were coordinated.

The Committee was informed that the ESIF activities were being coordinated by Treasury while the Ministry of Public Works was among the Ministries identified to implement the activities through developing standard designs, tender document and supervising the 1280 projects.

- vi. Wanted to know the reason behind low absorption rate of funds allocated in the Ministry.

The Minister attributed it to delays in the exchequer releases from Treasury. Ministry of Finance Officials attributed the delays in exchequer releases to poor performance of revenues and the frequent breakdowns of the Integrated Financial Management Information System (IFMIS) as a result congestion by the various Ministries and Departments.

- vii. Expressed concern over the overlap of roles of the Ministries of Public Works, Housing and Roads as a result of the split of the former Ministry of Roads, Public Works and Housing resulting to duplication of activities

The Ministry reiterated that its main role was to facilitate provision and maintenance of quality infrastructure mainly in buildings and other public works while maintenance of the infrastructure lies with the line Ministries.

- viii. Expressed concern over the poor quality workmanship of buildings under construction which had resulted to increased cases of buildings under construction collapsing.

The Minister clarified that approving building plans, ensuring standards and issuing certificates of occupancy fell under the mandate of the Ministry of Local Government. However, he added that the Public Works Policy document, whose draft was currently at cabinet level for approval would address such concerns.

The Committee called for co-ordination of activities of the two Ministries on the subject.

- ix. Raised concern over the many Government projects which had stalled at various levels across the Country. Members requested for list of all stalled projects, their costs so far and total funds required to complete them.

The Ministry stated that it required more than Kshs. 3.8 billion to implement the projects whose total portfolio was 224, at various stages of completion, out of which 173 now were complete, 23 were ongoing and four are at award stage while 20 were at various stages of documentation. The Ministry undertook to avail the list of the projects.

- x. On delays in completion of projects, Members were informed that they resulted from lengthy and complex procurement procedures.
- xi. Sought to know the 268 projects (new Government buildings) that the Ministry was in the process of implementing. The Minister undertook to avail the list to the Committee.

In conclusion, the Chairperson thanked the Minister, the Permanent Secretary and the Ministry Officials for addressing Committee concerns. He stated that the Committee was satisfied with the responses provided.

The Minister assured the Committee that the information requested for would be availed to Members by Tuesday, 14<sup>th</sup> July 2009.

MIN 16/2009-2012

ADJOURNMENT

And there being no other business, the Chairperson adjourned the sitting at fifteen minutes past five until Friday, 10<sup>th</sup> July 2009 when the Committee would meet the Minister for Roads.

Signed ..... The Hon. David Were, MP .....  
Chairperson

Date.....15<sup>th</sup> July 2009.....

MINUTES OF THE FOURTH SITTING OF THE DEPARTMENTAL COMMITTEE ON  
TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN COMMITTEE ROOM NO.  
9, MAIN PARLIAMENT BUILDINGS ON FRIDAY, JULY 10, 2009 AT 9.30 A.M.

MEMBERS PRESENT

The Hon. David Were, MP – Chairperson  
The Hon. Isaac Muoki, MP – Vice- Chairperson  
The Hon. Boaz Kaino, MP  
The Hon. Benjamin Langat, MP  
The Hon. Joseph Kiuna, MP  
The Hon. Clement Wambugu, MP  
The Hon. Mohammed .H. Gabow, MP  
The Hon. (Dr.) Wilbur Ottichilo, MP  
The Hon. Edwin Ochieng Yinda, MP

ABSENT WITH APOLOGY

The Hon. Walter Nyambati, MP  
The Hon. Yusuf K. Chanzu, MP

IN ATTENDANCE

MINISTRY OF ROADS

The Hon. Franklin Bett, EGH, MP – Minister for Roads  
The Hon. Wilfred Machage, MP – Asst. Minister for Roads  
Eng. Michael Kamau, CBS – Permanent Secretary Roads  
Eng. Patrick M. Misinzi – Chief Engineer, Roads  
Mr. B.H. Abdi – Chief Finance Officer  
Mr. Phillip Wachira – Senior Finance Officer  
Ms. Julia W. Nga'ng'a – Finance Officer

KENYA ROADS BOARD (KRB)

Eng Jacob Ruwa – General Manager, Planning

KENYA NATIONAL HIGHWAYS AUTHORITY (KeNHA)

Eng. S.M. Ngare – General Manager, Planning

KENYA RURAL ROADS AUTHORITY (KeRRA)

Eng. Mwangi Maingi – Director General

KENYA URBAN ROAD AUTHORITY (KURA)

Eng. J.N. Nkadayo – Director General  
Eng. J.M. Mwatu – General Manager, D/C  
Eng. J.N. Gatitu – General Manager, M  
Mr. Reuben Mayienda – Manager- Finance

MINISTRY OF FINANCE



Mr. Onderi N. Ontweka – Chief Finance Officer  
Ms. Janet Nalyanya – Finance Officer  
Mr. Kelvin Mutinda – Finance Officer

## KENYA NATIONAL ASSEMBLY

Mrs. Phyllis Makau – Head, Parliamentary Budget Office  
Mr. Nicodemus Odongo – Deputy Head, Parliamentary Budget Office  
Mr. Njenga Njuguna – Principal Research Officer  
Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Brenda Ogembo – Parliamentary Intern

### MIN. 14/2009-2012                      MEETING WITH THE MINISTER FOR ROADS

Papers laid: The Minister for Roads laid the following *papers* before the Committee.

- i. *Ministry of Roads, Talking Notes for the Minister, Parliamentary Departmental Committee on Transport, Public Works and Housing, July 2009*
- ii. *Ministry of Roads, District Allocation Budget for the Financial Year 2009/2010 D13 and R13.*

He thereafter took the Committee through the contents of the *paper 1* which included functions of the Ministry of Roads, the printed gross budget for the 2009/2010 Financial Year, Appropriations in Aid (A.I.A), net GoK, fuel levy, components of the development budget, the donor component, district allocation budget, state corporations under the Ministry and projects not in the budget.

The Committee was informed that:-

- i. The Ministry's total budget allocation was Kshs. 71,931,150,000 i.e. recurrent – Kshs. 21,434,550,000 and development – Kshs. 50,496,600,000. This is an increase of 9,276,219,946 or 15% in the FY 2009/2010 from the printed gross budget of Kshs.62,654,930,054 in 2008/2009.  
  
Recurrent Budget increased by Kshs. 1,132,220,000 compared to the Printed Recurrent Budget of 2008/09 with the bulk of the increase in the Road Maintenance Levy Fund which went up by Kshs. 1,000,000,000 while development budget rose by Kshs. 8,144,000,000 from Kshs. 42,350,600,000 in the printed budget of 2008/09 representing an increase of 19%.
- ii. The donor component contributed 49% of the development budget and 35% of the total Ministry budget in the FY 2009/10.
- iii. The Ministry is in charge of four State Corporations namely; Kenya Roads Board (KRB), Kenya National Highways Authority (KeNHA), Kenya Rural Roads Authority (KeRRA) and Kenya Urban Roads Authority (KURA). KRB is fully established and has been in operation since 1999. It is fully funded through the Road Maintenance Levy Fund (RMLF). The other three authorities are funded through the RMLF and GoK exchequer.

Funds for their operationalisation will be sourced from RMLF while development funded projects will be transferred to the Authorities as they continue gaining the necessary capacities. Therefore, since all the corporations are funded through the Ministry budget, all their funds form a component of the Ministry's budget.

- iv. Though the Government had made efforts to increase allocations towards road projects, the Ministry was still under funded. To effectively finance the ongoing projects and take on board several new crucial road projects, the Ministry made a request of Kshs. 50 billion and only Kshs. 25.5 billion was allocated.
- v. The Ministry brought forward bills amounting to Kshs. 8 billion from the FY 2008/2009 and it is estimated that the Ministry will carry forward bills worth Kshs. 10 billion to the FY 2010/2011 budget if additional GoK provisions are not made in the course of the current FY.

#### MIN 15/2009-2012

#### COMMITTEE OBSERVATIONS/CONCERNS

The Committee:-

- i. Sought to know the number of Kilometer's the Ministry anticipated to tarmac in the current financial year and the average cost of tarmacking a kilometer of road.

Members were informed that the roads to be constructed and rehabilitated were contained in the district allocations budget availed to the Committee. Members were further informed that the cost of tarmacking a kilometer of road varied as it was affected variables such as the type of road to be constructed, materials to be used, availability of water, the security situation of the area etc.

Members were further informed that in a comparative study carried out by World Bank, the cost of constructing a KM in Kenya of road was lower compared with its partners in East Africa.

- ii. Wanted to know the criteria used to allocate funds to the various roads. Members were informed that the Ministry uses a set standard to allocate funds as follows: - 40% to national roads, 15% to urban roads, 1% to be administered by KWS, 2% to Kenya Roads Board for recurrent expenditure, 20% distributed equally to each constituency, 12% to rural roads and 10% allocated annually by KRB Board with approval of the Minister to road authorities based on annual work programme derived from the five-year road investment programme.

Other considerations include traffic, the economic rate of return on a particular road and donor preference and specifications.

- iii. Sought to know why the absorption rate of funds allocated to the Ministry and the project completion rates were very low.

Members were informed that the low absorption rate of 49% in FY 2008/09 was as a result of delay by the exchequer in the releasing funds, occasional breakdown of the Financial Management Information System (FMIS) at the treasury making access of funds impossible and the lengthy borrowing procedures laid down by development partners, which means that if projects do not take off, GoK component of the budget has to be returned to Treasury. These factors result in delays in project completion.

iv. Questioned why the Ministry had allocated Kshs. 150 million to open up the “Kogelo access road” while ignoring the more economically viable road to Sio Port via Nyadorera. Members felt that this road would have greater economic impact in Siaya as compared to “Kogelo access road. The Minister concurred with the Committee and promised to revisit the issue.

v. Questioned the rationale in allocating small amounts of money to a road that would barely enable achievement of anything tangible.

Members were informed that where such allocations were an indication that the Ministry was at an advanced stage in negotiating donor funding for that particular road. This is because development partners require that the Government makes an allocation before they can agree to take part in funding a road.

vi. Sought to know why the Ministry was not putting enough effort in opening up roads connecting Kenya with Countries in the region to facilitate the Country in promoting its interests in the region.

Members were also informed that a lot of effort had gone into opening up the northern corridor e.g. Nairobi – Arusha was ongoing and that currently there are five access roads into Tanzania

Members were further informed that the Ministry was working on improving connection between Kenya and Uganda through Busia and Malaba borders. The Ministry had also received funding approval for the road connecting to Ethiopia through Moyale. However, the implementation of the road to Sudan had been delayed by donor procedures involved. However, the Government had already allocated funds for feasibility studies.

vii. On why the Ministry was spending Kshs. 27billion on upgrading of Thika road, Members were informed that the project was donor funded and that the upgrading was meant to decongest the busy highway. The Ministry intended to construct toll stations and because of its huge traffic, funds generated could be used to rehabilitate other roads.

viii. Requested the Minister to justify the continued existence of the Kenya Roads Board (KRB) with the creation of the three authorities created in 2007, namely Kenya National Highways Authority (KeNHA), Kenya Rural Roads Authority (KeRRA) and Kenya Urban Roads Authority (KURA) as their mandates are similar to that of KRB.

The Minister explained that the policy and relevance of four authorities would be reviewed in four years time during which the three will have gained

the necessary capacities. This is because the newly founded authorities would require some time to establish their footing and this process would require the guidance of the KRB.

- ix. Sought to know why Roads Maintenance Levy Fund collected had remained constant compared with FY 2008/09 despite the significant increase in number of on the roads over the last year.

The Minister clarified that fund had increased from 19billion in 2008/2009 to 20billion in 2009/2010.

- x. Sought to know the total number of stalled across the country such as roads in Kerio Valley and the Muranga-Gitugi road and whether there were plans to complete them. Members noted that the roads would not only open up these areas economically, but would also boost security.

The Minister informed Members that an exhaustive compilation of all the stalled projects had been made and that a plan of action would soon be mooted on how to deal with those projects. The Minister undertook to avail the list of the stalled projects to the Committee by Tuesday the 14<sup>th</sup> of July 2009.

- xi. Raised concern over the mismanagement of weighbridges across the Country.

Members were informed that a plan of action was already in place to improve their management. Members were further informed that Ministry was working on having the weighbridges on a centralized network which it hoped would improve the management and reduce corruption. The Minister added that that option of privatizing them has already been explored and tried with the Mariakani and Athi River weighbridges with little success.

- xii. Sought to know why road markings were not allocated funds in the current financial year's budget.

The Committee was informed that the allocation in 2008/09 budget had been a one-off project. However road marking is actually a part of road maintenance and as such would continue to be funded under road maintenance.

- xiii. Raised concerns over delays in disbursement of district roads funds in 2008/09 financial year.

The Ministry clarified that only about two districts had received their disbursement late due to a few audit issues that needed clarification.

- xiv. On Rural Roads Maintenance Plan, Members were informed that it was currently being rolled out. The plan would make use of forty five regional offices centered on the traditional districts which will serve as the coordination centers for the rural road network. In this regard, Members were informed that a new classification of roads was being worked on and would soon be brought to the House for adoption.

In conclusion, the Chairperson thanked the Minister, the Permanent Secretary and the Other Officers accompanying the Minister for addressing the Committee's concerns.

The Minister thanked the Committee for its support and pledged to work with the Members for the good of the Country. He invited the Committee to accompany him during field visits to Central Kenya scheduled for between 20<sup>th</sup> and 22<sup>nd</sup> July 2009. He assured Members that all the information requested for would be availed to the Committee by Tuesday, 14<sup>th</sup> July 2009.

MIN 16/2009-2012

ADJOURNMENT

And there being no other business, the Chairman adjourned the sitting at 12.45 p.m until a later date.

Signed ..... The Hon. David Were, MP .....  
Chairperson

Date.....15<sup>th</sup> July 2009.....

MINUTES OF THE FIFTH SITTING OF THE DEPARTMENTAL COMMITTEE on  
TRANSPORT, PUBLIC WORKS AND HOUSING, HELD IN BATIAN ROOM,  
KENYATTA INTERNATIONAL CONFERENCE CENTER (KICC) ON JULY 13, 2009  
AT 2.30 P.M.

MEMBERS PRESENT

Hon. David Were, MP – Chairperson  
Hon. Isaac Muoki, MP – Vice-Chairperson  
Hon. Boaz Kaino, MP  
Hon. Benjamin Langat, MP

ABSENT WITH APOLOGY

Hon. Joseph Kiuna, MP  
Hon. Clement Wambugu, MP  
Hon. Mohammed .H. Gabow, MP  
Hon. Walter Nyambati, MP  
Hon. Yusuf K. Chanzu, MP  
Hon. Edwin O. Yinda, MP  
Hon. (Dr.) Wilbur Ottichilo, MP

IN ATTENDANCE

MINISTRY OF HOUSING

Hon. Soita Shitanda, EGH, M.P. –Minister for Housing  
Mr. Tirop Kosgey – Permanent Secretary  
Mr. C.W. Sikuku – Director of Housing  
Mr. Mackenzie Kiilu - Director, Infrastructure  
Mr. Hilary Korir – Chairman, Rent Restriction Tribunal  
Mr. William Mbaka – Chief Finance Officer  
Mr. P.M. Buche – Deputy Director, Estates Department  
Mr. Salim Rono – Director, Civil Servants Housing Department  
Mr. C. Kusienya – Deputy Director, Slums

NATIONAL HOUSING CORPORATION

Mr. James Ruitha – Managing Director  
Mr. A.N. Nyanga – Finance Officer

MINISTRY OF FINANCE

Mr. Onderi N. Ontweka – Chief Finance Officer  
Ms. Janet Nalyanya – Finance Officer

KENYA NATIONAL ASSEMBLY

Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Anne Musandu – Third Clerk Assistant  
Mr. Martin Masinde – Budget Officer

MIN. 17/2009-2012

PRELIMINARIES

The meeting began with a word of prayer from the Hon. Boaz Kaino, MP. The Chairperson then welcomed the Minister for Housing, the Hon. Soita Shitanda, EGH, MP to address issues raised by the Committee.

MIN. 18/2009-2012

BUDGET ANALYSIS FOR THE MINISTRY OF HOUSING

Papers laid: The Minister for Housing, the Hon. Soita Shitanda, EGH, MP laid the following papers before the Committee:

- i. Speech by Minister for Housing on Budget Presentation to the Departmental Committee on Transport, Public Works and Housing.*
- ii. District Disaggregated Budget 2009/2010 Financial Year (Summary).*
- iii. Absorption Capacity*
- iv. Project expenditure – Ongoing Projects*
- v. Housing Sub Sector Resource Requirements*
- vi. Programme Based Budgeting-2009/2010*
- vii. Strategic Plan 2008-2013*
- viii. National Housing Corporation Annual Budget 2009/2010 and Latest Forecast 2008/2009*

He thereafter took the Committee through the contents of *paper 1*. The Committee was informed that:-

- a. The total budget allocation for Ministry was Kshs. 4.11 billion, a 9.5% increase from Ksh. 3.76 billion in 2008/2009.
- b. In order to implement its programmes effectively, the Ministry required a recurrent budget of 1.027 billion against an allocation of Kshs. 921 million leading to a funding gap of Kshs. 106 million. This was below the Ministry's budget ceiling of Kshs. 977 million. The allocation was an increase of 11% compared with the FY 2008/2009 allocation of Kshs. 829,631,200. As a result, there would be inadequate funding in the building code committee operations and routine maintenance of residential buildings across the Country.
- c. Under the development vote, the Ministry's resource requirement stood at Kshs. 2.274 billion against a resource allocation of Kshs. 2.194 billion leading to a funding gap of Ksh. 80 million. This would therefore lead to inadequate funding in Appropriate Building Technologies (ABT) and Housing Infrastructure Development activities. The allocation in the 2008/2009 financial year was Kshs. 2.041 billion.
- d. In the Financial Year 2009/2010, the Ministry was implementing one major programme namely, Housing Development and Human Settlement which had two main sub-programmes i.e. Housing Development and Estates Management.

The Housing Development sub-programmes included:-

- i. National Housing Development and Legislation Services
- ii. Regional Housing Development Coordination Services
- iii. Kenya Slum Upgrading
- iv. Low Cost Housing and Infrastructure Development
- v. Appropriate Building Materials and Technologies
- vi. Civil Servant Housing Development
- vii. Human Settlement Stakeholders' Coordination

While Estates Management sub-programmes included:-

- i. National Estates Management Coordination Services
  - ii. Regional Estates Management Coordination Services
  - iii. Rent Dispute Resolution Services
- e. The Ministry had one semi autonomous government agency, National Housing Corporation (NHC), which supports it in executing its mandate.
- f. To discharge its mandate more effectively, the Ministry would be bringing several Bills to the House for debate and enactment. These include the Housing Bill, 2009 and Landlord and Tenant Bill, 2009. The Minister appealed for Committee's support in ensuring their enactment.

MIN. 19/2009-2012

COMMITTEE CONCERNS/OBSERVATIONS

The Committee;-

- i. Expressed concern over the slow pace in the implementation of the slum upgrading project.  
  
Members were informed that the first phase of the Kibera slum upgrading project was now complete and ready for occupation and that it would be launched on the 15<sup>th</sup> August 2009. Members were further informed that the Ministry required over 800billion to totally get rid of all existing slums and provide every person with affordable decent housing in accordance with the Millennium Development Goals.
- ii. Sought to know how the Ministry intended to meet the current housing gap as well as slow down the emergence and growth of slums.  
  
The Committee was informed that the gap would be filled through planning infrastructure and housing development and this would hence slow down emergence of slums.
- iii. On how the Ministry intended to ensure that upgraded slum projects end up with the intended beneficiaries (slum dwellers), Members were informed that the Ministry was putting in place measures to ensure that only the intended slum dwellers benefit.



- iv. Sought to know why the Ministry was constructing residential houses at a time when the Government was disposing off its houses.

Members were informed that part of the Ministry's mandate included developing decent and affordable housing. The mandate also includes providing housing for civil servants and the disciplined forces.

The Ministry was thus developing houses and selling them to civil servants with a view to increasing house ownership among them. The Ministry had also commenced availing loans to civil servants at an interest rate of 5% P.A. Those who may retire before completing repayments receive additional 5 years to continue paying back at the same rate.

- v. Sought to know the extent to which the Ministry was discharging its mandate in accordance with the Presidential Circular No. 1/2008 of May 2008.

Members were informed that the Ministry was constrained by inadequate financial and personnel resources hampering effective execution of its mandate. The lengthy, cumbersome and bureaucratic processes of the building code had also negatively affected the Ministry's operations. For example, to put up a house, one requires a number of approvals from various Ministries which is discouraging to the private investors.

Members were also informed that the prohibitions of National Housing Corporation from borrowing from the Capital Market had also held back the corporation from realizing its full potential due to inadequate funds. In this regard, the Minister appealed to the Committee to support the review of the building code.

- vi. On the status of stalled projects, Members were informed that all projects had been transferred to the Ministry of Public Works and would be handed back upon completion.
- vii. On the amount of money the Government had received from Housing Finance Company of Kenya (HFCK) as dividends over the past four years, The Minister undertook to avail the information to the Committee at a later date.
- viii. On the other avenues that the Ministry was looking into, to meet the existing housing gap, Members were informed that through NHC, the Ministry was beginning to engage in Public Private Partnerships (PPPs) with a view to building more houses. However, this had faced various challenges as a result of the lengthy and cumbersome procurement procedures involved.
- ix. Decried the escalating costs of housing in the Country which they observed had made it impossible for the average Kenyan to own decent housing and sought to know what the Ministry was doing to address the concern.

The high costs were attributed to high costs of building materials as well as lengthy procedures involved in building residential house therefore, constraining the capacity of developers to deliver the required housing at affordable costs. However, the government was currently moving towards improving facilitation for developers who may engage in building of low cost residential houses.

- x. Expressed concerns over the huge cost of refurbishment of Bima and Protection Houses.

The Committee was informed that the cost of refurbishment was much cheaper than of purchasing land and then constructing new buildings. The huge cost was attributed to major and costly repair works required. Also necessitating the purchase was the accessibility as the two buildings by members of the public.

The Committee requested the Ministry to avail the breakdown of the total cost of refurbishment of the two buildings as well as the cost-benefit analysis of purchasing the buildings and refurbishing them compared to buying land and constructing new buildings using the market rates at the time the buildings were purchased.

- xi. Sought to know the criteria to be used to identify Constituencies where Building and Constructing Technologies Centres would be constructed.

Members were informed that in accordance with vision 2030, plans were to have these centres in all Constituencies. However, for the current financial year fifteen Constituencies would benefit but they were yet to be identified. This is because the local councils were yet to respond positively to the Ministry's request to avail suitable land.

Members were further informed that the cost of these centers would be approximately Kshs.15 million and that the centers would essentially work with the Polytechnics in the localities so as to ensure synergized training in the regions.

In conclusion, the Chairperson thanked the Ministry for addressing Members concerns.

The Minister pledged to work closely with the Committee for the interest of the Country. He undertook to involve the Committee in the Ministry's programmes and field visits which he said would give exposure to Members on various issues in the Housing sector.

MIN. 20/2009-2012                      ADJOURNMENT

And there being no other business, the Chairperson adjourned the sitting at 5.45 p.m until a later date.

Signed .....The (Dr.) Wilbur Ottichilo, MP .....  
Ag Chairperson

Date.....16<sup>th</sup> July 2009.....

MINUTES OF THE SIXTH SITTING OF THE DEPARTMENTAL COMMITTEE ON TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN ROOM NO. 7, MAIN PARLIAMENT BUILDINGS ON WEDNESDAY, JULY 15, 2009 AT 10.40 A.M

MEMBERS PRESENT

Hon. David Were, MP – Chairperson  
Hon. Edwin O. Yinda, MP  
Hon. Boaz Kaino, MP  
Hon. Walter Nyambati, MP  
Hon. Clement Wambugu, MP

ABSENT WITH APOLOGY

Hon. Isaac Muoki, MP, – Vice Chairperson  
Hon. Benjamin Langat, MP  
Hon. Joseph Kiuna, MP  
Hon. Mohammed .H. Gabow, MP  
Hon. (Dr.) Wilbur Ottichilo, MP  
Hon. Yusuf K. Chanzu, MP

IN ATTENDANCE

KENYA NATIONAL ASSEMBLY

Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Brenda Ogembo – Parliamentary Intern

MIN 21/2009-2012

PRELIMINARIES

The meeting begun with a word of prayer by the Hon. Boaz Kaino, M.P.

MIN 22/2009-2012

CONFIRMATION OF MINUTES OF PREVIOUS SITTINGS

Minutes of the following sittings were read and confirmed by the Members present as a true record of the sittings' proceedings and signed by the Chairman;

- i. Minutes of the Second sitting held on 6<sup>th</sup> July 2009;
- ii. Minutes of the Third sitting held on 9<sup>th</sup> July 2009; and
- iii. Minutes of the Fourth sitting held on 10<sup>th</sup> July 2009.

MIN 23/2009-2012

MATTERS ARISING

The following matters arose and were dealt with as herein below;

1. Under Min.08/2009-2012 (iii) of 6<sup>th</sup> July 2009: Transparency regarding apportionment of available resources in geographical terms (criteria and rationale applied). The secretariat was asked to request the Parliamentary Budget Office to avail the Ministry of Roads district allocation budget allocations towards for the past 10 years so that the Members could study the trend in allocation of funds over time.

2. Under Min.12/2009-2012 (vi of Vote D.59) of 9<sup>th</sup> July 2009: **Breakdown of the Integrated Financial Management System (IFMIS)**. Members observed that this was a common concern in all the Ministries which had led to low absorption capacity of funds allocated and hence delay in projects completion. Members felt that a permanent solution to this problem should be sought as it was adversely affecting the performance of Ministries.
3. Under Min.12/2009-2012 (viii of Vote D.59) of 9<sup>th</sup> July 2009: **Collapse of Buildings under construction**. The Committee felt that the Ministry of Public Works should be involved during the implementation of the projects to ensure standards in the construction to avert such tragedies. Members resolved to look into the issue.
4. Under Min.15/2009-2012 (ii) of 10<sup>th</sup> July 2009: Members felt that cost of tarmacking a kilometer of road given on estimate as 42 million was not inaccurate. Members observed that it was important that the Ministry provides the cost of tarmacking roads in the various terrains across the Country. Members also observed that the cost given was exorbitant. They resolved to undertake a comparative analysis of the costs in other Countries.
5. Under Min.15/2009-2012 (vi) of 10<sup>th</sup> July 2009: **Rationale of allocating small amounts of money to roads**. Members felt that the explanation given by the Ministry of Roads behind such allocations was unsatisfactory as some roads had had such allocations for very many years.
6. Under Min.15/2009-2012 (ix) of 10<sup>th</sup> July 2009: **Road Maintenance Levy Fund remaining the same despite significant increase in cars on the roads**. Members felt that the increment ought to have been more than the Kshs. 1 billion indicated by the Ministry given the increase in cars as well as the increase in cost of fuel over the past year.
7. Under Min.15/2009-2012 (xix) of 10<sup>th</sup> July 2009: **Regional Centers**: The Committee observed that almost every Ministry had talked about regional centres through which they would channel their services at the local level. Members felt that the Government should clarify the issue regional centres as

MIN 24/2009-2012

ADJOURNMENT

And there being no other business, the Chairman adjourned the sitting at forty five minutes past noon until Thursday, 16<sup>th</sup> July, 2009 at 2.30 P.M.

Signed ..... Hon. David Were, MP .....  
Chairperson

Date.....28<sup>th</sup> July 2009.....

MINUTES OF THE SEVENTH SITTING OF THE DEPARTMENTAL COMMITTEE ON TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN COMMITTEE ROOM NO. 7, MAIN PARLIAMENT BUILDINGS ON THURSDAY, JULY 16, 2009 AT 3.00 P.M

MEMBERS PRESENT

Hon. David Were, MP – Chairperson  
Hon. Isaac Muoki, MP – Vice-Chairperson  
Hon. (Dr.) Wilbur Ottichilo, MP – Acting Chairperson  
Hon. Walter Nyambati, MP  
Hon. Clement Wambugu, MP  
Hon. Yusuf K. Chanzu, MP

ABSENT WITH APOLOGY

Hon. Benjamin Langat, MP  
Hon. Edwin O. Yinda, MP  
Hon. Boaz Kaino, MP  
Hon. Joseph Kiuna, MP  
Hon. Mohammed .H. Gabow, MP

IN ATTENDANCE

KENYA NATIONAL ASSEMBLY

Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Brenda Ogembo – Parliamentary Intern

MIN 25/2009-2012

PRELIMINARIES

The meeting was chaired by the Hon. (Dr.) Wilbur Ottichilo, M.P. and begun with a prayer by the Hon. Isaac Muoki, M.P.

MIN 26/2009-2012

CONFIRMATION OF MINUTES OF PREVIOUS SITTINGS

Minutes of the fifth sitting held on July 13, 2009 were read and confirmed by the Members present as a true record of the sittings' proceedings and signed by the Acting Chairperson.

MIN 27/2009-2012

MATTERS ARISING

The following matters arose and were dealt with as herein below;

1. Under Min.18/2009-2012 (Paper 1 (IV)) of 13<sup>th</sup> July 2009: **Building and Construction Technologies**. The Committee felt that since the Ministry of Public Works was running a Building Research Center meant to provide homegrown solutions to building and construction technologies while the Ministry of Housing's mandate included building and construction technologies, the two

were closely related and this amounted to duplication of roles and therefore funds were being allocated to two different Ministries towards the same end.

2. Under Min.18/2009-2012 (*Paper 1*) of 13<sup>th</sup> July 2009: **Insufficient funding for Building Code Committee Operations and Routine Maintenance of Residential Buildings.** Members expressed concern that the two areas had not been allocated funds due to the gap in the Ministry's allocation. The Committee recommended that the two areas should be considered during the Supplementary Budget later in the financial year.
3. Under Min.19/2009-2012 (ix) of 13<sup>th</sup> July 2009: **Slum Upgrading Project:** Members felt that the response by the Minister that the Ministry was putting in place measures to ensure the upgraded housing ends up with the intended beneficiaries was too general. They stated that a proper program was required urgently to identify the intended beneficiaries especially with the launch scheduled for 15<sup>th</sup> of August 2009.

Members resolved to familiarize themselves with the Housing Policy Paper of 2004 to better understand the Ministry's mandate, in particular the issue of shelter and slum upgrading. The Secretariat was thus directed to avail a copy of the Policy Paper to Members.

Members also resolved to include in their work plan a meeting with stakeholders in the housing industry to discuss among other issues the emergence and growth of slums, development and promotion of low cost housing etc.

4. Under Min.19/2009-2012 (vii) of 13<sup>th</sup> July 2009: **Slowing Down Growth and Emergence of Slums:** Members expressed concern that the Government was not doing enough to encourage developers who may be engaged in building of low cost residential houses. They cited the case of low cost housing project being constructed in Kitengela by Jamii Bora Trust which is now embroiled in controversy with the Ministry of Wildlife over the position of land which is alleged to be on a wildlife migration path.

The Committee felt that this was a very unfair to the developer as the project was at a very advanced stage with some families having already moved in. The Committee wondered how the project could have been let to proceed that far by authorities concerned. Members resolved to visit the project.

5. Under Min.19/2009-2012 (xi) of 13<sup>th</sup> July 2009: **Bridging the Housing Gap** Members expressed concern that the housing projects developed by NSSF through workers contributions mainly benefits NSSF personnel who acquire the houses at very subsidized rates, while other Kenyans have pay the market rate, if they can even access them. Members resolved to establish from the Ministry of Housing if it was involved in any way in this projects.
6. Under Min.19/2009-2012 (x) of 13<sup>th</sup> July 2009: **Dividends from HFCK to the Government:** Members requested the secretariat to request the Ministry of Housing to provide the percentage of Government ownership in HFCK together with the information on dividends from HFCK to the Government for the last four years earlier requested.

7. Under Min.19/2009-2012 (x) of 13<sup>th</sup> July 2009: **High Cost of Housing in the Kenyan Market.** Members felt that the explanation offered by the Ministry of Housing behind the recent high increases in prices of housing was insufficient. Members further felt that there were other hidden factors driving up the cost of housing which required further investigation.

The committee resolved to commission independent experts in accordance with provisions of Standing Order No.186 to study the factors driving up the cost of housing.

8. Under Min.19/2009-2012 (xv) of 13<sup>th</sup> July 2009: **Regional Centers:** The Committee observed that every Ministry that had appeared before Members during the examination of 2009/2010 had talked of establishing regional centres through which to provide their services. Members resolved to establish the Government's position on these Centers.

#### MIN 28/2009-2012 ADJOURNMENT

And there being no other business, the Chairman adjourned the sitting at 4.15 p.m. until Tuesday 21<sup>st</sup> July, 2009 at 9.15 a.m.

Signed ..... Hon. David Were, MP .....  
Chairperson

Date.....28<sup>th</sup> July 2009.....

MINUTES OF THE EIGHTH SITTING OF THE DEPARTMENTAL COMMITTEE ON  
TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN COMMITTEE ROOM 9,  
MAIN PARLIAMENTARY BUILDINGS ON TUESDAY 21<sup>ST</sup> JULY 2009 AT 9:15 AM  
MEMBERS PRESENT

The Hon. David Were, MP – Chairperson  
The Hon. Isaac Muoki, MP – Vice-chairperson  
The Hon. Walter Nyambati, MP  
The Hon. Edwin Ochieng' Yinda, MP  
The Hon. Yusuf Chanzu, MP  
The Hon. Wilbur Ottichilo, MP  
The Hon. Benjamin Langat, MP  
The Hon. Joseph Kiuna, MP

ABSENT WITH APOLOGY

The Hon. Boaz Kaino, MP  
The Hon. Clement Wambugu, MP  
The Hon. Mohammed H. Gabow, MP

KENYA NATIONAL ASSEMBLY

Ms. Rachel Kairu – Second Clerk Assistant  
Mr. Martin Masinde – Parliamentary Budget Officer  
Mr. Waikwa Wachira – Parliamentary Intern  
Ms. Susan Kinuthia – Parliamentary Intern

MINISTRY OF TRANSPORT

The Hon. Chirau Ali Mwakwere – Minister for Transport  
Eng. Abdulrazaq A. Ali – Permanent Secretary  
Mr. G. G. Irungu – Chief Finance Officer  
Mr. Jeremiah Matoke – Deputy Principal Accountant  
Mr. John O. Olima – Finance Officer  
Mr. Pius M. Kilungu – Budget Entries Officer

MINISTRY OF FINANCE

Ms. Janet Nalyanya – Finance Officer

MIN 29/2009-2012

PRELIMINARIES

The meeting commenced with a word of prayer from the Hon. Isaac Muoki, MP.

MIN 30/2009-2012

MEETING WITH THE MINISTER FOR  
TRANSPORT

Papers laid: The Minister for Transport laid the following papers before the Committee;

- i. Statement by Minister for Transport on Examination of 2009/2010 printed estimates.*



- ii. Proposed Allocations Vis-a-Viz Achievements of the Strategic Plan.*
- iii. Summary of State Corporations Budget*
- iv. Vote D07 Office of the Deputy Prime Minister and Ministry of Finance – Head 164.*
- v. Analysis of Kshs. 3,020,800,000 allocated to the Ministry.*
- vi. Vote R.14 – Ministry of Transport for the Financial Years 2006/2007, 2007/2008, 2008/2009 and 2009/2010*

He thereafter took the Committee through the contents of papers *i, ii and iii*. In his presentation, the Minister for Transport stated that;

#### 1) Total net requested in 2009/10

In 2009/10, the Ministry of Transport requested from the Exchequer a total of Kshs. Kshs.13,657,662,779 in both recurrent and development expenditure. The recurrent vote of Kshs.5,696,967,779 was intended to finance personnel emoluments, operations and maintenance and acquisition of non financial assets while the development vote of Kshs.7,960,695,000, was intended to finance both on-going and new projects. The on-going projects targeted included;

- i. Refurbishment of Transcom House
- ii. Rehabilitation of Wajir Airport
- iii. Rehabilitation of Kenya Ferry Services Building
- iv. Purchase of Ferries
- v. Dredging of Mombasa Port expected to commence in February 2010;
- vi. Kenya Railways Corporation (KRC) concession programme (Counterpart) and
- vii. Rehabilitation and Development of Airstrips.

While new projects included;

- i. Development of Mass Light Rail Transit System
- ii. Development of new Transport Corridor–Lamu–Ethiopia and Southern Sudan Railway line
- iii. KRC post concession Rescue Support Programme
- iv. Development of new container Terminal at Mombasa Port
- v. Development of free port at Dongo Kundu in Mombasa(Feasibility study)
- vi. Development of Isiolo Airport, and
- vii. Expansion of Nyangusu Airport and Nyaribo Aerodrome

#### 2) Comparison with Previous Year's Allocations

For the last three years 2006/07, 2007/08 and 2008/09, the Ministry was allocated net amounts of Kshs. 7,749M, 6.244M and 3,462 M respectively. Comparison of the budget provision in recurrent vote in the last three years reflected an upward trend in 2007/08 and decline in 2008/09 due to the transfer of meteorological department to Ministry of Environment. Decline in the development vote was as a result of reduction in donor commitment specifically in Northern Corridor and East Africa Trade and Transport facilitation project.

### 3) Ministry's Absorption Capacity

The Ministry's absorption rate had been encouraging. For example in 2006/07, the Ministry utilized 97.4%, 2007/08 – 83.5% and 2008/09 – 94.4% of the funds allocated.

### 4) Areas/Projects left out of Estimates

The projects left out of the Estimates were;

- i. Development of Mass Light Rail Transit System;
- ii. Development New Transport Corridor: Lamu-Ethiopia and Southern Sudan Railway line;
- iii. KRC Post Concession Rescue Support Programme;
- iv. Expansion of Nyaribo Aerodrome;
- v. Kibera Rail By-Pass; and
- vi. Development of Mombasa-Malaba-Kampala Standard Gauge Railway Line.

### 5) Proposed Allocations Vis-a-Viz Achievements of the Strategic Plan

The Ministry's strategic plan identified issues that form the basis for the formulation of strategies and targets in the planned period 2000-2013. Some of the strategic objective areas which have been allocated funds include prudent human resource management, development of a strong legal framework with stakeholder participation to support enforcement of road transport regulations, acquisition of modern equipment and expansion of infrastructure facilities while securing existing facilities from encroachment, and adoption of the Intergrated National Transport Policy.

The Minister added that the demand for transport infrastructure and services which provides a facilitative role for other economic sectors envisaged under Vision 2030 required massive investment and this may not be realized if the current funding level is not enhanced to match that demand.

### 6) Summary of State Corporations Budgets was as follows:

#### Commercial State Corporations - 2009/10

- i) Kenya Airports Authority generates its own revenue which is expected at Kshs.5.823,847,000 with expenses at Kshs.5.163,847,000 while a gross profit of Kshs.600million is anticipated whereas capital budget is expected at Kshs. 10,000,000,000.
- ii) Kenya Ports Authority revenues are expected at Kshs. 17,264,000,000 while expenditures are expected at Kshs. 13,598,000,000. This translates to trading gross profit of Kshs. 3,366,000,000, while capital budget is expected at Kshs. 5,897,198,000.
- iii) Kenya Railways Corporations revenues are expected at Kshs. 1,771,525,000 while expenditures are expected at Kshs. 1,718,755,000, while trading profit of

Kshs. 52,770,000 and a loss after tax of Kshs. 1,889,023,000. A capital budget of Kshs. 930,000,000 is expected.

#### Non-Profit Making State Corporations - 2009/10

- i) Kenya Maritime Authority (Regulatory) income – Kshs. 513,800,000 expenditure – Kshs. 280,895,000, operating surplus – Kshs. 232,905,000 and a capital budget of Kshs. 220,000,000.
- ii) Kenya Ferry Services (Social Services) – Income – Kshs. 666,500,000 expenditure – Kshs. 660,177,000 and operating surplus of Kshs. 6,323,000, while Capital budget is at Kshs. 788,000,000.
- iii) Kenya Civil Aviation Authority (Regulatory) – Income – Kshs. 2,537,561,000 Expenditure – Kshs. 2,311,699,000 Operating Surplus of Kshs. 225,862,000 Capital Budget – 1,442,089,000 and therefore a Net Deficit of Kshs. 198,228,000.

In conclusion, the Minister pointed out that once budgetary ceilings are given, they should be adhered to, to enable the Ministry plan its resources accordingly. He observed that there was need to devise a smooth way of releasing the 3.8 billion held at Treasury for the Ministry.

He also pointed out that in view of the huge capital resources required for infrastructure, other ways of financing development projects such as infrastructure bonds, PPP, BOT etc. should be encouraged.

#### MIN 31/2009-2012

#### COMMITTEE CONCERNS/OBSERVATIONS

The Committee sought to know;

- i. What the total cost of refurbishing Transcom House was. The Committee was informed that it would cost a total of Kshs. 19.4M.
- ii. What the Ministry was doing about the dilapidated state of Airstrips and slow expansion of Airports in the Country.

Members were informed that rehabilitation of Wajir Airport and rehabilitation and development of airstrips across the Country were on-going. Development of Isiolo Airport and expansion of Airdromes such as Nyaribo and Nyangusu were some of the new projects set to be undertaken by the Ministry. Other projects were the rehabilitation of JKIA's terminal four and Kisumu Airport. The Ministry undertook to avail the list of the airstrips to be rehabilitated across the country and their cost by 22<sup>nd</sup> July 2009.

- iii. What measures the Ministry had undertaken to modernize ferry services considering the ageing vessels in use. This is taking into consideration that, in the recent past, funds had been allocated for the purchase of new ferries.

The Committee was informed that plans were at an advanced stage to procure two new ferries. The Committee was also informed that the process was delayed as a result of controversy in the procurement process. However, the KFS Administration who were involved in the controversy have since been sent

on compulsory leave and that the matter was under investigation by the Kenya Anti-Corruption Commission. Kenya Ferry Services required two ferries of 48 and 60 meters respectively while the order placed by KFS Administration was two of 60 meters each.

- iv. What measures the Ministry was putting in place to make Kenya Ferry Services self sustaining so that the Ministry could be left to deal only with policy issues in management of the services.

The Committee was informed that plans were at an advanced stage to impose charges on pedestrians as well as have commercial advertisement on the ferries to increase income.

- v. What the measures the Ministry was undertaking to revamp and improve railway transport system in the Country to help decongest the roads and reduce incidences of road accidents. This is considering that the railway concession to Rift Valley Railway (RVR) had not changed the railway transport situation in the Country.

The Ministry admitted that the KRC concession programme had failed and that the Government was scheduled to take over KRC from RVR from 10<sup>th</sup> August 2009. However, plans were at advanced stage for the development of Mombasa-Malaba-Kampala Standard Gauge Railway Line expected to cost Kshs. 120 billion. Because of the huge cost of the project, the project would be implemented through Private Public Partnership through Build Own Transfer arrangement. Kshs. 3 billion towards this project had been allocated in the current FY under the Ministry of Finance vote as part of the economic stimulus package.

Members were also told that there were plans for the development of a Mass Light Rail Transit System (whose feasibility study was on-going) and a new transport corridor – Lamu- Ethiopia and Southern Sudan Railway.

- vi. What the Ministry was doing to reduce the inefficiency at the port of Mombasa which had led to perpetual congestion and escalated costs of doing business.

Members were assured that the port was no longer congested as it now operated 24hours.

- vii. The level of success of Traffic Licensing Board (TLB) in carrying out its functions since many Kenyans continued to die due to non compliance with traffic rules by PSVs under the watch of TLB/Ministry yet TLB continued to get allocations to register, license road transporters and allocate routes, which ought to be done after being satisfied of the vehicle's roadworthiness.

The Committee was informed that elimination of annual road licenses had seen a steep increase in unroadworthy vehicles on the roads resulting to an increase in road accidents. However, the Ministry stated that its role in the road

transport was strictly developing traffic regulations while enforcement is the mandate of traffic police in accordance with the traffic Act.

This is unlike in Air, Maritime and Rail transport where the Ministry is fully in charge of the management, infrastructure, development of regulations and enforcement of the regulations. However, the Ministry was doing its best to advice in as far as enforcement of the traffic rules was concerned.

Nevertheless, the Ministry was in the process of procuring electronic driving licences which would bring to an end the use of counterfeit DLs, one of the factors that had contributed greatly to the increased road accidents.

The Ministry was also in the process of coming up with a National Integrated Transport Policy Paper which would synchronize policy issues and enforcement of road transport regulations to ensure a well functioning public transport system in the Country.

The Ministry therefore recommended that TLB should be given more powers to be able to it perform its role more effectively and ensure traffic regulations are followed.

- viii. Why there were conflict issues between policy and revenue matters regarding the placement of TLB and Registration functions under KRA while policy issues were under the Ministry of Transport.

The Ministry clarified that both TLB and Registrations functions were under the Ministry of Transport, under the registrar of motor vehicles but housed by KRA for collection purposes.

- ix. On the budget requested by the Ministry under the KRC post concession rescue support programme, Members were informed that a total of Kshs. 245 million was required which would among other things cater for the pension of retirees. The money had not been provided in the allocations for the current FY.

- x. Which State Corporations had taken loans, who guarantees them and the status of projects funded through the funds.

Members were informed that the guarantees were undertaken by the government after analyzing the state of these corporations based on factors such as cash flow, present commitments etc. The Ministry undertook to avail the information by Wednesday, 22<sup>nd</sup> July 2009.

- xi. What measures the Ministry had put in place to contain Air transport challenges including the safety in the Kenyan airspace.

Members were assured that Kenya's airspace was actually one of the safest. This according to reports by both the Kenya Civil Authority Association (KCAA) and the American Civil Authority Association (ACAA). The Ministry stated that the key aspect in airspace safety was the equipments in use and ground security. To this end, the Ministry was working on modernization of

such as cash flow, present commitments etc. The Ministry undertook to avail the information by Wednesday, 22<sup>nd</sup> July 2009.

- xi. What measures the Ministry had put in place to contain Air transport challenges including the safety in the Kenyan airspace.

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- xii. Why Kshs. 3.8 billion for development of the New Transport Corridor Lamu-Ethiopia and Southern Sudan Railway Line and also Mombasa-Malaba-Kampala Standard Gauge Railway Line was allocated under the Ministry of Finance and why the project's budget was allocated before the Ministry of Transport could put in place a policy direction on this project.

The Committee was informed by Treasury officials that the funds were allocated under the Ministry of Finance as the project was under the Economic Stimulus activities. The funds would be released to the Ministry upon receipt of Appropriations-in-Aid and once the project plans and models were ready. A circular had been issued from Treasury to the concerned Ministries.

In conclusion, the Chair thanked the Minister for the brief and assured him of Committee's support to the Ministry in the execution of its mandate.

MIN 32/2009-2012

ADJOURNMENT

And there being no other business, the Chairman adjourned the sitting at half past one o'clock until a date to be agreed upon.

Signed ..... Hon. David Were, MP .....  
Chairperson

Date.....28<sup>th</sup> July 2009.....

MINUTES OF THE NINTH SITTING OF DEPARTMENTAL COMMITTEE ON  
TRANSPORT, PUBLIC WORKS AND HOUSING HELD IN COMMITTEE ROOM ON  
5<sup>TH</sup> FLOOR, CONTINENTAL HOUSE ON TUESDAY, JULY 28<sup>TH</sup>, 2009 AT 9.30 A.M

MEMBERS PRESENT

The Hon. David Were, MP – Chairperson  
The Hon. Isaac Muoki, MP – Vice- Chairperson  
The Hon. (Dr.) Wilbur Ottichilo, MP,  
The Hon. Walter Nyambati, MP  
The Hon. Yusuf K. Chanzu, MP  
The Hon. Boaz Kaino, MP  
The Hon. Mohammed .H. Gabow, MP

ABSENT WITH APOLOGY

The Hon. Benjamin Langat, MP  
The Hon. Edwin Ochieng Yinda, MP  
The Hon. Joseph Kiuna, MP  
The Hon. Clement Wambugu, MP

IN ATTENDANCE

KENYA NATIONAL ASSEMBLY

Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Brenda Ogembo – Parliamentary Intern

MIN 33/2009-2012                      PRELIMINARIES

The meeting commenced with a word of prayer by the Hon. Isaac Muoki, M.P.

MIN 34/2009-2012                      CONFIRMATION OF MINUTES OF PREVIOUS SITTINGS

Minutes of the following sittings were read and confirmed by the members present as a true record of the sittings' proceedings and signed by the Chairman;

- i. Minutes of the Sixth sitting held on 15<sup>th</sup> July 2009;
- ii. Minutes of the Seventh sitting held on 16<sup>th</sup> July 2009; and
- iii. Minutes of the Eighth sitting held on 21<sup>st</sup> July 2009.

MIN 35/2009-2012                      MATTERS ARISING

The following matters arose and were dealt with as herein below;

Under Min.08/2009-2012 (iii) of 6<sup>th</sup> July 2009: Transparency regarding apportionment of available resources in geographical terms (criteria and rationale applied). Members requested the secretariat to follow up with the Budget Office on the request to be provided with the district allocations for the past ten years.

MIN 36/2009-2012

ANY OTHER BUSINESS

- i. The secretariat was requested to follow up with the Ministry of Housing which was yet to avail the information requested by the Committee during its meeting with the Minister.
- ii. Members expressed concern over the continued destruction of feeder roads by traffic diverting from main highways that may not be well maintained. Members observed that this could only be resolved if the main highways were maintained and resolved to take up the issue with the Ministry for Roads.

MIN 37/2009-2012

ADJOURNMENT

And there being no other business, the Chairman adjourned the sitting at 11.45 a.m. until Thursday 30<sup>th</sup> July, 2009 at 9.30 a.m.

Signed .....  
The Hon. David Were, MP  
Chairperson

Date.....



MINUTES OF THE TENTH SITTING OF THE DEPARTMENTAL COMMITTEE ON  
TRANSPORT, PUBLIC WORKS AND HOUSING , HELD IN COMMITTEE ROOM ON  
5<sup>TH</sup> FLOOR, CONTINENTAL HOUSE ON THURSDAY, JULY 30<sup>TH</sup>, 2009 AT 9.30  
A.M

MEMBERS PRESENT

Hon. David Were, MP – Chairperson  
Hon. Isaac Muoki, MP – Vice-Chairperson  
Hon. (Dr.) Wilbur Ottichilo, MP,  
Hon. Mohammed .H. Gabow, MP  
Hon. Benjamin Langat, MP  
Hon. Clement Wambugu, MP  
Hon. Edwin Ochieng Yinda, MP

ABSENT WITH APOLOGY

Hon. Joseph Kiuna, MP  
Hon. Walter Nyambati, MP  
Hon. Boaz Kaino, MP  
Hon. Yusuf K. Chanzu, MP

IN ATTENDANCE

KENYA NATIONAL ASSEMBLY

Ms. Rachel Kairu – Second Clerk Assistant  
Ms. Brenda Ogembo – Parliamentary Intern

MIN 38/2009-2012                      PRELIMINARIES

The meeting begun with a word of prayer offered by the Hon. (Dr.) Wilbur Ottichilo, MP.

MIN 39/2009-2012                      CONSIDERATION OF DRAFT REPORT ON  
EXAMINATION OF 2009/2010 ESTIMATES FOR  
VOTES: 14, 59, 13 and 44

The Committee considered the Draft Report on the Consideration of Votes for the Ministries of Transport, Public Works, Roads and Housing and adopted it subject to a few amendments.

MIN 40/2009-2012                      ADJOURNMENT

And there being no other business, the Chairperson adjourned the sitting at 1.00 p.m. until a date to be agreed upon.

Signed .....

The Hon. David Were, MP  
Chairperson

Date.....

**APPENDIX II – MINISTRY OF ROADS**  
**DISTRICT ALLOCATION BUDGET FOR THE FINANCIAL YEAR**  
**2009/2010**

**D.13 and R.13**



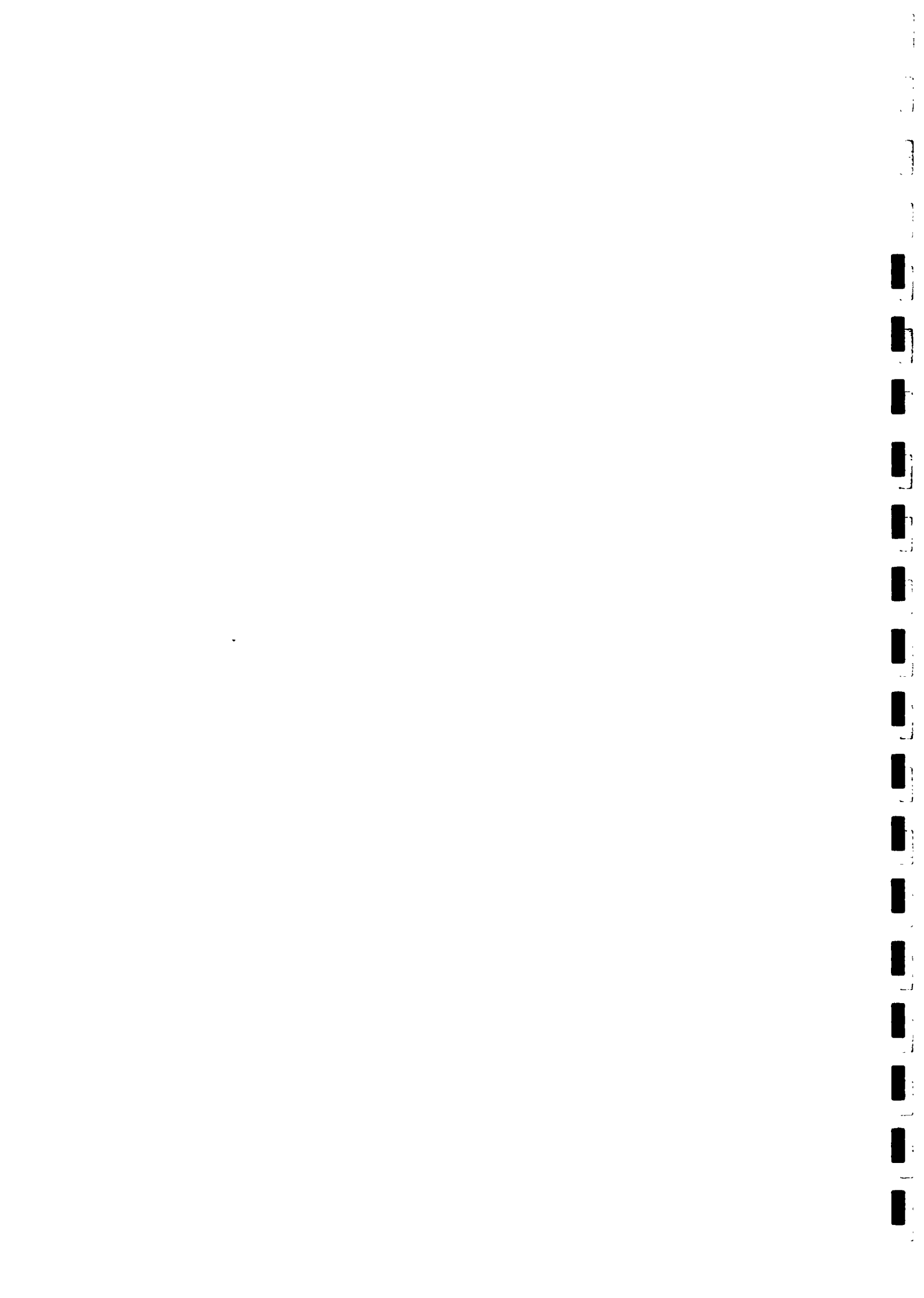
# **MINISTRY OF ROADS**

## **DISTRICT ALLOCATION BUDGET FOR THE FINANCIAL YEAR 2009/2010**

**D13 and R13**

**Departmental Committee on Transport, Public Works and Housing**

**JULY 2009**



MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					GROSS PROVISION	AIA	GRANTS	AIA	Revenue	AIA	Revenue	GOK Printed Estimates 2009/2010	GOK Optimal Requirements 2009/2010			
384		<b>ROADS</b>														
		<b>MAJOR ROADS</b>														
	0251	KenHA														
	1	Northern Corridor Improvement Projects	2650200	IDA	7,000,000,000						4,000,000,000				2,000,000,000	4,800,000,000
	2	Northern Corr. (E. A Trade & Transp. Facilitation)	2650200	IDA	400,000,000						200,000,000				100,000,000	350,000,000
	3	Nairobi- Thika	2650200	ADB	4,020,000,000						3,000,000,000				1,020,000,000	6,400,000,000
	4	Southern Bypass	2650200		42,600,000										42,600,000	100,000,000
	5	Timboroa-Eldoret-Webuye-Malaba	2650200	EU	1,800,000,000						1,500,000,000				300,000,000	450,000,000
		<b>Sub Total KenHA</b>			<b>13,262,600,000</b>						<b>7,200,000,000</b>				<b>3,462,600,000</b>	<b>12,100,000,000</b>
		<b>Central Province</b>														
	6	Westlands - Limuru	3111400		5,000										5,000	5,000
		<b>Coast Province</b>														
	7	Maji ya Chumvi - Mirini	3110600	NDF	110,000,000										110,000,000	110,000,000
	8	Likoni - Shelly Beach -Diani - Yanga	3111400		30,000,000										30,000,000	250,000,000
															<b>140,000,000</b>	<b>360,000,000</b>
		<b>Eastern Province</b>														
	9	Wote Makindu	3110400	BADEA	106,500,000										76,500,000	30,000,000
	10	Wote Makindu	3110400	OPEC	166,000,000										96,000,000	70,000,000
	11	Isiolo-Merrile River	3110400	ADB	2,150,000,000										1,700,000,000	450,000,000
	12	Merrile-Marsabit	3110400	ADB	100,000,000										75,000,000	100,000,000
	13	Marsabit-Turbi	3110400	ADB	100,000,000										75,000,000	300,000,000
	14	Turbi-Moyale	3111400	ADB	5,000										5,000	5,000
					<b>2,622,505,000</b>										<b>700,005,000</b>	<b>950,005,000</b>
		<b>Nyanza Province</b>														
	15	Kisumu-Kakamega-Webuye	3110600		400,000,000										400,000,000	400,000,000
															<b>400,000,000</b>	
		<b>Rift Valley Province</b>														
	16	Emali-Oloitokok	3110400	BADEA	565,000,000										325,000,000	400,000,000
	17	Emali-Oloitokok	3110400	OPEC	590,000,000										240,000,000	400,000,000
	18	Mai Maui - Naivasha - Lanet	3110600	EU	130,000,000										80,000,000	450,000,000
	19	Namanga - Athi River	3110600	ADB	3,040,000,000										2,600,000,000	800,000,000
	20	Kitale - Nandapal	3110600		300,000,000										300,000,000	300,000,000
					<b>4,625,000,000</b>										<b>1,300,000,000</b>	<b>2,350,000,000</b>
		<b>Sub Total Major Roads</b>			<b>21,050,110,000</b>						<b>12,347,500,000</b>				<b>6,002,610,000</b>	<b>16,160,010,000</b>

MINISTRY OF ROADS															
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)															
Head	Sub Head	Programme/Project	Item in Budget	A		B		C		D		E		F	
				A=B+C+D+E+F		GROSS PROVISION		GRANTS		LOANS		GOK Printed Estimates 2009/2010		GOK Optimal Requirements 2009/2010	
				DONOR	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue
385		<b>OTHER ROADS</b>													
	0252	<b>KeRRA</b>													
21		Roads 2000 (Road Maintenance)	2630200	AFD	750,000,000										100,000,000
22		Roads 2000(Rural Roads Rehabilitation)	2630200	EU	680,000,000		600,000,000		100,000,000						100,000,000
***	23	Improvement of Infrastructure (Mt. Kenya Phase II)-Central Kenya Rds	2630200		900,000,000										900,000,000
24		Meru-Marimba-Mitunguu	2630200	KfW/EU	660,000,000	500,000,000			50,000,000						110,000,000
25		Inventi-Kinyeo-Chogoria-Ndagene Loop	2630200	KfW/EU	660,000,000	500,000,000			50,000,000						110,000,000
26		Roads 2000 (Nyanza Roads Programme)	2630200	SIDA	550,000,000	150,000,000	350,000,000								50,000,000
27		Roads 2000 District Rural Roads Rehabilitation Pr	2630200	ADB	670,000,000				20,000,000						100,000,000
28		Roads 2000 (Road Maintenance I)	2630200	KfW	10,000,000										20,000,000
		<b>Sub Total KeRRA</b>			<b>4,880,000,000</b>	<b>1,180,000,000</b>	<b>950,000,000</b>		<b>220,000,000</b>		<b>1,200,000,000</b>		<b>1,330,000,000</b>		<b>2,300,000,000</b>
	0253	<b>KURA</b>													
29		<b>Nairobi Province</b>													
30		Rehabilitation of Roads in Municip	2630200		60,000,000										60,000,000
31		Non Motorized transport facilities	2630200		25,000,000										25,000,000
32		Traffic management/Safety/Awareness	2630200		30,000,000										30,000,000
33		Drainage	2630200		10,000,000										10,000,000
34		Street Lighting/Signage	2630200		15,000,000										15,000,000
35		Missing links in Nairobi	3111400		100,000,000										100,000,000
36		Eastern/ Northern Bypass	3110400	CHINA	3,970,000,000				3,500,000,000						470,000,000
		Planning and Feasibility/EIA			10,000,000										10,000,000
		<b>Sub Total KURA</b>			<b>4,220,000,000</b>				<b>3,500,000,000</b>				<b>720,000,000</b>		<b>2,280,000,000</b>
	0000	<b>Headquarters</b>													
37		Consultancy and Design	3111400		300,000,000										300,000,000
38		Rehabilitation of Security Roads	3110600		20,000,000										20,000,000
39		Emergency Culverts and bridges	3110500		50,000,000										50,000,000
					<b>370,000,000</b>										<b>370,000,000</b>
	1000	<b>Nairobi Province</b>													
40		Nairobi - Ruiru	3110600		240,000,000										240,000,000
					<b>240,000,000</b>										<b>240,000,000</b>
	1110	<b>Nairobi West District</b>													
42		Mbagathi Way	3110400		5,000,000										5,000,000
43		JKIA-Uhuru Highway-Gigiri	3110600	CHINA	350,000,000	250,000,000									100,000,000
44		Langata Barracks - Bomas (Dual)	3111400		5,000										5,000
45		Bomas Karen	3111400		5,000										5,000
46		Karen -Dagoretti	3111400		5,000										5,000
47		Ngong Road (Dual)	3111400		5,000										5,000
48		A2 Outrigger Ring Dual and-Caltex- Njiru-													
49		Kangundo	3111400		20,000,000										20,000,000
50		Nairobi State House Roads/Milimani	3111400		5,000										5,000
					<b>375,025,000</b>	<b>250,000,000</b>									<b>125,025,000</b>
															<b>395,025,000</b>

MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					A-B+C+D+E+F		GROSS PROVISION		GRANTS		LOANS		GOK Printed Estimates 2009/2010		GoK Optimal Requirements 2009/2010	
						AIA		Revenue		AIA		Revenue				
	2010	Kiambu East District														
	51	Thogoto- Gikambura- Mutarakwa	3110600			265,000,000								265,000,000		500,000,000
	52	Ndumberi-Cianda - Gidhunguri Ngorongo	3110400			245,000,000								245,000,000		400,000,000
	53	Kirigiti-Riuki-Nigwa (C64)	3110400			145,000,000								145,000,000		145,000,000
	54	International sch. - Wangige - Kironi	3111400			5,000								5,000		5,000
	55	Wangige-Mwatate-Gikuni-Kabocha	3111400			5,000								5,000		5,000
	56	Mwimuto-Kibiku-International School	3111400			5,000								5,000		5,000
						655,015,000								655,015,000		1,045,015,000
	2050	Kirinyaga District														
	57	Rukenya-Forest Rangers Post	3110600			275,000,000								275,000,000		400,000,000
	58	Baricho-Kagio-Kibirigwi	3110400			410,000,000								410,000,000		410,000,000
	59	Kianyaga-Kiamutugo-Githure	3111400			5,000								5,000		5,000
						685,005,000								685,005,000		810,005,000
	2070	Nyandarua North District														
	60	Ndundori-Olkalou-Njabini	3110400	BADEA		635,000,000					350,000,000			285,000,000		400,000,000
	61	Ndundori-Olkalou-Njabini	3110400	OPEC		635,000,000					350,000,000			285,000,000		400,000,000
	62	Ndundori-Olkalou-Njabini	3110400	SAUDI		635,000,000								285,000,000		400,000,000
	63	Ithite - Aberdare - Forest - Kahunuko - Ndunyu	3111400			5,000								5,000		5,000
	64	Njeru	3110400			5,000,000								5,000,000		5,000,000
	65	Olororok - Ndundori	3111400			5,000								5,000		5,000
	66	Njabini - Kinyona (E544)	3110600			5,000								5,000		5,000
						1,910,015,000					1,050,000,000			860,015,000		1,205,015,000
	2110	Nyeri North District														
	67	Miri-Irundu	3110400			250,000,000								250,000,000		300,000,000
	68	Mweiga - Park Gate	3111400			5,000								5,000		5,000
	69	Karatina - Karima	3110400			10,005,000								10,005,000		20,000,000
	70	Nginye/Gatina/Kiangoma Bridges	3111400			9,500,000								9,500,000		15,000,000
	71	Naro Moru - Munyu-Karisheni	3110400			5,000								5,000		20,000,000
	72	Nduyu - Njeru - Mweiga	3111400			5,000								5,000		5,000
						269,520,000								269,520,000		355,010,000
	2130	Nyeri South District														
	73	Karima-Kiandu	3110600			280,000,000								280,000,000		380,000,000
	74	Kiandui - Nyeri	3110400			5,000								5,000		5,000
	75	Kagere-Munyange-Gura River	3110400			5,000								5,000		5,000
	76	Konyu - Othaya/Kairo-Gachami-Thuti Pry Sch	3110400			215,000,000								215,000,000		350,000,000
	77	Gakania - Junction E1686	3111400			5,000								5,000		5,000
	78	Gatitu - Ujjiu	3110600			5,000								5,000		20,000,000
	79	Gakania - Tetu Mission (D434)	3111400			5,000								5,000		5,000
	80	Mukurweini - Gakonya & Rutune- Mahuaini Road	3110600			335,000,000								335,000,000		500,000,000
						830,025,000								830,025,000		1,250,020,000

MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					A=B+C+D+E+F		GROSS PROVISION		GRANTS		LOANS		GOK Printed Estimates 2009/2010		Gok Optimal Requirements 2009/2010	
						AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue			
	2150	Murang'a North District														
81		St. Mary-Nyakabura-Kiamara-Muringato-Irima	3110600				240,000,000							240,000,000		350,000,000
82		Ghiga-Kibutha-Kanyenyani-Mfihuti-Wanjere-Rwathia	3110400				345,000,000							345,000,000		400,000,000
83		Maragi-Kiawambeu-Ghige- Weithaga	3111400				5,000							5,000		5,000
84		Murang'a-Gitugi	3111400				5,000							5,000		5,000
85		Kangema - Gacharage	3111400				585,015,000							585,015,000		750,015,000
	2170	Murang'a South District														
86		Kabati-Kagunduni-Kariua-Mareira	3110400				195,000,000							195,000,000		400,000,000
87		Kaharai - Njiris	3110600				220,000,000							220,000,000		400,000,000
88		Maragwa-Nginda-Gathera	3110600				2,900,000							2,900,000		3,000,000
89		Makindi-Mutundu	3111400				5,000							5,000		5,000
90		Makutanoo(kenol) -Sagana	3111400				417,910,000							417,910,000		803,010,000
	2190	Thika District														
91		Thika-Gatanga-Gatura/Gatanga-Ndakaini	3110600				160,000,000							160,000,000		250,000,000
92		Githurai-Ndiani	3111400				5,000							5,000		5,000
93		Thika - Magumu	3110600				200,005,000							200,005,000		200,000,000
94		Gatundu -Karanga-Fly Over	3110600				90,000,000							90,000,000		150,000,000
95		Thika - Tala	3111400				5,000							5,000		5,000
96		AZ(GSU)-Kiganjo	3110600				250,000,000							250,000,000		400,000,000
97		Juja Farm Roads	3111400				5,000,000							5,000,000		5,000,000
							705,015,000							705,015,000		1,005,010,000
	3010	Kilifi District														
97		Mariakani-Kilifi	3110600				275,000,000							275,000,000		350,000,000
98		Mombasa-Malindi/Malindi Bypass	3111400				5,000							5,000		5,000
	3030	Kwale														
99		Mariakani -Kwale	3111400				5,000							5,000		5,000
100		Kwale-Lunga Lunga	3111400				10,000							10,000		10,000
							15,000							15,000		15,000
	3050	Lamu District														
102		Witu-Lamu- Kiunga	3111400				5,000							5,000		5,000
	3070	Mombasa District														
103		Mombasa- Lunga Lunga	3111400				5,000							5,000		5,000
104		Changamwe Round about-Moi Int. Airport - Mfirini	3111400				5,000							5,000		5,000
105		Kikambala Beach Roads	3111400				15,000							15,000		15,000



MINISTRY OF ROADS PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					A=B+C+D+E+F		GROSS PROVISION		GRANTS		LOANS		GOK Printed Estimates 2009/2010		Gok Optimal Requirements 2009/2010	
						AIA		Revenue		AIA		Revenue				
		<b>3090 Taita Taveta District</b>														
106		Voi - Mwatate - Taveta	3111400		5,000									5,000		5,000
107		Mwatate - Wundanyi	3111400		5,000									5,000		5,000
108		Salagata - Voi	3111400		5,000									5,000		5,000
109		Chilembe - Wundanyi - Bura	3111400		20,000									20,000		20,000
		<b>3110 Tana River District</b>														
111		Masalani Bridge approach roads	3110500		30,000,000									30,000,000		350,000,000
					30,000,000									30,000,000		350,000,000
		<b>3150 Malindi District</b>														
112		Baricho Bridge	3110500		20,000,000									20,000,000		20,000,000
113		Malindi - Salagata	3111400		5,000									5,000		5,000
114		Margani - Malindi	3111400		5,000									5,000		5,000
					20,010,000									20,010,000		20,010,000
		<b>4010 Embu District</b>														
115		Embu - Mutunduri - Kianjokoma	3110600		240,000,000									240,000,000		300,000,000
116		Embu - Kibugu - Kathangari - Kianjokoma - Runyenje	3111400		5,000									5,000		5,000
					240,005,000									240,005,000		300,005,000
		<b>4030 Mbeere District</b>														
117		Thura Bridge	3110500		4,000,000									4,000,000		4,000,000
118		Ena-Ishara Chiakanga	3110600		445,000,000									445,000,000		500,000,000
					449,000,000									449,000,000		504,000,000
		<b>4080 Moyale</b>														
119		Moyale - Bura	3111400		5,000									5,000		5,000
					5,000									5,000		5,000
		<b>4090 Isiolo District</b>														
120		Lewa-Isiolo	3110601		420,000,000									420,000,000		500,000,000
121		Isiolo - Mdogashe	3111400		5,000									5,000		5,000
					420,005,000									420,005,000		500,005,000
		<b>4110 Kitui District</b>														
122		Kangonde - Kitui	3110400		180,000,000									180,000,000		200,000,000
123		Nzeu Bridge	3110500		5,000									5,000		5,000
124		Nguuni - Kwa Kelbi	3111400		5,000									5,000		5,000
125		Mumbani - Mikiyami / Thua Drift	3110500		5,000									5,000		5,000
		Kavisuni - Wikililye	3111400		15,000,000									15,000,000		15,000,000
					195,015,000									195,015,000		215,015,000
		<b>4150 Machakos District</b>														
126		Kangundo - Kamuhanga	3111400		5,000									5,000		5,000
127		Kikima - Kitungo - Mumbuni	3111400		5,000									5,000		5,000
128		Kikima - Kaji - Kwa Mutiya	3111400		5,000									5,000		5,000
129		Kitimani - Makurao	3111400		5,000									5,000		5,000
130		Katamani - Konza	3111400		5,000									5,000		5,000
131		Jn C99 (Ukaa) - Jn D517 Road (C101)	3111400		5,000									5,000		5,000
132		Machakos - Masi	3111400		35,000									35,000		35,000

MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A A=B+C+D+E+F		B		C		D		E		F	
					GROSS PROVISION	AIA	GRANTS	Revenue	AIA	Revenue	AIA	Revenue	GOK Printed Estimates 2009/2010	GoK Optimal Requirements 2009/2010		
		<b>4170 Mwingi District</b>														
133		Kabati Mbononi	3110600		5,000									5,000		5,000
134		Mwingi - Thuchi River	3110600		5,000									5,000		5,000
135		Mwingi - Iteikuru	3110600		19,995,000									19,995,000		19,995,000
					20,005,000									20,005,000		20,005,000
		<b>4230 Makueni District</b>														
136		Wamuyu - Kalawa - Wote	3111400		5,000									5,000		5,000
137		Syotwali Bridge	3110500		10,000,000									10,000,000		10,000,000
138		Kihwezi - K'ini - Syongila (B7)	3111400		5,000									5,000		5,000
140		Kimutwa - Tawa - Kikima - Makitano	3110400		300,000,000									300,000,000		300,000,000
					310,010,000									310,010,000		310,010,000
		<b>4270 Tigania District</b>														
142		Meru-Kagaene - Mikinduri - Maua	3110400		490,000,000									490,000,000		490,000,000
					490,000,000									490,000,000		490,000,000
		<b>4371 Meru North District</b>														
143		Ruri - Isiolo-Muriri	3110400		435,000,000									435,000,000		435,000,000
144		Farm - Kawiro-Mutwate-Kachilu	3110400		245,000,000									245,000,000		245,000,000
					680,000,000									680,000,000		680,000,000
		<b>4390 Tharaka District</b>														
146		Giaki-Marimanti-Chiakanga-Marimanti-Mitunguu	3110600		5,000									5,000		5,000
					5,000									5,000		5,000
		<b>5010 Garissa District</b>														
147		Garissa - Nuno	3110600		245,000,000									245,000,000		245,000,000
148		Garissa-Dadaab-Liboi A3	3111400		5,000									5,000		5,000
149		Nuno -Modogashe-Wajir	3110600		115,000,000									115,000,000		115,000,000
					360,005,000									360,005,000		360,005,000
		<b>5065 Wajir East District</b>														
150		Wajir - Buna	3111400		5,000									5,000		5,000
151		Wajir - Rhamu	3111400		5,000									5,000		5,000
152		Rhamu - Banisa			15,000									15,000		15,000
					20,000,000									20,000,000		20,000,000
153		Burmoyo - Takaba (D500)	3110600		20,000,000									20,000,000		20,000,000
154		Takaba - Wangadidham (ER48)	3110600		20,000,000									20,000,000		20,000,000
155		Derkale - Banisa	3110600		20,000,000									20,000,000		20,000,000
156		Malka - Meri	3110400		20,000,000									20,000,000		20,000,000
					80,000,000									80,000,000		80,000,000
		<b>5090 Mandera Central District</b>														
157		Rhamu - Banisa	3111400		10,000									10,000		10,000
158		Kotile-Elwak	3111400		10,000									10,000		10,000
159		Elwak Rhamu	3110600		5,000									5,000		5,000
					25,000									25,000		25,000

MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					A=B+C+D+E+F		GROSS PROVISION		GRANTS		GRANTS		LOANS		GOK Printed Estimates 2009/2010	
						AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue			
		<b>6010 Kisii Central District</b>														
	160	Keroka-Nyangusu Phase II	3110600				345,000,000								345,000,000	500,000,000
	161	Daraja Mhili-Nyatieko-Eronge-Kegogi-Mimika	3110400				435,000,000								435,000,000	435,000,000
							780,000,000								780,000,000	935,000,000
		<b>6050 Gucha District</b>														
	163	Kiangi - Robonyo	3110600				20,000,000								20,000,000	20,000,000
	164	Kamagambo -Mogonga	3110400				200,005,000								200,005,000	200,000,000
							220,005,000								220,000,000	220,000,000
		<b>6070 Nyamira District</b>														
	165	Nyamira-Konate-Senta (Kisii - Chemosi)	3110600				60,000,000								60,000,000	65,000,000
	166	Keroka-Kehingo	3111400				5,000								5,000	5,000
							60,005,000								60,005,000	65,005,000
		<b>6110 Siaya District</b>														
	167	Busonga-Siaya	3111400				5,000								5,000	5,000
	168	Ndori- Ng'ya	3111400				5,000								5,000	5,000
	169	Rangala-Siaya-Bondo	3110400				390,000,000								390,000,000	390,000,000
	170	Kogelo Access	3110400				150,000,000								150,000,000	300,000,000
							540,010,000								540,010,000	690,010,000
		<b>6130 Bondo District</b>														
	171	Ndori-Owimbi	3110400				27,000,000								27,000,000	27,000,000
	172	Owimbi - Luanda Kotieno	3110400				245,000,000								245,000,000	245,000,000
	173	C28 Ndori-Siaya	3111400				5,000								5,000	5,000
	174	Bonde-Misoni	3110400				300,000,000								300,000,000	300,000,000
							572,005,000								572,005,000	572,005,000
		<b>6150 Kisumu District</b>														
	175	Kisumu Ring Road	3111400				10,000,000								10,000,000	10,000,000
	176	Kisumu -Muhoroni	3111400				5,000								5,000	5,000
							10,005,000								10,005,000	10,005,000
		<b>6210 Homa Bay District</b>														
	177	Rongo - Homa Bay	3110600				295,020,000								295,020,000	380,000,000
	178	Rodi-Kopony-Karungu	3111400				20,000,000								20,000,000	20,000,000
	179	Kendu Bay-Homa Bay	3110400				300,000,000								300,000,000	460,000,000
	180	Homa Bay-Mbita	3110400				305,000,000								305,000,000	430,000,000
							920,020,000								920,020,000	1,290,000,000
		<b>6230 Suba District</b>														
	181	Mbita-Karungu	3110400				5,000								5,000	5,000
							5,000								5,000	5,000
		<b>6250 Rachuonyo District</b>														
	182	Oyagis - Kendu Bay	3111400				5,000								5,000	5,000
							5,000								5,000	5,000
		<b>6310 Kuria District</b>														
	183	Isebani-Ikerege-Kehancha	3110400				90,000,000								90,000,000	180,000,000
							90,000,000								90,000,000	180,000,000

MINISTRY OF ROADS PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																	
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A			B		C		D		E		F	
					A=B+C+D+E+F			GRANTS		LOANS		GOK Printed Estimates 2009/2010		GoK Optimal Requirements 2009/2010			
					GROSS PROVISION	AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue
		7010 Turkana															
184		Kanuk Bridge	3110500		79,900,000											79,900,000	
					79,900,000											79,900,000	110,000,000
		7050 West Pokot															
185		Kapungua- Konyao	3111400		5,000,000											5,000,000	5,000,000
186		Wakor Bridge	3111400		5,000,000											5,005,000	5,005,000
					5,005,000												
		7070 Samburu District															
187		Archers Post-Wamba -Kisma	3111400		5,000											5,000	5,000
188		Rumuruti-Maral (C77)	3111400		5,000											5,000	5,000
					10,000											10,000	10,000
		7130 Baringo District															
189		Njinyang Bridge (Baringo)	3110500		5,000											5,000	5,000
190		Kabartonjo-Kipsaraman	3111400		50,000,000											50,000,000	50,000,000
191		Kapkiama - Bosei - Kasaka - Poi Road (URR1)	3111400		5,000											5,000	5,000
192		Kasiti - Kipcherere	3111400		5,000											5,000	5,000
193		Marigat-Oi Arbet-Karandi	3110600		5,000,000											5,000,000	5,000,000
194		Kipsaraman - Barabwa - Kinyach - Aror Road	3111400		5,000											5,000	5,000
					55,020,000											55,020,000	55,020,000
		7150 East Pokot															
195		Njinyang-Lokot-Lokichar	3111400		5,000											5,000	5,000
					5,000												
		7170 Koibatek															
196		Eldama Ravine -Nyaru-Eldoret	3111400		5,000											5,000	5,000
					5,000												
		7190 Eldoret East															
197		Ziwa-Matunda	3111400		5,000,000											5,000,000	5,000,000
					5,000,000												
		7230 Marakwet District															
198		Loruk-Tot-Manich Pass	3110600		20,000,000											20,000,000	30,000,000
199		Chesoi - Chesogoch-Tot	3110600		10,005,000											10,005,000	10,000,000
200		Maron-Chesegen	3110600		60,000,000											60,000,000	160,000,000
201		Kapsowar-Arpor	3110600		20,000,000											20,000,000	20,000,000
					110,005,000											110,005,000	220,000,000
		7250 Keiyo															
202		Item - Kapsowar	3111400		5,000											5,000	5,000
					5,000												
		7260 Naandi Central															
203		Cheptiret-Kesses-Lessows/Moi Univ Access	3111400		5,000											5,000	5,000
					5,000												

MINISTRY OF ROADS PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A A=B+C+D+E+F		B		C		D		E		F	
					GROSS PROVISION	AIA	GRANTS	AIA	Revenue	LOANS	AIA	Revenue	GOK Printed Estimates 2009/2010	GoK Optimal Requirements 2009/2010		
	204	7270 Nandi North District Mosoriot-Chepterwai	31110600		5,000,000 5,000,000										5,000,000 5,000,000	
	205	7280 Nandi East Kapsabet-Nandi Hills-Songor	3111400		7,500,000										7,500,000	20,000,000
	206	Timboroa-Songor	3111400		5,000										5,000	5,000
	207	Lessos-Kesses-Chepillet	3111400		5,000										5,000	20,010,000
					7,510,000										7,510,000	
	208	7290 Nandi South District Kisigak-Serem-Shamakhokho	3110400		30,000,000										30,000,000	30,000,000
	209	Gambogi-Serem	3110600	CHINA	50,005,000	50,000,000									5,000	5,000
	210	Kabujoi-Chemase	3111400		15,000,000										15,000,000	90,000,000
					95,005,000	50,000,000									45,005,000	120,005,000
	211	7310 Laikipia West District Rumuruti-Sipiri-Kinamba	3111400		5,000										5,000	5,000
					5,000										5,000	5,000
	212	7330 Laikipia East District Nanyuki-Matanya-Naro moru	3111400		10,000,000										10,000,000	10,000,000
	213	Naro Moru-Ramuria-Ngobit	3110600		80,000,000										80,000,000	180,000,000
	214	Airforce-Nanyuki-Barracks	3110600		140,000,000										140,000,000	200,000,000
	215	Naiboi-Doidoi	3111400		5,000										5,000	5,000
	216	Nyahururu-Nyeri	3110600		300,000,000										300,000,000	300,000,000
					530,005,000										530,005,000	690,005,000
***	218	7350 Nakuru District Lanet-Ndumori	3110600		100,000,000										100,000,000	100,000,000
	219	Nakuru - Menengai Center	3111400		5,000										5,000	5,000
	220	Nakuru State House Roads	3111400		5,000										5,000	5,000
	221	Access to A104	3111400		5,000										5,000	5,000
***	222	Lanet-Elementaita	3110400		150,000,000										150,000,000	150,000,000
	223	Junct B5-A104	3111400		5,000										5,000	5,000
					250,020,000										250,020,000	250,020,000
***	224	7390 Molo/Kuresoi Olunguruone-Molo-Kibungia	3110600		150,000,000										150,000,000	300,000,000
	225	Olunguruone-Embomos	3111400		5,000										5,000	5,000
	226	Olunguruone-Maucha	3111400		5,000										5,000	5,000
					150,010,000										150,010,000	300,010,000
	227	7410 Naivasha District Gigili-Nyahururu	3110600		250,000,000										250,000,000	500,000,000
					250,000,000										250,000,000	500,000,000
	228	7430 Narok North District B3-Nairagie-Finkare	3111400		5,000										5,000	5,000
	229	Kaplamboi Bridge	3110500		5,000										5,000	10,000,000
	230	Mai Mahu-Narok	3110600	AFD	755,000,000										55,000,000	100,000,000
	231	Mai Mahu-Narok	3110600	KfW	855,000,000										55,000,000	100,000,000
	232	Narok - Mau Narok	3110400		5,000										5,000	5,000
	233	Narok-Masai Mara (Sekemani)	3110400		5,000										5,000	5,000
	234	Kimuka-Nanjire-Ewaso Kedong-Mosiro	3111400		5,000										5,000	5,000
					1,610,025,000										1,610,025,000	210,020,000
															1,500,000,000	110,025,000

MINISTRY OF ROADS PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A A=B+C+D+E+F		B		C		D		E		F	
					GROSS PROVISION	AIA	GRANTS	Revenue	AIA	LOANS	Revenue	GOK Printed Estimates 2009/2010	GoK Optimal Requirements 2009/2010			
		<b>7470 Trans Mara District</b>														
235		Kilgosis-Angaga	3111400			5,000									5,000	5,000
236		Shartuka-Emua -Dikiri-Chebunyo	3111400			5,000									5,000	5,000
237		Suna- Mara River-Ngorengore	3111400			15,000									15,000	15,000
		<b>7490 Kajiado District</b>														
238		Illasi-Rombo-Taveta	3111400			5,000									5,000	5,000
239		Ngong-Suswa	3111400			5,000									5,000	5,000
240		Ngong - Kiseriani	3111400			5,000									5,000	5,000
241		Namanga - Amboseli Gate	3111400			5,000									5,000	5,000
242		Kitengela- Ongata Rongai (Greater Southern)	3111400			5,000									5,000	5,000
243		Isinya - Konza	3111400			30,000									30,000	30,000
		<b>7530 Kericho District</b>														
244		Londiani-Fort Tenna-Muhoroni	3110400			100,000,000									100,000,000	100,000,000
245		Premier-Tablotin (WD)	3111400			7,500,000									7,500,000	7,500,000
246		Brooke -Ainamoi -Kapsot	3111400			5,005,000									5,005,000	5,005,000
						112,505,000									112,505,000	112,505,000
		<b>7570 Buret District</b>														
247		Chelolengbet Bridge	3110500			10,005,000									10,005,000	10,005,000
248		Chelilis -Kabuhungu	3111400			5,000,000									5,000,000	5,000,000
249		Cheptialal-Soit-Kaptengwet	3110600			50,000,000									50,000,000	50,000,000
						65,005,000									65,005,000	65,005,000
		<b>7580 Soitik District</b>														
250		Soitk - Niamai -Gergor- Kilgosis	3111400			25,000,000									25,000,000	25,000,000
***	251	Soitk -Roret-Sigowet-Fort Tenna	3110600			135,000,000									135,000,000	135,000,000
						160,000,000									160,000,000	160,000,000
		<b>7590 Bonnet District</b>														
252		Bomet-Litein	3110600			360,000,000									360,000,000	360,000,000
253		Silibwet-Olunguone	3111400			5,000									5,000	5,000,000
254		Gergor - Kaboson -Sigor -Kyogong	3111400			50,000,000									50,000,000	50,000,000
255		Longisa-Kimunjul-Matesa	3111400			5,000									5,000	5,000
						410,010,000									410,010,000	410,010,000
		<b>9030 Kakamega South District</b>														
256		Kakamega-Ingose-Nzoia C41	3110600			5,000									5,000	5,000
257		Kakamega-Shinyalu-Kisaini-Kapkangani	3111400			5,000									5,000	5,000
258		Kakamega State House Roads	3111400			5,000									5,000	5,000
						15,000									15,000	15,000
		<b>9040 Kakamega East (Shinyalu)</b>														
259		Kakamega-Mukulusu-Shinyalu-Muranda	3110600			20,000,000									20,000,000	20,000,000
						20,000,000									20,000,000	20,000,000

MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					A=B+C+D+E+F		GROSS PROVISION		GRANTS		LOANS		GOK Printed Estimates 2009/2010		GoK Optimal Requirements 2009/2010	
						AIA	Revenue	AIA	Revenue	AIA	Revenue	AIA	Revenue			
***	9050	Vihiga District														
	260	Chavakali - Kapsabet - Eldoret	3110600			400,000,000								400,000,000		400,000,000
						400,000,000								400,000,000		400,000,000
	9110	Mumias District														
	261	Stand Khisa-Khumsalaha	3110400			166,000,000								166,000,000		230,000,000
	261	Ebuyango-Ekero	3110600			370,000,000								370,000,000		370,000,000
						536,000,000								536,000,000		600,000,000
	9150	Bungoma North District														
	263	Bungoma-Bokoli-Kimilli	3110600			330,040,000								330,040,000		330,040,000
	264	Turbo-Nzoia River-Shikhendu	3111400			5,000								5,000		5,000
						330,045,000								330,045,000		330,045,000
	9230	Mt. Elgon District														
	265	Kamukuywa - Kaptana-Kapokwony-Sirisia	3110600			570,000,000								570,000,000		600,000,000
						570,000,000								570,000,000		600,000,000
	9250	Busia District														
	266	Sigiri Bridge (Busia)	3110500			10,000,000								10,000,000		10,000,000
	267	Bumala - Ruambwa / Nabengele - Port Victoria	3110600			30,000,000								30,000,000		30,000,000
	268	Rwambwa Maumau	3111400			5,000								5,000		5,000
	269	Sigalala-Butere-Sidindi	3111400			5,000								5,000		5,000
	270	Mayoni-Bumala	3111400			5,000								5,000		5,000
						40,015,000								40,015,000		40,015,000
	9250	Teso District														
	271	Busia - Malaha	3111400			5,000								5,000		5,000
						5,000								5,000		5,000
		Sub Total Other Roads				19,599,990,000		300,000,000			2,550,000,000			16,749,990,000		22,572,130,000
488	0000	Planning and Design														
	272	Roads Policy and Administration	3111400			200,000,000								200,000,000		600,000,000
	273	Consultancy and Design	3111400			10,000,000								10,000,000		10,000,000
	274	Planning and Feasibility	3111400			10,000,000								10,000,000		10,000,000
	275	Traffic Survey and Investigations	3111400			10,000,000								10,000,000		10,000,000
	276	Consultancy fees, Preliminary Survey and Planning	3111400			10,000,000								10,000,000		10,000,000
	277	Environmental Impact Assessment studies and awareness	3111400			10,000,000								10,000,000		10,000,000
	278	Road safety, Signage, Awareness and Improvement of dangerous locations	3111400			10,000,000								10,000,000		10,000,000
	279	Demarcation of Road Reserves and Camps	3111400			10,000,000								10,000,000		10,000,000
		Sub Total				270,000,000								270,000,000		670,000,000
489	0000	Miscellaneous (RARP)														
	280	Feeder Roads Programme	3111400			100,000,000								100,000,000		100,000,000
		Sub Total				100,000,000								100,000,000		100,000,000
		Gross Total (Roads)				50,120,100,000		3,080,000,000		950,000,000	18,617,500,000		2,300,000,000	25,172,600,000		44,082,140,000

MINISTRY OF ROADS																
PRINTED ESTIMATES 2009/2010 : PROJECT LIST (D13)																
Head	Sub Head	Programme/Project	Item in Budget	DONOR	A		B		C		D		E		F	
					A=B+C+D+E+F		GROSS PROVISION	A/A	GRANTS	Revenue	A/A	LOANS	Revenue	GOK Printed Estimates 2009/2010	GoK Optimal Requirements 2009/2010	
		<b>OTHER DEPARTMENTS</b>														
380		Administration														
	281	Refurbishment of buildings	3110300			12,500,000									12,500,000	25,000,000
	282	Civil works in field offices	3110500			50,000,000									50,000,000	75,000,000
	283	Research, Feasibility studies, monitoring & evaluation	3111400			25,000,000									25,000,000	55,000,000
		<b>Sub Total</b>				<b>87,500,000</b>									<b>87,500,000</b>	<b>155,000,000</b>
505		<b>Mechanical and Transport</b>														
	284	Refurbishment of buildings	3110300			2,500,000									2,500,000	15,000,000
	285	Purchase of Road making equipment	3111100			40,000,000									40,000,000	60,000,000
		<b>Sub Total</b>				<b>42,500,000</b>									<b>42,500,000</b>	<b>75,000,000</b>
506		<b>Materials</b>														
	286	Refurbishment of buildings	3110300			15,500,000									15,500,000	35,000,000
	287	Purchase of Laboratory Equipment	3111100			12,000,000									12,000,000	25,000,000
	288	Rehabilitation of Plant and Equipment	3111200			18,000,000									18,000,000	40,000,000
	289	Materials research and project supervision	3111400			41,000,000									41,000,000	55,000,000
		<b>Sub Total</b>				<b>86,500,000</b>									<b>86,500,000</b>	<b>155,000,000</b>
507		<b>Kenya Institute of Highways and Build.</b>														
	290	Maintenance of Office furniture and Equip	2220200			15,000,000									15,000,000	35,000,000
	291	Refurbishment of buildings	3110300			53,000,000									53,000,000	80,000,000
	292	Kisii Campus														
		Refurbishment of buildings	3110300			17,000,000									17,000,000	35,000,000
	293	Ngong Campus														
		Maintenance of Office furniture and Equip	2220200			10,000,000									10,000,000	30,000,000
	293	Refurbishment of buildings	3110300			25,000,000									25,000,000	50,000,000
		<b>Sub Total</b>				<b>120,000,000</b>									<b>120,000,000</b>	<b>230,000,000</b>
393		<b>Quality Assurance</b>														
	296	Research, Feasibility studies, project preparation & design, project supervision	3111400			40,000,000									40,000,000	85,000,000
		<b>Sub Total</b>				<b>40,000,000</b>									<b>40,000,000</b>	<b>85,000,000</b>
		<b>Gross totals (Other Departments)</b>				376,500,000									376,500,000	700,000,000
		<b>GRAND TOTAL D13</b>				<b>50,496,600,000</b>		<b>3,080,000,000</b>	<b>950,000,000</b>	<b>18,617,500,000</b>	<b>2,300,000,000</b>	<b>25,549,100,000</b>	<b>44,782,140,000</b>			



**MINISTRY OF ROADS**

**ROAD MAINTENANCE LEVY FUND**

**DISTRICT ALLOCATION BUDGET**

**2009/2010**

**R13**

No.	District/Province	No. of Const	Constituency Roads	Urban Roads	Game Parks	ABC Roads	DRC Equitable	TOTAL
1	Nairobi	8	144,000,000.00	883,800,839.25	3,006,580.00	432,100,950.00	0.00	1,462,908,369.25
2	Urban Development Department (UDD)			200,000,000.00			0.00	200,000,000.00
	Central Province (PRE)							0.00
4	Kiambu West	3	54,000,000.00	13,429,081.94		33,339,313.83		33,339,313.83
5	Kiambu East	2	36,000,000.00			86,672,836.00	18,992,428.58	173,094,346.52
6	Kirinyaga	4	72,000,000.00	4,905,593.62		8,165,212.00	12,661,619.06	48,661,619.06
7	Muranga North	3	54,000,000.00	12,904,914.19		77,774,264.32	49,917,667.69	134,988,473.32
8	Nyandarua North	2	36,000,000.00	6,554,356.80		205,901,320.36	15,728,104.92	174,157,010.37
9	Nyandarua South	2	36,000,000.00			28,400,000.00	15,728,104.92	264,183,782.08
10	Nyeri North	2	36,000,000.00	28,592,928.09	32,795,000.00	278,329,407.00	11,507,565.23	80,128,104.92
11	Nyeri South	4	72,000,000.00				23,015,130.47	387,224,900.32
12	Thika	2	36,000,000.00	25,435,005.68		131,212,199.35	25,674,865.97	95,015,130.47
13	Gatundu	2	36,000,000.00				25,674,865.97	218,322,070.99
14	Muranga South	3	54,000,000.00	2,223,014.00		100,563,196.00	21,168,644.36	61,674,865.97
	Coast Province (PRE)							177,954,854.36
15	Coast Province (PRE)		0.00			16,242,134.78	0.00	16,242,134.78
16	Kilifi	2	36,000,000.00	2,252,435.13		101,695,222.00	30,414,316.66	170,361,973.79
17	Kaloleni	1	18,000,000.00				15,207,158.33	33,207,158.33
18	Kwale	1	18,000,000.00	3,003,246.84	16,322,432.00	51,548,670.75	18,412,254.48	107,286,604.07
19	Msambweni	1	18,000,000.00			2,000,000.00	18,412,254.48	38,412,254.48
20	Kinango	1	18,000,000.00				18,412,254.48	36,412,254.48
21	Lamu	2	36,000,000.00	2,252,435.13		10,150,251.00	30,482,510.19	78,885,196.32
22	Mombasa	2	36,000,000.00	141,927,794.73		356,765,860.25	0.00	534,693,654.98
23	Kilindini	2	36,000,000.00				0.00	36,000,000.00
24	Taita	3	54,000,000.00	6,372,057.34	66,356,408.00	249,893,750.00	17,805,401.80	394,427,617.14
25	Taveta	1	18,000,000.00				5,935,133.93	23,935,133.93
26	Tana River	2	36,000,000.00	3,003,246.84		35,495,267.50	29,459,607.16	103,958,121.51
27	Tana Delta	1	18,000,000.00				14,729,803.58	32,729,803.58
28	Malindi	2	36,000,000.00	16,045,946.54		12,122,345.00	35,392,444.72	99,560,736.26
	Eastern Province (PRE)							0.00
29	Eastern Province (PRE)					35,483,375.00	0.00	35,483,375.00
30	Embu	2	36,000,000.00	21,978,108.13		5,845,318.75	27,202,697.19	91,026,124.07
31	Mbeere	2	36,000,000.00	1,501,623.42		4,765,743.75	19,388,104.18	61,655,471.35
32	Isiolo North	1	18,000,000.00	3,003,246.84		20,000,000.00	9,694,052.09	50,697,298.93
33	Garbatula	1	18,000,000.00			800,000.00	9,694,052.09	28,494,052.09
34	Kitui	3	54,000,000.00	4,941,944.16			27,004,859.39	85,946,803.55
35	Mutomo	1	18,000,000.00				9,001,619.80	27,001,619.80
36	Machakos	2	36,000,000.00	32,386,745.01	3,307,100.00	434,347,713.00	14,481,726.79	520,523,284.80
37	Mwala	1	18,000,000.00			500,000.00	7,240,863.40	25,740,863.40
38	Yatta	2	36,000,000.00			140,501,428.00	14,481,726.79	190,983,154.79
39	Kangundo	1	18,000,000.00				7,240,863.40	25,240,863.40

No.	District/Province	No. of Const	Constituency Roads	Urban Roads	Game Parks	ABC Roads	DRC Equitable	TOTAL
40	Marsabit	1	18,000,000.00	3,003,246.84	4,800,000.00	63,937,500.00	19,639,738.11	109,380,484.95
41	Chalbi	1	18,000,000.00	3,003,246.84			19,639,738.11	40,642,984.95
42	Laisamis	1	18,000,000.00			2,000,000.00	19,639,738.11	39,639,738.11
43	Moyale	1	18,000,000.00			34,960,000.00	28,436,704.14	81,396,704.14
44	Central Imenti	1	18,000,000.00	16,540,216.93		103,029,324.00	11,870,267.86	149,439,808.80
45	North Imenti	1	18,000,000.00			11,708,792.50	11,870,267.86	41,579,060.36
46	South Imenti	1	18,000,000.00				11,870,267.86	29,870,267.86
47	Tharaka	1	18,000,000.00	9,990,258.52	5,949,620.00	8,079,625.00	22,256,752.25	64,276,255.77
48	Makueni	2	36,000,000.00	5,215,991.49	6,430,500.00	22,272,604.63	6,686,917.56	76,606,013.68
49	Mbooni	1	18,000,000.00				3,343,458.78	21,343,458.78
50	Kibwezi	1	18,000,000.00				3,343,458.78	21,343,458.78
51	Nzau	1	18,000,000.00			600,000.00	3,343,458.78	21,943,458.78
52	South Meru	1	18,000,000.00	3,504,003.79			19,289,185.28	40,793,189.07
53	Maara	0	0.00				0.00	0.00
54	Tigania	2	36,000,000.00			2,343,607.50	10,831,619.43	49,175,226.93
55	Igembe	2	36,000,000.00				10,831,619.43	46,831,619.43
56	Mwingi North	1	18,000,000.00	5,255,681.98		28,524,411.00	17,593,932.06	69,374,025.03
57	Kyuso	1	18,000,000.00				17,593,932.06	35,593,932.06
58	North Eastern Province (PRE)		0.00			4,784,617.00	0.00	4,784,617.00
59	Garissa	1	18,000,000.00	8,582,085.20		166,417,829.09	7,550,809.28	200,550,723.57
60	Lagdera	1	18,000,000.00			101,738,729.64	7,550,809.28	127,289,538.92
61	Fafi	1	18,000,000.00				7,550,809.28	25,550,809.28
62	Ijara	1	18,000,000.00	3,003,246.84			28,436,704.14	49,439,950.98
63	Wajir South	1	18,000,000.00	3,003,246.84		81,292,131.97	9,615,288.45	111,910,667.26
64	Wajir North	1	18,000,000.00				9,615,288.45	27,615,288.45
65	Wajir East	1	18,000,000.00			107,211,784.13	9,615,288.45	134,827,072.58
66	Wajir West	1	18,000,000.00				9,615,288.45	27,615,288.45
67	Mandera West	1	18,000,000.00	3,003,246.84		17,682,038.30	8,638,917.17	47,324,202.31
68	Mandera Central	1	18,000,000.00				8,638,917.17	26,638,917.17
69	Mandera East	1	18,000,000.00				8,638,917.17	26,638,917.17
70	Nyanza Province (PRE)		0.00				0.00	0.00
71	Kisii Central	2	36,000,000.00	31,847,241.02		320,316,178.61	17,211,888.40	447,873,129.42
72	Masaba	2	36,000,000.00			362,814,000.00	17,211,888.40	55,387,888.40
73	Kisii South	1	18,000,000.00			2,176,000.00	8,605,944.20	26,605,944.20
74	Gucha	2	36,000,000.00	12,763,799.08		4,699,000.00	14,046,483.64	67,509,282.72
75	Gucha South	1	18,000,000.00				7,023,241.82	25,023,241.82
76	Kisumu East	2	36,000,000.00	52,589,251.05		210,850,000.00	16,948,104.67	316,387,355.72
77	Kisumu West	1	18,000,000.00				8,474,052.34	26,474,052.34
78	Nyando	3	54,000,000.00	4,504,870.26		29,553,000.00	17,706,482.90	105,764,353.16
79	Siaya	3	54,000,000.00	8,008,874.05		94,304,000.00	21,564,319.95	177,877,194.00
80	Bondo	1	18,000,000.00	5,255,681.98		178,926,000.00	8,408,106.40	210,589,788.38

No.	District/Province	No. of Const	Constituency Roads	Urban Roads	Game Parks	ABC Roads	DRC Equitable	TOTAL
81	Rarieda	1	18,000,000.00			2,925,000.00	8,408,106.40	29,333,106.40
82	Homa Bay	2	36,000,000.00	8,804,452.68		62,041,000.00	17,904,320.70	124,749,773.37
83	Nyamira	1	36,000,000.00	8,258,928.82		271,478,000.00	9,990,808.79	325,727,737.60
84	Manga		0.00				0.00	0.00
85	Borabu	1	0.00				9,990,808.79	9,990,808.79
86	Migori	3	36,000,000.00	10,344,876.58		13,319,000.00	14,244,321.44	73,908,198.01
87	Rongo	1	36,000,000.00				4,748,107.15	40,748,107.15
88	Kuria West	1	18,000,000.00	3,448,030.83		9,950,000.00	16,123,780.52	47,521,811.35
89	Kuria East	0	0.00				0.00	0.00
90	Suba	2	36,000,000.00	5,255,681.98	16,729,360.00	8,201,000.00	16,420,537.21	82,606,579.19
91	Rachuonyo	2	36,000,000.00	4,504,870.26		18,292,000.00	17,112,969.50	75,909,839.77
92	Rift Valley (PRE)		0.00			5,928,700.00	0.00	5,928,700.00
93	Kajiado	2	36,000,000.00	6,673,487.76	21,001,400.00	105,165,000.00	21,894,049.62	190,733,937.38
94	Loitokitok	1	18,000,000.00				10,947,024.81	28,947,024.81
95	Kericho	2	36,000,000.00	14,847,959.85		221,019,990.00	15,761,077.89	287,629,027.74
96	Kipkelion	1	18,000,000.00			10,923,300.00	7,880,538.94	36,803,838.94
97	Laikipia East	1	18,000,000.00	12,523,968.53		68,934,600.00	10,930,538.32	110,389,106.86
98	Laikipia West	1	18,000,000.00			13,867,700.00	10,930,538.32	42,798,238.32
99	Laikipia North	0	0.00				0.00	0.00
100	Nakuru	2	36,000,000.00	69,593,937.65	7,825,600.00	149,427,300.00	15,958,915.68	278,805,753.33
101	Nakuru North	1	18,000,000.00				7,979,457.84	25,979,457.84
102	Molo	2	36,000,000.00				15,958,915.68	51,958,915.68
103	Naivasha	1	18,000,000.00			7,646,613.00	7,979,457.84	33,626,070.84
104	Narok North	1	18,000,000.00	3,906,623.49			14,343,240.34	36,249,863.83
105	Narok South	1	18,000,000.00				14,343,240.34	32,343,240.34
106	Trans Nzoia East	1	18,000,000.00	16,434,545.48	11,726,000.00	55,468,000.00	7,847,565.98	109,476,111.45
107	Trans Nzoia West	1	18,000,000.00				7,847,565.98	25,847,565.98
108	Kwanza	1	18,000,000.00			73,915,700.00	7,847,565.98	99,763,265.98
109	Wareng	1	18,000,000.00	33,637,089.13		63,114,613.00	9,265,403.53	124,017,105.66
110	Eldoret West	1	18,000,000.00			114,276,400.00	9,265,403.53	141,541,803.53
111	Eldoret East	1	18,000,000.00				9,265,403.53	27,265,403.53
112	Bomet	2	36,000,000.00	5,803,367.54		25,233,100.00	14,705,942.97	81,742,410.51
113	Sotik	1	18,000,000.00				7,352,971.48	27,909,071.48
114	TransMara	1	18,000,000.00	3,003,246.84		2,556,100.00	17,508,645.10	50,020,291.94
115	Baringo	1	18,000,000.00	3,396,355.59		11,508,400.00	18,889,609.22	67,134,864.81
116	Baringo North	1	18,000,000.00			26,848,900.00	18,889,609.22	36,889,609.22
117	East Pokot	1	18,000,000.00				18,889,609.22	36,889,609.22
118	Keiyo	2	36,000,000.00	2,252,435.13		216,396,100.00	17,904,320.70	272,552,855.83
120	Nandi North	1	18,000,000.00	6,526,799.20		150,000,000.00	9,743,511.54	184,270,310.73
121	Mosop	1	18,000,000.00			48,496,840.00	9,743,511.54	27,743,511.54
122	Nandi South	1	18,000,000.00				9,743,511.54	76,240,351.54
123	Tinderet	1	18,000,000.00				9,743,511.54	27,743,511.54

No.	District/Province	No. of Const	Constituency Roads	Urban Roads	Game Parks	ABC Roads	DRC Equitable	TOTAL
126	Samburu	1	18,000,000.00	2,252,435.13		30,528,800.00	12,547,610.46	63,328,845.59
127	Samburu East	1	18,000,000.00				12,547,610.46	30,547,610.46
128	Samburu North	0	0.00				0.00	23,196,100.00
129	Turkana South	1	18,000,000.00	5,803,822.06		231,081,800.00	25,572,575.66	280,458,197.72
130	Turkana Central	1	18,000,000.00				25,572,575.66	43,572,575.66
131	Turkana North	1	18,000,000.00				25,572,575.66	43,572,575.66
132	West Pokot	1	18,000,000.00	5,918,220.68		32,622,950.00	6,957,295.89	63,498,466.57
133	North Pokot	1	18,000,000.00				6,957,295.89	24,957,295.89
134	Central Pokot	1	18,000,000.00				6,957,295.89	24,957,295.89
135	Marakwet	2	36,000,000.00	3,003,246.84		42,419,700.00	16,321,618.31	97,744,565.16
136	Koibatek	2	36,000,000.00	5,255,681.98			17,211,888.40	58,467,570.38
137	Buret	2	36,000,000.00	3,003,246.84			19,684,860.87	58,688,107.72
138	Western Province (PRE)					16,423,558.00	0.00	16,423,558.00
139	Bungoma North	1	18,000,000.00	24,461,224.81		102,079,544.00	5,499,890.78	150,040,659.59
140	Bungoma West	1	18,000,000.00				5,499,890.78	23,499,890.78
141	Bungoma East	1	18,000,000.00				5,499,890.78	23,499,890.78
142	Bungoma South	2	36,000,000.00				10,999,781.55	46,999,781.55
143	Busia	2	36,000,000.00	15,027,988.61		34,015,854.00	22,441,576.28	107,445,418.89
144	Samia	1	18,000,000.00				11,200,788.14	29,200,788.14
145	Bunyala	1	18,000,000.00				11,200,788.14	29,200,788.14
146	Kakamega East	1	18,000,000.00	24,657,751.37		160,196,221.00	6,899,593.20	209,753,565.57
147	Kakamega Central	1	18,000,000.00				6,899,593.20	24,899,593.20
148	Kakamega South	1	18,000,000.00				6,899,593.20	24,899,593.20
149	Kakamega North	1	18,000,000.00				6,899,593.20	24,899,593.20
150	Vihiga	2	36,000,000.00	5,803,367.54		487,007,743.00	10,633,781.63	539,444,892.17
151	Hamisi	1	18,000,000.00				5,316,890.81	23,316,890.81
152	Emuhaya	1	18,000,000.00				5,316,890.81	23,316,890.81
153	Mount Elgon	1	18,000,000.00	3,003,246.84			18,299,996.29	39,303,243.13
154	Lugari	1	18,000,000.00			15,867,406.00	35,801,605.93	69,669,011.93
155	Teso	1	18,000,000.00	3,003,246.84		21,130,430.00	33,755,799.88	75,889,476.72
156	Butere	2	36,000,000.00	6,554,179.25		8,909,586.00	10,188,646.58	61,652,411.84
157	Mumias	2	36,000,000.00				10,188,646.58	46,188,646.58
	Coffee Cess							0.00
	Other Works (Including Emergencies)		145,000,000.00	364,171,930.58			75,000,000.00	75,000,000.00
	KRB Operations						720,593,750.00	1,229,765,680.58
	Operationalization of Road Authorities			157,025,000.00				392,500,000.00
	Road Sector Improvement Programme Supported Allocation					366,750,000.00	134,406,250.00	658,181,250.00
	<b>TOTALS</b>	<b>210</b>	<b>3,925,000,000.00</b>	<b>2,443,750,000.00</b>	<b>196,250,000.00</b>	<b>8,150,000,000.00</b>	<b>2,930,000,000.00</b>	<b>20,000,000,000.00</b>

**APPENDIX III - MINISTRY OF ROADS**  
**ROAD PROJECTS IMPLEMENTATION STATUS REPORT**

**MINISTRY OF ROADS**

ROAD PROJECTS IMPLEMENTATION STATUS REPORT

SUBMITTED TO THE DEPARTMENTAL COMMITTEE

ON

TRANSPORT, PUBLIC WORKS AND HOUSING

JULY 2009

**ROAD CONSTRUCTION PROJECTS STATUS**  
**MONTH: MAY 2009**  
**PROVINCE: CENTRAL**

NO	PROJECT NAME	CONTRACT NO.	LOCATION	ROAD LENGTH KM	CONTRACTOR	SOURCE OF FUNDS	CONTRACT SUM (KSHS)	REVISED SUM (KSHS)	CONTRACT PERIOD					STATUS AS AT 30TH MARCH 2009 INCLUDING SUMMARY OF OUTPUT IN %		
									CONTRACT PERIOD (MONTHS)	AWARD DATE	COMMENCEMENT DATE	EXTENSION OF TIME GRANTED	REVISED CONTRACT PERIOD (MONTHS)		COMPLETION DATE	TIME ELAPSED (MONTHS)
1	Murang'a-Sagana-Maruu (A2)	RD 0401	Nyeri	55	Kimyanga	GOK Fuel Levy	486,858,920.00	1,613,267,471.00	30	31/2003	14/08/03	17.7	47.7	31/07/07	69.7	84.03%
2	Sagana-State Lodge Access roads	RD 0411	Nyeri	47.4	Kimyanga	GOK Fuel Levy	416,752,920.00	0	18	12/8/2003	26/11/03	8.5	26.5	10/3/2006	60	100.85%
3	Thika-Gatanga Gatural/Gatanga Ndakami (C67)	RD 0438	Thika	74.6	Kabuto	GOK DEV	1,245,216,036.00	1,431,535,482.50	24	25/04/05	3/10/2005	6	32	23/05/08	43	93.73%
4	Nairobi (Globe Cme)-Ruru (A2)	RD 0430A	Thika	46	Kabuto	GOK DEV	1,095,768,700.40	1,254,894,600.40	18	13/03/07	21/05/07	6	24	21/11/08	24	89%
5	Ruru-Thika (A2)	RD 0430B	Thika	46	Kabuto	GOK Fuel Levy	672,314,830.00	771,080,130.00	14	13/03/07	21/05/07	2	16	21/05/08	12.3	100.00%
6	Thika-Gacharage-Gihumu-Kangare (C70/D414/E504)	RD 0441	Thika	42	S.S.Mehia	GOK Fuel Levy	868,111,891.00	0	27.5	27/04/05	25/08/05	9.5	37	6/12/2007	38	100%
7	Thika-Kingiri-Ruki-Ngewa (C64)	RD 0470	kiambu	22	S.S.Mehia	GOK DEV	688,548,102.00	0	15	13/03/07	3/5/2007	0	15	28/09/08	18	100%
8	Ndumben-Limuru (D409)/Nduota-Kipwatu (E1518)	RD 0518	kiambu	33.4	S.S.Mehia	GOK DEV	1,848,172,193.00	0	24	10/12/2007	1/4/2008	0	24	1/4/2010	11	33%
9	St Mary's-Nyakahura (E540/E539/ES38/D427)	RD 0462	Murang'a	30	Kay	GOK DEV	869,936,236.16	1,023,426,671.59	24	28/04/06	20/07/06	12	36	24/7/2009	34.1	52.50%
10	Thogoto-Gikambura (D411)	RD 0458	kiambu	32	Kundan	GOK DEV	1,042,884,660.00	0	25.3	28/04/06	3/7/2006	7.3	32.6	16/8/2008	28.3	100%
11	Kabati-Kangunduni (C70) Jn Muthera-Mareira (D416/E518/Jun C71)	RD 0464	Murang'a	28.5	Put	GOK DEV	1,034,427,710.00	1,169,137,575.28	24	4/6/2006	4/8/2006	1.3	25.3	5/8/2008	34.4	75.26%
12	Rukenya-Forest-Rangers Post (E515/D456)	RD 0475	Kimyanga	18	Issaco	GOK DEV	743,824,800.00	0	18	16/04/2007	18/04/07	0	18	15/10/2008	25	93%
13	Mukurweini-Gakonye (D429/E559/E554)	RD 0493	Nyeri	30	TM-AM	GOK DEV	1,113,073,375.50	0	24	13/03/07	4/7/2007	2.8	26.8	30/09/2009	22	65.98%
14	Min-itundu (D452/E504/E599/E600)	RD 0497	Nyeri	52	Lee	GOK DEV	1,100,787,383.50	0	24	22/11/07	9/4/2008	0	24	8/4/2010	13.3	21%
15	Kama-Kandu-Nyen (E540/E539/D427)	RD 0499	Nyeri South	13.7	Elite	GOK DEV	519,839,616.00	0	15	8/11/2007	27/2/2008	0	15	27/5/2009	15	59%





ROAD CONSTRUCTION PROJECTS STATUS

MONTH: MAY 2009

PROVINCE: EASTERN

NO	PROJECT NAME	CONTRACT NO	LOCATION	ROAD LENGTH KM.	CONTRACTOR	SOURCE OF FUNDS	CONTRACT SUM (KSHS)	REVISED CONTRACT SUM (KSHS)	CONTRACT PERIOD						STATUS AS AT 30TH MARCH 2009 INCLUDING SUMMARY OF OUTPUT IN %	
									CONTRACT PERIOD (MONTHS)	AWARD DATE	COMMENCEMENT DATE	EXTENSION OF TIME GRANTED	REVISIION DATE	COMPLETION DATE		TIME ELAPSED (MONTHS)
1	Machakos Turnoff- Masii (C97)	RD 0425	Machakos	78	H Young	GOK Fuel Levy	1,140,829,260.00	1,474,950,283.74	24	14/02/05	14/09/05	11.8	35.8	5/9/2008	35.8	88.33%
2	Masi-Kilui (C97)	RD 0426	Machakos Kilui	73	Crescent	GOK Fuel Levy	722,141,899.20		24	14/03/05	5/9/2005	7.5	31.5	24/04/2008	44.6	42.10%
3	Embu-Thuchi (B6)	RD 0424	Embu	35	Issaco	GOK Fuel Levy	898,913,232.20	994,851,953.85	24	14/03/05	16/09/05	2.5	26.5	27/11/07	32.17	102.52%
4	Thuchi-Nkubu (B6)	RD 0427	Nithi/ Meru Central	67	S.S Mehta	GOK Fuel Levy	1,360,961,256.00		24	28/07/05	28/08/05	5.8	29.8	16/02/08	39.25	100.00%
5	Ena-Ishara (C92/ E789)	RD 0471	Embu Siakago	60	Intex	GOK DEV	2,798,526,782.82		30	14/12/06	2/4/2007	4.55	34.55	19/2/2010	25.87	51.61%
6	Farm-Kawiro-Kachilu (E817, E831, D486)	RD 0492	Meru North	37.5	Intex	GOK DEV	1,388,857,282.80		18	13/03/07	4/7/2007	5.83	23.83	2/7/2009	22.71	84.78%
7	Embu-Mulunduri-Kianjokoma	RD 0474	Embu	17.5	Aegis	GOK DEV	502,026,888.00		15	14/12/06	1/4/2007	7	22	28/01/2009	26	93%
8	Kilui-Kangonde (B7)	RD 0434	Kilui	45	Victory	GOK DEV	1,019,817,184.90		30	17/12/04	12/5/2005	12.1	42.1	8/11/2008	48.5	85.50%
9	Makulano-Kikima-Tawa (D516/D517)	RD 0494	Makueni	47	Victory	GOK DEV	1,895,094,559.84		24	13/06/07	12/9/2007	0	24	13/9/2009	22	25.00%
10	Ruir-Isiolo-Munn	RD 0435	Isiolo	57	Intex	GOK DEV	2,996,212,248.82		36	11/6/2008	31/03/09	0	36	30/03/12	2	2%
11	Meru-Mikindun-Maua (D482)	RD 0496	North Imenti Tigania Igembe	52	H Young	GOK DEV	1,843,023,145.98		24	25/05/07	1/9/2007	6.4	30.4	10/3/2010	21.3	57.00%
12	Lewa-Isiolo (A2)	RD 0449	Meru Central /Isiolo	29.5	Intex	GOK DEV	1,586,023,782.82		18	11/4/2008	15/08/2008	0	18	14/02/2010	9	18%
13	Isiolo-Merrile (A2)	RD 0465	Isiolo	136	China Wu Yi	ADB/ GOK	4,875,409,271.00	NA	30	4/9/2007	7/11/2007	1.92	31.92	1/7/2010	19	26.10%
14	Machakos Turnoff Ulu-Sultan Hamud (A109)	RD 0417	Machakos/ Makueni	54.8	SBI	GOK WB	3,040,616,512.54	NA	24	22/06/06	9/10/2006	9.07	33.07	5/1/2010	31	70.30%
15	Machakos Turnoff- JKIA Junction (A109)	RD 0418	Nairobi/ Machakos/	33.4	SBI	WB/ GOK	4,258,041,088.15	NA	30	22/06/06	11/10/2006	2	32	8/12/2008	31	81.04%
<b>TOTAL</b>							<b>30,756,554,140</b>		<b>822.7</b>							







**ROAD CONSTRUCTION PROJECTS STATUS**  
**MONTH: MAY 2009**  
**PROVINCE: NYANZA**

NO	PROJECT NAME	CONTRACT NO	LOCATION	ROAD LENGTH KM	CONTRACTOR	SOURCE OF FUNDS	CONTRACT SUM (KSHS)	REVISED CONTRACT SUM (KSHS)	CONTRACT PERIOD					STATUS AS AT 30TH MARCH 2009 INCLUDING SUMMARY OF OUTPUT IN %		
									CONTRACT PERIOD (MONTHS)	AWARD DATE	COMMITMENT DATE	EXTENSION OF TIME GRANTED (MONTHS)	REVISED CONTRACT PERIOD (MONTHS)		COMPLETION DATE	TIME ELAPSED (MONTHS)
1	Kisii-Chemosit (C21) Nyamira-Kadongo VO (E199.D222/D221)	RD 0212	Nyamira	16	Put	GOK DEV	896,379,825.60	1,246,373,740.32	67	25/07/05	7/8/2005		37/1900	9/7/2007	28	100%
2	Kisii-Kligoris (C17)	RD 0443	Kisii Central/South	74	H Young	GOK DEV	1,873,743,671.81	2,154,742,914.36	30	27/09/06	26/12/06	7	37	19/02/10	29	47.20%
3	Owimbi-Luanda Kotteno (C25)	RD 0473	Bondo	25	Put	GOK DEV	1,049,472,915.39	NA	18	11/12/2006	4/4/2007	1	19	4/10/2008	25	89.15%
4	Daraja Mbili-Nyatieko-Erange (E216/E208)	RD 0498	Kisii Central/Nyamira	42	H Young	GOK DEV	1,803,695,791.40	NA	24	4/6/2007	20/09/07	0	24	20/9/2009	20	40.12%
5	Kaituu-Nyakwere-Kendu Bay (C19)	RD 0428	Nyando/Rachuonyo	40	H Young	GOK DEV	684,333,648.00	784,242,687.20	30	30/11/06	1/6/2005	12	42	23/03/08	32	100.20%
6	Rongo-Homa Bay (C20)	RD 0507	Migori/Homa Bay	39	Gogni Rappe	GOK DEV	1,109,958,232.20	NA	24	17/12/2007	22/4/2008	0	24	25/4/2010	13	40.40%
7	Keroka-Nyangusu Phase II	RD 0415A		40	Kay	GOK DEV	1,885,694,327.73	NA	30	30/11/07	24/3/2008	0	30	24/9/2010	14	18.67%
8	Rang'ala-Siaya-Bondo (C28/D246)	RD 0516	Siaya/Bondo	42	Associated	GOK DEV	1,528,732,984.50	NA	24	18/7/2008	5/1/2009	0	24	5/1/2011	5	4.77%
9	Kendu Bay - Homa Bay (C19)	RD 0665	Rachuonyo/Homa Bay	38	H Young	GOK DEV	3,359,623,063.87	NA	30	26/11/2008		0	30			3%
<b>TOTAL</b>							<b>16,168,910,997</b>			<b>341</b>						

